

Village of Osceola Comprehensive Plan 2009-2029



ADOPTED NOVEMBER 10th, 2009

COMPREHENSIVE PLAN VILLAGE OF OSCEOLA, WISCONSIN

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Prepared by the Village of Osceola Plan Commission
With Assistance from Polk County Planning Division

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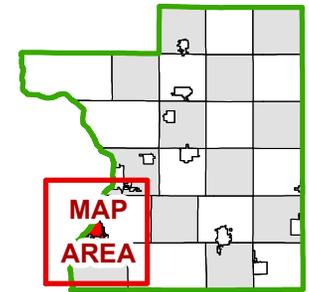
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MAP 1-1 LOCATION MAP

Village of Osceola
Polk County
Wisconsin



POLK COUNTY

- US HIGHWAY
- STATE HIGHWAY
- COUNTY ROAD
- US HIGHWAY
- STATE HIGHWAY
- COUNTY ROAD
- TOWN ROAD
- CITY/VILLAGE ROAD
- PRIVATE ROAD
- WATER BODY

0 0.5 1 2 Miles

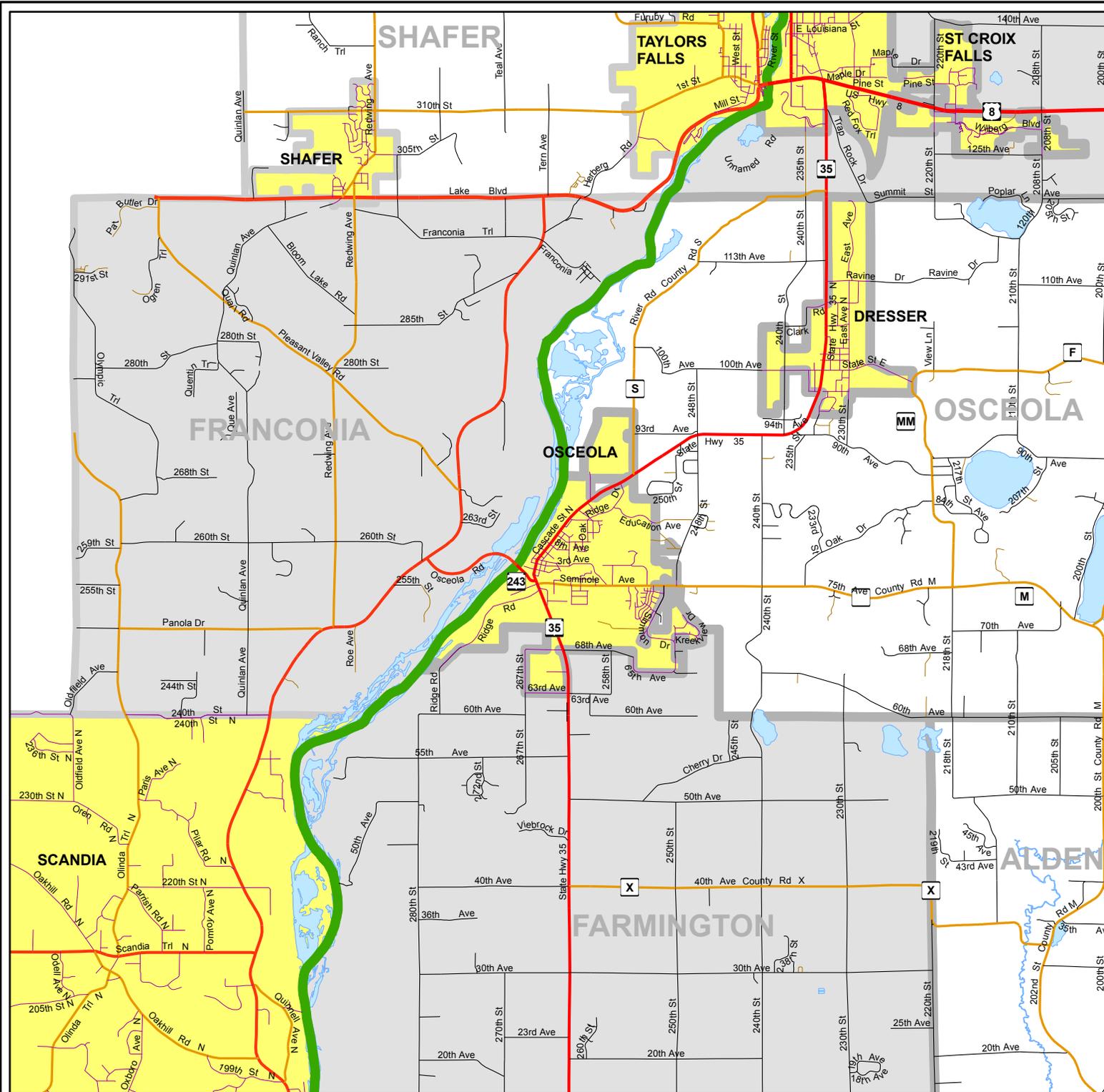


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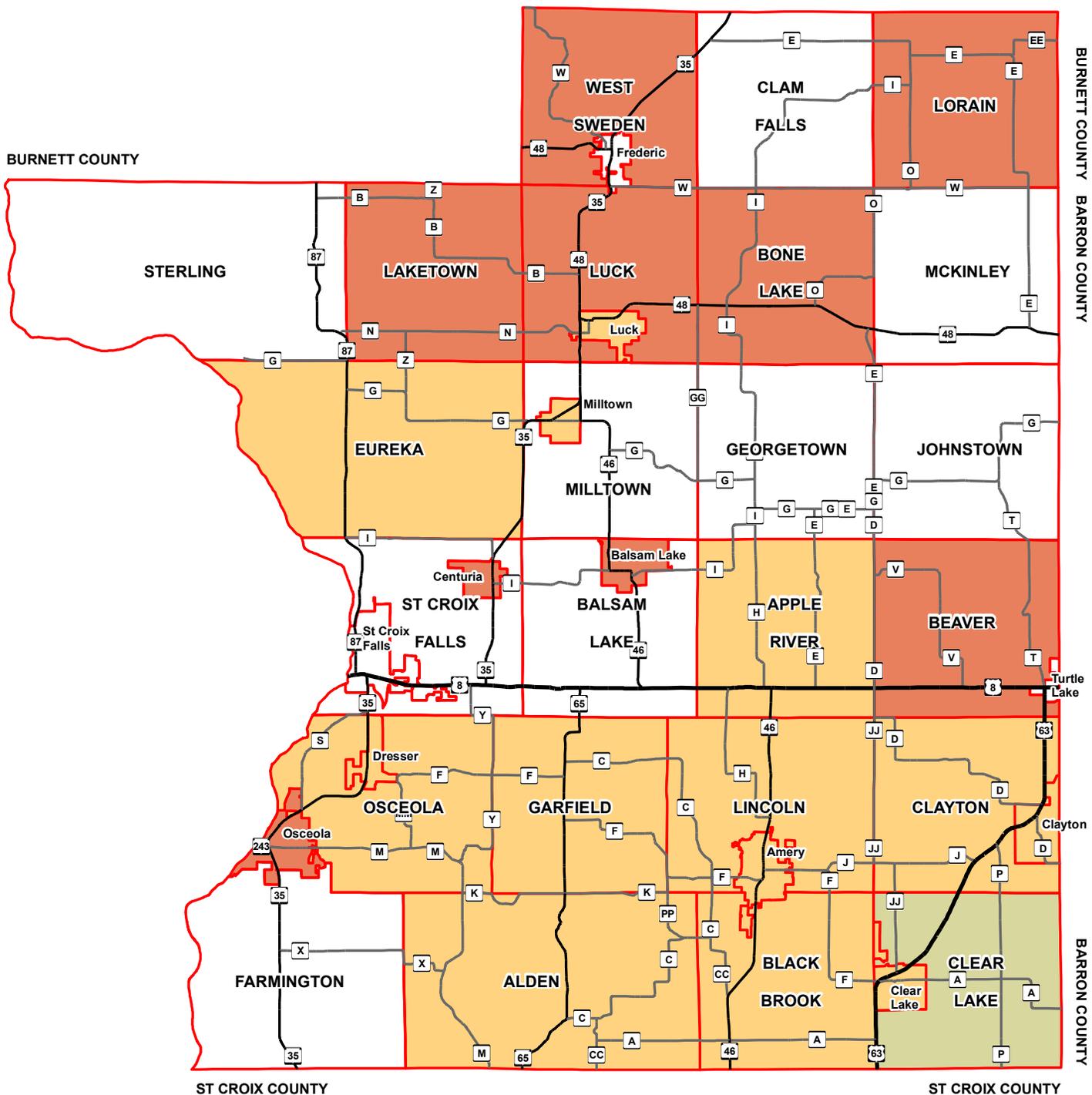


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MAP 1-2 COMPREHENSIVE PLANNING GRANT PARTICIPANTS

Polk County Wisconsin



- US HIGHWAY SHIELD
- STATE HIGHWAY SHIELD
- COUNTY ROAD SHIELD
- Consultant: County
- Consultant: Other
- Planning Commission
- Not Participating
- US HIGHWAY
- STATE HIGHWAY
- COUNTY ROAD



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ELEMENT 1: ISSUES AND OPPORTUNITIES

1.1 INTRODUCTION

1.2 BACKGROUND INFORMATION

1.3 SWOT ANALYSIS

1.4 OVERALL GOALS

1.1 INTRODUCTION

The Village of Osceola is, located on the St. Croix National Scenic Riverway, was originally settled in 1844. A statement that may prove to be obvious is that the Village was settled initially because of one reason...water. The major transportation means of the day was steam ships on waterways. The St. Croix River provided a route to transport goods, until one reached the falls of the St. Croix that is. Cascade Falls were the main reason for the specific site of Osceola because they could be used for milling. Milling was the Village's first industry. In the 1850's Osceola became a steamship building area. Service was spotty but trips were made to St. Paul, Stillwater, and St. Croix Falls. This was the way things travelled until the railroads came to the area around the turn of the century. This radically changed how the area was settled and how goods and people were moved from place to place. Towns along the railroad, such as Osceola, St. Croix Falls, Centuria, Luck, and Frederic flourished due to their rail access.

A collection of buildings dating from the 1880's forms the core of downtown and contributes to Osceola's small town charm. Located less than 40 miles northeast of the major metropolitan area of Minneapolis and St. Paul, the Village enjoys a perfect balance of recreation, tourism, business and industry. It is an attractive place for families to live, work and do business. For this reason, Osceola is one of the fastest growing communities in western Wisconsin¹. Map 1-1 shows the location of the village and surrounding areas. In July of 2007 Polk County, along with twenty-five of its municipalities, was awarded a multi-jurisdictional Comprehensive Planning Grant through the Wisconsin Department of Administration to develop Comprehensive Plans. Map 1-2 shows the communities that are participating in the comprehensive planning grant.

¹ From Village of Osceola Website

1.2 **BACKGROUND INFORMATION**

Demographics

Due to the extreme growth in the Village of Osceola from 1950 through 1990, the 1997 Village of Osceola Master Plan (Master Plan) projected that growth would continue at around thirty percent per decade, bringing the population estimate for 2020 to over 4,500 residents. The 1990s brought slowed growth, but the Village's percentage increase in population was still far above the national average. Even though the Village did not continue to increase at the high prediction rate, the population did more than double from 1970 – 2000. The preliminary estimated population for 2008 is 2,732. This is about a 13% population increase (311 persons) since 2000. The Wisconsin Department of Administration (WDOA) projects that the population in 2010 will be 2,826, constituting a population change of +16.7% from 2000 to 2010. According to this projection the population growth rate will continue to slowly decline into the next decade.

Table 1.1A Historic Population

Municipality	1970	1980	1990	2000	2008	%change '70-'80	%change '80-'90	%change '90-'00	%change '00-'08
Osceola	1,152	1,581	2,075	2,421	2,732	37.2%	31.2%	16.7%	12.8%

source: U.S. Census Bureau; 2008 Wisconsin Department of Administration Estimate

Table 1.1B

POPULATION PROJECTIONS

YEAR	WI	POLK	V OSCEOLA
1980	4,705,642	32,351	1,581
1990	4,891,769	34,773	2,075
2000	5,363,675	41,319	2,421
2005	5,563,896	44,744	2,641
2010	5,751,470	47,415	2,826
2015	5,931,386	50,576	3,042
2020	6,110,878	53,724	3,254
2025	6,274,867	56,547	3,450
2030	6,415,923	58,866	3,612

Source: WDOA Population Projections

Table 1.1C**POPULATION PROJECTIONS by PERCENTAGE**

TIME PERIOD	WI	POLK	V OSCEOLA
1900-1910	12.80%	20.00%	36.10%
1910-1920	12.80%	25.80%	6.30%
1920-1930	11.70%	-1.10%	-9.90%
1930-1940	6.80%	-1.40%	10.70%
1940-1950	9.50%	-4.60%	4.20%
1950-1960	15.10%	-0.10%	34.60%
1960-1970	11.80%	6.80%	22.30%
1970-1980	6.50%	21.30%	37.20%
1980-1990	3.96%	7.49%	31.25%
1990-2000	9.65%	18.82%	16.67%
2000-2010	7.23%	12.86%	16.73%
2010-2020	6.25%	8.04%	13.15%
2020-2030	2.25%	8.74%	9.91%

Source: WDOA Population Projections

The towns surrounding the Village of Osceola also expect to see a significant increase in population; however, the trend is varied. The Town of Farmington has historically seen slow and steady growth and was projected to grow by only a little over 8% per decade². Since 1990, though, the rate of growth has increased dramatically. The growth that the Village of Osceola saw through 1990 continued in Farmington through 2000. This is expected to decline some, but a rate of over 10% is expected through 2025, which is similar to the Village. The Town of Osceola, on the other hand, saw significant growth through 1990, though slightly slower than the Village. From 1990 until 2000 the Town of Osceola grew over 55%. Growth in the Town of Osceola is expected to slow some, but not lower than 20%. This is dramatically higher than the projected growth rate of the State and the County.

Table 1.1D**POPULATION PROJECTIONS: NEIGHBORING TOWNS**

Year	T FARMINGTON		T OSCEOLA	
	Number	% Change (by Decade)	Number	% Change (by Decade)
1980	1,195		1,066	
1990	1,267	6.03%	1,337	25.42%
2000	1,625	28.26%	2,085	55.95%
2005	1,746		2,428	
2010	1,865	14.77%	2,764	32.57%
2015	1,970		3,072	
2020	2,066	10.78%	3,362	21.64%
2025	2,152		3,631	

² Village of Osceola Master Plan (1997)

The Village of Osceola fared much better than the State and County in retaining 20 to 29 year olds. The State and County lost 10.64% and 4.44%, respectively, while the Village gained 4.71%. The population over 60 years of age, however, saw a slower increase than the State and County.

Table 1.3 Population by Age and Sex by Municipality – 2000

	Clear Lake	Dresser	Frederic	Luck	Milktown	Osceola	Turtle Lake *	Amery	St. Croix Falls	Polk County
Total	1051	732	1262	1210	888	2421	65	2845	2033	41319
Median Age	38.3	35.1	43.6	40	39.9	32.8	21.5	44.6	40.7	38.7
Male	500	360	557	556	408	1163	31	1241	954	20650
Female	551	372	705	654	480	1258	34	1604	1079	20669
Male										
Under 5 years	35	27	39	26	21	96	3	84	64	1253
5 to 9 years	34	34	32	55	23	88	3	75	65	1506
10 to 14 years	34	19	53	47	23	104	1	86	69	1655
15 to 17 years	25	10	32	19	23	57	4	65	50	1107
18 and 19 years	15	2	9	10	10	33	4	23	22	556
20 years	7	5	9	4	5	16	0	11	7	215
21 years	5	2	8	5	1	13	1	11	13	177
22 to 24 years	14	20	17	23	16	55	1	43	31	555
25 to 29 years	28	35	34	31	28	90	2	85	52	1059
30 to 34 years	32	31	28	37	27	96	2	70	58	1314
35 to 39 years	45	30	44	47	34	95	0	80	66	1635
40 to 44 years	39	30	30	43	31	121	2	77	85	1786
45 to 49 years	38	15	40	35	32	76	1	77	84	1668
50 to 54 years	23	28	26	28	25	50	2	67	58	1408
55 to 59 years	19	15	14	19	6	34	0	66	49	1074
60 and 61 years	5	5	8	9	8	15	0	29	17	404
62 to 64 years	7	11	11	14	10	16	0	39	23	575
65 to 69 years	20	13	28	17	23	27	0	47	24	797
70 to 74 years	22	9	18	28	21	20	1	61	36	694
75 to 79 years	22	9	27	15	21	27	1	69	30	590
80 to 84 years	14	4	23	23	13	15	3	44	26	347
85 years and over	17	6	27	21	7	19	0	32	25	275
Female										
Under 5 years	23	24	30	25	30	85	5	76	55	1174
5 to 9 years	40	30	28	37	40	85	2	93	69	1456
10 to 14 years	38	34	50	62	22	104	4	89	74	1638
15 to 17 years	28	12	26	23	18	57	2	61	42	1046
18 and 19 years	19	10	12	16	7	34	4	29	17	436
20 years	5	3	1	3	7	16	0	13	4	158
21 years	6	3	7	6	6	9	0	6	10	152
22 to 24 years	18	12	17	17	15	62	1	56	37	531
25 to 29 years	31	26	29	27	26	100	3	77	50	1024
30 to 34 years	24	26	29	33	31	91	0	70	56	1236
35 to 39 years	32	29	36	53	32	115	4	87	75	1722
40 to 44 years	45	28	52	49	33	88	0	68	88	1651
45 to 49 years	34	22	40	43	28	79	2	101	69	1567
50 to 54 years	27	22	29	29	21	53	1	91	69	1304
55 to 59 years	21	23	26	13	15	50	0	69	43	1082
60 and 61 years	11	10	6	9	12	16	0	34	13	395
62 to 64 years	12	11	13	16	13	15	0	51	26	553
65 to 69 years	25	8	31	23	23	35	1	70	52	844
70 to 74 years	27	14	45	29	35	44	2	89	48	776
75 to 79 years	29	7	57	41	32	38	2	109	49	724
80 to 84 years	28	6	72	42	20	35	0	102	58	562
85 years and over	28	12	69	58	14	47	1	163	75	638

Source: U.S. Census, 2000 *Portion of Turtle Lake located in Polk County only

Table 1.4 Population by Age by Municipality – 1990

	Clear Lake (V)	Dresser (V)	Frederic (V)	Luck (V)	Milltown (V)	Osceola (V)	Turtle Lake (V)*	Amery (G)	St. Croix Falls (C)	Polk County
Total	972	620	1124	1022	792	2075	0	2657	1640	34,773
Median Age	35.4	30.6	41.5	41.9	37.2	30.8	10	40.1	37.8	34.6
Under 5 years	78	35	83	71	54	185	0	189	107	2542
5 to 9 years	89	62	72	50	66	179	0	208	109	3020
10 to 14 years	71	49	70	69	50	159	0	210	112	2760
15 to 17 years	31	42	49	30	24	99	0	110	51	1605
18 and 19 years	16	11	11	21	18	37	0	41	44	773
20 years	5	10	6	4	13	29	0	21	16	290
21 years	13	14	4	6	4	23	0	22	23	301
22 to 24 years	38	34	35	34	38	78	0	70	45	967
25 to 29 years	68	65	74	81	45	211	0	144	96	2481
30 to 34 years	91	53	58	55	61	221	0	168	141	2847
35 to 39 years	68	45	73	57	49	147	0	135	126	2798
40 to 44 years	43	36	69	72	43	109	0	209	115	2438
45 to 49 years	30	25	39	40	12	90	0	93	85	1813
50 to 54 years	38	28	36	29	18	77	0	112	83	1591
55 to 59 years	42	17	54	30	19	67	0	83	77	1406
60 and 61 years	13	4	19	15	12	33	0	35	28	565
62 to 64 years	31	17	29	32	21	40	0	91	32	1027
65 to 69 years	56	14	73	38	51	63	0	145	87	1547
70 to 74 years	40	16	85	67	77	49	0	135	62	1362
75 to 79 years	38	28	83	67	51	60	0	144	83	1157
80 to 84 years	43	10	66	45	52	50	0	139	49	799
85 years and over	30	5	36	109	14	69	0	153	69	684

source: U.S. Census, 1990 *Portion of Turtle Lake located in Polk County only

Table 1.5 Percent Change in Age by Municipality – 1990 to 2000

	Clear Lake (V)	Dresser (V)	Frederic (V)	Luck (V)	Milltown (V)	Osceola (V)	Turtle Lake (V)*	Amery (G)	St. Croix Falls (C)	Polk County
Under 5 years	-25.6	45.7	-16.9	-28.2	-5.6	-2.2	n.a.	-15.3	11.2	-4.5
5 to 9 years	-16.9	3.2	-16.7	84.0	-4.5	-3.4	n.a.	-19.2	22.9	-1.9
10 to 14 years	1.4	8.2	47.1	58.0	-10.0	30.8	n.a.	-16.7	27.7	19.3
15 to 17 years	71.0	-47.6	18.4	40.0	70.8	15.2	n.a.	14.5	80.4	34.1
18 and 19 years	112.5	9.1	90.9	23.8	-5.6	81.1	n.a.	26.8	-11.4	28.3
20 years	140.0	-20.0	66.7	75.0	-7.7	10.3	n.a.	14.3	-31.3	28.6
21 years	-15.4	-64.3	275.0	83.3	75.0	-4.3	n.a.	-22.7	0.0	9.3
22 to 24 years	-15.8	-5.9	-2.9	17.6	-18.4	50.0	n.a.	41.4	51.1	12.3
25 to 29 years	-13.2	-6.2	-14.9	-28.4	20.0	-10.0	n.a.	12.5	6.3	-16.0
30 to 34 years	-38.5	7.5	-1.7	27.3	-4.9	-15.4	n.a.	-16.7	-19.1	-10.4
35 to 39 years	13.2	31.1	9.6	75.4	34.7	42.9	n.a.	23.7	11.9	20.0
40 to 44 years	95.3	61.1	18.8	27.8	48.8	91.7	n.a.	-30.6	50.4	41.0
45 to 49 years	140.0	48.0	105.1	95.0	400.0	72.2	n.a.	91.4	80.0	78.4
50 to 54 years	31.6	78.6	52.8	96.6	155.6	33.8	n.a.	41.1	53.0	70.5
55 to 59 years	-4.8	123.5	-25.9	6.7	10.5	25.4	n.a.	62.7	19.5	53.3
60 and 61 years	23.1	275.0	-26.3	20.0	66.7	-6.1	n.a.	80.0	7.1	41.4
62 to 64 years	-38.7	29.4	-17.2	-6.3	9.5	-22.5	n.a.	-1.1	53.1	9.8
65 to 69 years	-19.6	50.0	-19.2	5.3	-9.8	-1.6	n.a.	-19.3	-12.6	6.1
70 to 74 years	22.5	43.8	-25.9	-14.9	-27.3	30.6	n.a.	11.1	35.5	7.9
75 to 79 years	34.2	-42.9	1.2	-16.4	3.9	8.3	n.a.	23.6	-4.8	13.6
80 to 84 years	-2.3	0.0	43.9	44.4	-36.5	0.0	n.a.	5.0	71.4	13.8
85 years and over	50.0	260.0	166.7	-27.5	50.0	-4.3	n.a.	27.5	44.9	33.5

source: U.S. Census Bureau *Portion of Turtle Lake located in Polk County only

**Table 1.6
Population Projections – 2000 to 2030 - Polk County by Minor Civil Division**

Municipality	Census	Estimate	Proj.	Proj.	Proj.	Proj.	Proj.	% Change
	2000	2005	2010	2015	2020	2025	2030	2000-2030
Osceola	2,421	2,641	2,826	3,042	3,254	3,450	3,612	49.2
Polk County	41,319	44,744	47,415	50,576	53,724	56,547	58,866	42.5

source: U.S. Census Bureau & Wisconsin Department of Administration, Demographic Services Center, October 2008.
Projections are Pre-Release Version for Research and Analysis Only.

**Table 1.7
Household Projections - 2000 to 2030 - Polk County by Minor Civil Division**

Municipality		Estimate	Proj.	Proj.	Proj.	Proj.	Proj.	% change
	2000	2005	2010	2015	2020	2025	2030	2000-2030
Osceola	1,002	1,116	1,231	1,353	1,470	1,574	1,664	66.1
Polk County	16,254	17,876	19,507	21,221	22,866	24,284	25,506	56.9

source: Wisconsin Department of Administration, Demographic Services Center, October 2008.
Projections are Pre-Release Version for Research and Analysis Only.

**Table 1.8
Travel Time to Work – 1990 and 2000 – Polk County**

	1990		2000	
	Number	Percent	Number	Percent
Worked at home	1,733	11.4	1,268	6.3
Less than 5 minutes	1,219	8.0	1,226	6.0
5 to 9 minutes	2,450	16.1	2,577	12.7
10 to 19 minutes	3,761	24.7	4,915	24.2
20 to 29 minutes	1,905	12.5	3,002	14.8
30 to 44 minutes	1,752	11.5	2,830	13.9
45 to 59 minutes	850	5.6	1,668	8.2
60 minutes or longer	1,537	10.1	2,802	13.8
TOTAL	15,207	100.0	20,288	100.0

source: U.S. Census

**Table 1.9
Place of Work – 2000 – Polk County Residents**

	2000	
	Number	Percent
Polk County	12,522	61.7%
Barron County	902	4.4%
St. Croix County	1,542	7.6%
Burnett County	359	1.8%
Ramsey County, MN	1,185	5.8%
Chisago County, MN	609	3.0%
Washington County, MN	1,423	7.0%
Hennepin County, MN	802	4.0%
Other	944	4.7%
TOTAL	20,288	100.0

source: U.S. Census

**Table 1.10
Median Household Income – 1989 and 1999**

	Dollars		Change	
	1989	1999	Dollars	Percent
Osceola	25,641	55,509	29,868	116.5
Polk County	24,267	41,183	16,916	69.7

source: U.S. Census.

Table 1.11
AGE DISTRIBUTION: 1990-2000

1990						
	WISCONSIN		POLK COUNTY		V OF OSCEOLA	
	NUMBER	% OF TOTAL	NUMBER	% OF TOTAL	NUMBER	% OF TOTAL
Under 10	737033	15.07%	5538	15.93%	374	18.02%
10 to 19	700876	14.33%	5162	14.84%	285	13.73%
20 to 29	764744	15.63%	4043	11.63%	344	16.58%
30 to 39	810378	16.57%	5644	16.23%	364	17.54%
40 to 49	595613	12.18%	4235	12.18%	202	9.73%
50 to 59	423025	8.65%	3029	8.71%	148	7.13%
60 to 69	404188	8.26%	3126	8.99%	127	6.12%
70 to 79	294406	6.02%	2507	7.21%	120	5.78%
80 and over	161506	3.30%	1489	4.28%	111	5.35%
TOTAL	4891769	100.00%	34773	100.00%	2075	100.00%
2000						
	WISCONSIN		POLK COUNTY		V OF OSCEOLA	
	NUMBER	% OF TOTAL	NUMBER	% OF TOTAL	NUMBER	% OF TOTAL
Under 10	721,824	13.46%	5,389	13.04%	354	14.62%
10 to 19	810,269	15.11%	6,438	15.58%	389	16.07%
20 to 29	691,205	12.89%	3,871	9.37%	361	14.91%
30 to 39	807,510	15.06%	5,907	14.30%	397	16.40%
40 to 49	837,960	15.62%	6,672	16.15%	364	15.04%
50 to 59	587,355	10.95%	4,868	11.78%	187	7.72%
60 to 69	387,118	7.22%	3,568	8.64%	124	5.12%
70 to 79	319,863	5.96%	2,784	6.74%	129	5.33%
80 and over	200,571	3.74%	1,822	4.41%	116	4.79%
TOTAL	5,363,675	100.00%	41,319	100.00%	2,421	100.00%
CHANGE: 1990 TO 2000						
	WISCONSIN		POLK COUNTY		V OF OSCEOLA	
	NUMBER	% CHANGE	NUMBER	% CHANGE	NUMBER	% CHANGE
Under 10	-15,209	-2.11%	-149	-2.76%	-20	-5.65%
10 to 19	109,393	13.50%	1,276	19.82%	104	26.74%
20 to 29	-73,539	-10.64%	-172	-4.44%	17	4.71%
30 to 39	-2,868	-0.36%	263	4.45%	33	8.31%
40 to 49	242,347	28.92%	2,437	36.53%	162	44.51%
50 to 59	164,330	27.98%	1,839	37.78%	39	20.86%
60 to 69	-17,070	-4.41%	442	12.39%	-3	-2.42%
70 to 79	25,457	7.96%	277	9.95%	9	6.98%
80 and over	39,065	19.48%	333	18.28%	5	4.31%
TOTAL	471,906	8.80%	6,546	15.84%	346	14.29%

Table 1.12

EDUCATIONAL ATTAINMENT FOR THE POPULATION 25 YEARS AND OVER						
YEAR: 2000	WI	% OF TOTAL	POLK	% OF TOTAL	V OSCEOLA	% OF TOTAL
Total:	3,475,878		27,725		1526	
No schooling completed	22,861	0.66%	54	0.19%	4	0.26%
Nursery to 4th grade	8,253	0.24%	27	0.10%	0	0.00%
5th and 6th grade	22,882	0.66%	67	0.24%	7	0.46%
7th and 8th grade	132,129	3.80%	1,175	4.24%	59	3.87%
9th grade	56,538	1.63%	396	1.43%	14	0.92%
10th grade	87,059	2.50%	694	2.50%	25	1.64%
11th grade	88,558	2.55%	735	2.65%	45	2.95%
12th grade, no diploma	100,137	2.88%	763	2.75%	43	2.82%
High school graduate (includes equivalency)	1,201,813	34.58%	11,395	41.10%	590	38.66%
Some college, less than 1 year	252,132	7.25%	2,259	8.15%	126	8.26%
Some college, 1 or more years, no degree	463,532	13.34%	3,822	13.79%	210	13.76%
Associate degree	260,711	7.50%	2,022	7.29%	125	8.19%
Bachelor's degree	530,268	15.26%	2,965	10.69%	204	13.37%
Master's degree	168,563	4.85%	886	3.20%	35	2.29%
Professional school degree	54,005	1.55%	407	1.47%	29	1.90%
Doctorate degree	26,437	0.76%	58	0.21%	10	0.66%

Data Set: Census 2000 Summary File 3

The educational attainment in the Village of Osceola is slightly lower than the state average for the percentage of adults with bachelor's and master's degrees.

Median household income in the Village was slightly lower than the County's median in 1999. A significant difference in household income, as compared to the State and County, existed in households with incomes of less than \$10,000. Almost 13% of households in the Village fit into this category, while both the State and County had less than 8%. Although median incomes are lower, the number of people living below the poverty level decreased from 1989 to 1999.

Table 1.13**HOUSEHOLD INCOME IN 1999**

	WI	% OF TOTAL	POLK	% OF TOTAL	V OSCEOLA	% OF TOTAL
Total Households:	2,086,304		16,305		303	
Median Household Income	\$43,791		\$41,183		\$39,000	
Less than \$10,000	148,964	7.14%	1,291	7.92%	39	12.87%
\$10,000 to \$14,999	121,366	5.82%	1,017	6.24%	11	3.63%
\$15,000 to \$19,999	127,169	6.10%	1,037	6.36%	12	3.96%
\$20,000 to \$24,999	137,728	6.60%	1,132	6.94%	15	4.95%
\$25,000 to \$29,999	136,502	6.54%	1,098	6.73%	28	9.24%
\$30,000 to \$34,999	139,531	6.69%	1,208	7.41%	22	7.26%
\$35,000 to \$39,999	129,719	6.22%	1,054	6.46%	24	7.92%
\$40,000 to \$44,999	129,319	6.20%	1,150	7.05%	21	6.93%
\$45,000 to \$49,999	118,711	5.69%	922	5.65%	22	7.26%
\$50,000 to \$59,999	220,781	10.58%	1,725	10.58%	34	11.22%
\$60,000 to \$74,999	253,518	12.15%	1,978	12.13%	41	13.53%
\$75,000 to \$99,999	226,374	10.85%	1,631	10.00%	28	9.24%
\$100,000 to \$124,999	94,628	4.54%	615	3.77%	2	0.66%
\$125,000 to \$149,999	39,091	1.87%	179	1.10%	3	0.99%
\$150,000 to \$199,999	30,598	1.47%	131	0.80%	0	0.00%
\$200,000 or more	32,305	1.55%	137	0.84%	1	0.33%

U.S. Census Bureau Census 2000

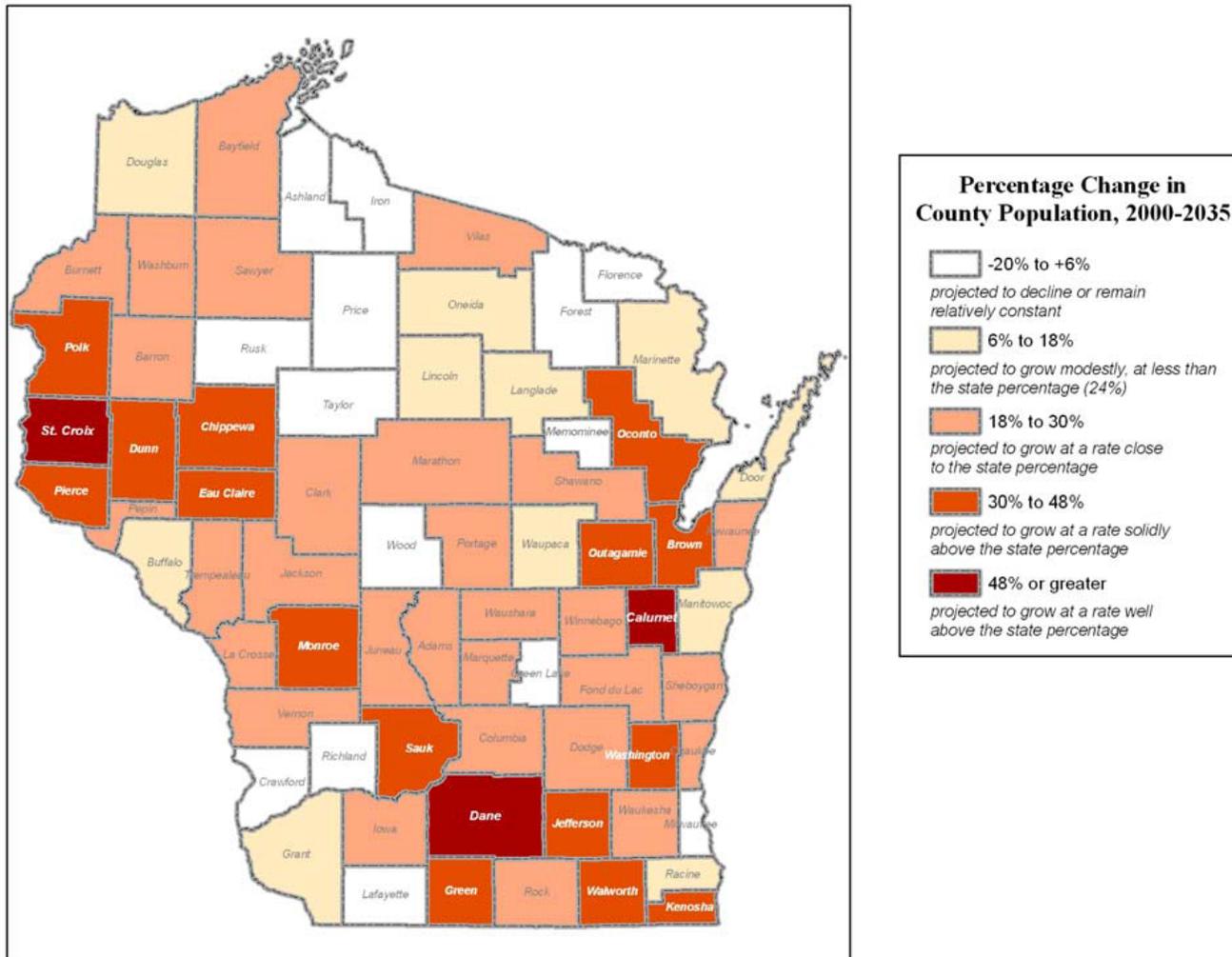
Table 1.14

POVERTY STATUS BY AGE: 1989 TO 1999

	1989				1999				1989 to 1999 CHANGE			
	POLK COUNTY		V OSCEOLA		POLK COUNTY		V OSCEOLA		POLK COUNTY		V OSCEOLA	
	No.	% of Total Pop	No.	% of Total Pop	No.	% of Total Pop	No.	% of Total Pop	No.	% Chng.	No.	% Chng.
Total:	34,105		2018		40,637		2352		6,532	19.2%	334	16.6%
Income below poverty level:	4,032	11.8%	269	13.3%	2,888	7.1%	143	6.1%	1,144	-4.7%	126	-7.35%
Under 5 years	472	1.4%	53	2.6%	223	0.6%	27	1.2%	249	-0.8%	26	-1.5%
5 years	106	0.3%	6	0.3%	53	0.1%	4	0.2%	53	-0.2%	2	-0.1%
6 to 11 years	571	1.7%	37	1.8%	307	0.8%	12	0.5%	264	-0.9%	25	-1.3%
12 to 17 years	413	1.2%	12	0.6%	303	0.8%	6	0.3%	110	-0.5%	6	-0.3%
18 to 64 years	1,850	5.4%	129	6.4%	1,447	3.6%	78	3.3%	403	-1.9%	51	-3.1%
65 to 74 years	217	0.6%	5	0.4%	195	0.5%	9	0.4%	22	-0.2%	-4	0.1%
75 years and over	403	1.2%	27	1.3%	360	0.9%	7	0.3%	43	-0.3%	20	-1.0%
Income at or above poverty level:	30,073	88.2%	1749	86.7%	37,749	92.9%	2209	93.9%	7,676	25.5%	460	26.3%
Under 5 years	2,018	5.9%	132	6.5%	2,203	5.4%	133	5.7%	185	-0.5%	1	-0.9%
5 years	521	1.5%	34	1.7%	417	1.0%	36	1.5%	-104	-0.5%	2	-0.2%
6 to 11 years	2,939	8.6%	177	8.8%	3,374	8.3%	183	7.8%	435	-0.3%	6	-1.0%
12 to 17 years	2,713	8.0%	159	7.9%	3,802	9.4%	228	9.7%	1,089	1.4%	69	1.8%
18 to 64 years	17,397	51.0%	1033	51.2%	22,688	55.8%	1379	58.6%	5,291	4.8%	346	7.4%
65 to 74 years	2,650	7.8%	101	5.0%	2,942	7.2%	130	5.5%	292	-0.5%	29	0.5%
75 years and over	1,835	5.4%	113	5.6%	2,323	5.7%	120	5.1%	488	0.3%	7	-0.5%

Data Set: Census 2000, Census 1990 (Summary File 3)

Figure 1.8
Wisconsin County Growth Rates, 2000-2035



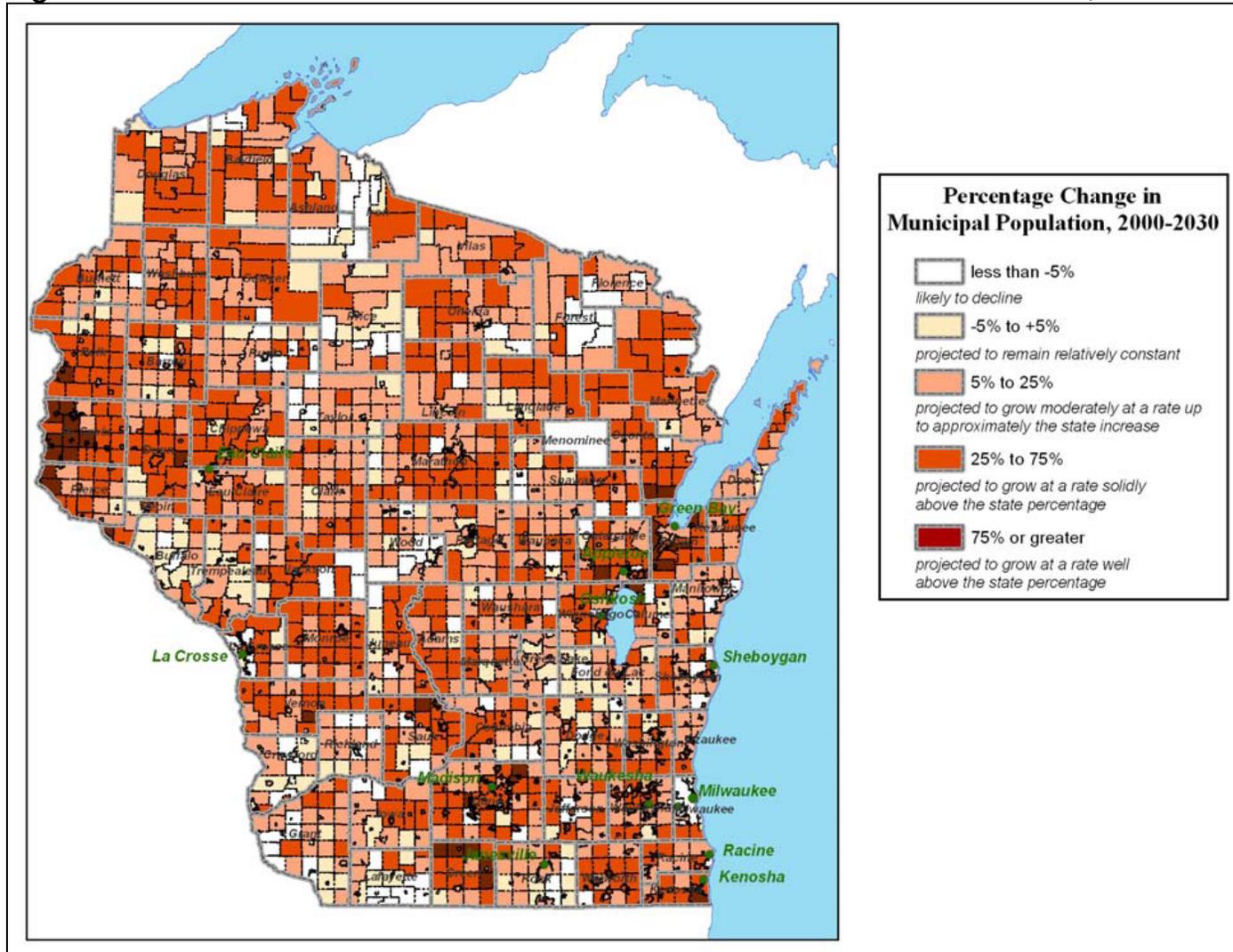
Source: Wisconsin Dept of Administration Population Projections 2000-203

**Table 1.15
Ten Counties with Greatest Percent Change in Population, 2000-2035**

County	Census 2000	Projection 2035	Number Change	Percentage Change
SAINT CROIX	63,155	148,043	84,888	134%
CALUMET	40,631	71,227	30,596	75%
DANE	426,526	653,876	227,350	53%
PIERCE	36,804	54,094	17,290	47%
POLK	41,319	60,640	19,321	47%
SAUK	55,225	80,563	25,338	46%
WALWORTH	92,013	132,941	40,928	45%
WASHINGTON	117,496	169,159	51,663	44%
OCONTO	35,652	51,037	15,385	43%
KENOSHA	149,577	213,077	63,500	42%

Source: Wisconsin Dept of Administration Population Projections 2000-2035

Figure 1.10 PROJECTED PERCENTAGE CHANGE IN MUNICIPAL POPULATION, 2000-2030



Source: Wisconsin Dept of Administration Population Projections 2000-2035

1.3 **OVERALL GOALS**

The overall goal for the Village of Osceola Comprehensive Plan is...

to promote and protect the health, safety, economy, appearance and welfare of the Village by balancing growth with the preservation of our social and natural resources.

1.3.1 **Sustainability:**

The Plan Commission of the Village of Osceola discussed sustainability in their February 2009 meeting. Discussions were held on making a separate sustainability element and/or incorporating the principles of sustainability throughout the plan. They decided to make detailed mention of sustainability as guiding principles for municipal operation and ensure that sustainability was a large part of their issues and opportunities element. They view the opportunities presented by doing things sustainably are something that the Village would like to seize on. The Village is currently well set up to be a sustainable community, with key aspects such as commercial areas, parks, and other community assets are within walking distance of most residential neighborhoods. The goal of the Village is to incorporate sustainable goals, objectives and implementation techniques within the Village of Osceola's Comprehensive Plan.

Communities have taken varying approaches in addressing the issues of sustainability (improving our quality of life by meeting present environmental, economic, and social needs without compromising the ability of future generations to do the same) and smart growth (growth that helps to achieve these six goals: 1. neighborhood livability, 2. better access, less traffic, 3. thriving communities, 4. shared benefits, 5. lowers costs, lower taxes, and 6. keeping open space open.)

Key Issues

- 1) **Energy:** The Village is totally reliant on outside parties for the production, transportation, and distribution of energy and fuel. The Village can create a more sustainable future and increased economic activity by striving for local energy and fuel production, efficiency, and conservation
- 2) **Local Food:** One on an average the food consumed by residents has traveled over 1,500 miles from its source. The Village can reduce transportation costs, increase economic activity, and benefit the overall health of the community by promoting area food production, processing, and consumption while reducing the amount of waste the food industry creates.
- 3) **Environmental Conservation:** The Village is blessed to be located adjacent to an outstanding natural resource. The Village can implement policies that safeguard our ecosystems, trees, soil, and water resources?

- 4) Atmosphere: The Village is highly dependant on fossil fuels for both energy and fuel. The Village can reduce its contribution to global warming and minimize air pollution by use of alternative energy sources.
- 5) Managing Waste: The Village is dependent on outside contractors for the provision of adequate landfill capacity. The Village can extend the life of the existing landfills by promoting consumer product awareness and increasing recycling rates.
- 6) Sustainable Development: The Village though its policies and ordinance can guide and promote development so that buildings and neighborhoods incorporate sustainable features.
- 7) Balanced Transportation: The Village transportation network provides for adequate flow for vehicles; however, comparable facilities for other forms of transportation are not readily available. The Village can increase mobility choices by enhancing other forms of transportation besides and design the transportation infrastructure to be efficient and safely, with the environment in mind, and connect to other local and regional networks.
- 8) Greener Economy: A high percentage of jobs in the Village are manufacturing jobs representing a number of industrial sections. While the diversity provides some protection, the Village can bolster the local economy by attracting Green-collar jobs, support business to become more sustainable, and encouraging supporting local businesses.
- 9) Sustainable Government: The Village can ensure that resources are conserved by continually seeking to provide good government, cost-effective services, cooperation with other governments.

Elements where goals, objectives, and policies should incorporate sustainability.

Transportation

The Village can increase mobility choices by enhancing other forms of transportation and design the transportation infrastructure to be efficient and safely, with the environment in mind, and connect to other local and regional networks. The Village can safeguard our eco-systems, trees, soil, and water resources in road design

Policies:

- Investigate mass transit alternatives
 - Rail:
 - Bus Transit:

- Adopt “Complete Streets” as a policy for future transportation development: (complete streets are roadways designed and operated to enable safe, attractive, and comfortable access and travel for all users. Pedestrians, bicyclists, motorists and public transport users of all ages and abilities are able to safely and comfortably move along and across a complete street. Proponents claim that Complete Streets also create a sense of place and improve social interaction, while generally improving property adjacent land values)
- Reduce non-point source pollution through the use of rain gardens and pervious surfaces.
- Utilize the boulevards in the road rights-of-way for tree planting.

Utilities and Community Facilities

The Village can create a more sustainable future and increased economic activity by striving for local energy and fuel production, efficiency, and conservation. The Village can reduce its contribution to global warming and minimize air pollution by use of alternative energy sources. The Village can implement policies that safeguard our ecosystems, trees, soil, and water resources. Promote consumer product awareness, increase recycling rates, and reduce the amount of substances entering into landfills. The Village through its policies and ordinance can guide and promote development so that buildings and neighborhoods incorporate sustainable features.

Policies:

- Reduce existing electrical and thermal use for existing interior and exterior lighting and public buildings
- Maintain peak efficiency of all equipment through proper maintenance
- Evaluate options for renewable energy:
- Evaluate options to generate energy and fuel
- Raise Public Awareness of Village efforts
- Reduce non-point source pollution by incorporating pervious Surfaces and rain gardens into building designs
- Protect the surface waters source through policies and regulations
- Utilize Native Landscaping to reduce maintenance costs:
- Ensure the recycling opportunities are available to residents:
- Encourage Composting and reuse of composted materials:
- Provide options for proper disposal of products with limited reuse such as construction waste, non-biodegradables, and electronics:
- Encourage recycling at Special Events on Village property
- Use Life-Cycle Cost Analysis in evaluating capital expenditures
- Look at Green Buildings and LEED certification for future building projects
- Encourage recovery of building materials instead of disposal

Economic Development

The Village can create a more sustainable future and increased economic activity by striving for local energy and fuel production, efficiency, and conservation. The Village can reduce transportation costs, increase economic activity, and benefit the overall health of the community by promoting area food production, processing, and consumption while reducing the amount of waste the food industry creates. While the diversity provides some protection, the Village can bolster the local economy by attracting Green-collar jobs, support business to become more sustainable, and encouraging supporting local businesses.

Policies:

- Use existing water stream and natural resources to generate energy
- Use existing agricultural resources for the production of food and energy
- Support local agriculture through Farmer's Markets and Temporary Food Stands:
- Increase Community Food Development by supporting processing and distribution businesses
- Keep Grocery downtown, encourage sale of local foods
- Use local food as identity for the Village
- Support restaurant use of local foods
- Green-Collar Jobs:

Housing

The Village can create a more sustainable future and increased economic activity by striving for local energy and fuel production, efficiency, and conservation. The Village can reduce its contribution to global warming and minimize air pollution by use of alternative energy sources.

Policies:

- Work with outside agencies to promote energy conservation and weatherization of existing structures
- Work with outside agencies and local vendors to promote energy efficiency:
- Provide legislation to enable renewable energy projects
- Investigate potential for Village to provide incentives for renewable energy projects
- Raise Public Awareness of energy conservation, efficiency, and generation options

Intergovernmental Cooperation

Promote consumer product awareness, increase recycling rates, and reduce the amount of substances entering into landfills. The Village through its policies and ordinance can guide and promote development so that buildings and neighborhoods incorporate

sustainable features. Sustainable Government: Provide good government, cost-effective services, cooperation with other governments, and meet the needs of our citizens while not compromising the needs of future generations. The Village can reduce transportation costs, increase economic activity, and benefit the overall health of the community by promoting area food production, processing, and consumption while reducing the amount of waste the food industry creates. The Village can create a more sustainable future and increased economic activity by striving for local energy and fuel production, efficiency, and conservation

Policies:

- Work with other communities to utilize capacity for treatment plant for septage receiving
- Work with other communities to provide location for recycling, composting, and disposal of construction waste, non-biodegradables, and electronics:
- Sustainable Neighborhoods:
- Smart Growth Zoning:
- Municipal Sustainability:
- Shared Services and Facilities:
- Agricultural Preservation for local production for food and energy
- Local Food as Identity:
- Evaluate options to generate agricultural based energy and fuel

Agricultural, Cultural, and Natural Resources

Foster improved local energy production, efficiency, conservation, and diversification by using more alternative fuels. The Village can reduce transportation costs, increase economic activity, and benefit the overall health of the community by promoting area food production, processing, and consumption while reducing the amount of waste the food industry creates. The Village can implement policies that safeguard our ecosystems, trees, soil, and water resources?

Policies:

- Evaluate options to generate agricultural based energy and fuel
- Agricultural Preservation for local production for food and energy
- Increase Community Food Development by supporting processing and distribution businesses
- Keep Grocery downtown, encourage sale of local foods
- Use local food as identity for the Village
- Support restaurant use of local foods
- Consider ecosystems in design of projects
- Protect the surface waters source through policies and regulations
- Reduce non-point source pollution through the use of rain gardens and pervious surfaces.
- Utilize Native Landscaping to reduce maintenance costs:

- Recognize value of urban forest as community asset and continue restoration efforts
- Minimize activities that would impact steep slopes

ELEMENT 2: HOUSING

Housing Element Requirements:

A compilation of objectives, policies, goals, maps and programs of the local governmental unit to provide an adequate housing supply that meets existing and forecasted housing demand in the local governmental unit. The element shall assess the age, structural value, and occupancy characteristics of the local governmental unit's housing stock. The element shall also identify specific policies and programs that promote the development of housing for residents of the local governmental unit and provide a range of housing choices that meet the needs of persons of all income levels and of all age groups and persons with special needs, policies and programs that promote the availability of land for the development or redevelopment of low-income and moderate-income housing, and policies and programs to maintain or rehabilitate the local governmental unit's existing housing stock.

- 2.1 EXISTING CONDITIONS**
- 2.2 HOUSING CHARACTERISTICS**
- 2.3 ASSESSMENT OF FUTURE NEEDS**
- 2.4 HOUSING PROGRAMS**
- 2.5 GOALS AND OBJECTIVES**

2.1 EXISTING CONDITIONS

HOUSING ISSUES

- Elderly and Aging Population
 - o Assisted Living
 - o Memory Care
 - o Nursing Home
- Potential over supply of lots versus projected growth amount over the 20 year period
- Building size to accommodate growing senior population
- Quality of housing stock
- Possible excess of rental housing?
- Currently enough housing for entry level workers
- Changes in industrial park could drastically affect housing within the Village
- Try to ensure senior or elderly housing is close to services and conveniences

FROM THE INITIAL KICK-OFF MEETING

HOUSING

1. In the next 10 years, what would you like your residential neighborhood to look like?
 - a. Historically-correct and well-maintained homes
 - b. Environmentally-friendly
 - c. Diverse population – neighborhoods (avoid cookie cutter)
 - d. Landscaping – tree-lined streets (i.e. uniform mailboxes)
 - e. Remain Residential
2. Is there enough affordable housing?
 - a. Senior-affordable – YES
 - b. Young family/single income – NO
 - c. Middle income – YES
 - d. Senior – middle/high income - NO
3. Is the existing stock of housing in adequate physical condition? (NEED TO LOOK AT ENFORCEMENT OF CURRENT CODE AND INCENTIVES FOR REINVESTING INTO EXISTING OLDER HOMES)
 - a. Housing built prior to 1939 – mostly NO – owner-occupied more so than rentals
 - b. 1940-1969 – same as a.
 - c. 1970-1979 – starting to show wear, need improvements (siding, roof, etc.)
 - d. 1980-1989 – mostly YES
 - e. 1990-present – YES

2.2 HOUSING CHARACTERISTICS

Table 2.1

PROJECTED TOTAL HOUSING UNITS: V OSCEOLA

Village	2000	2005	2010	2015	2020	2025	2030	% change
Osceola	1,002	1,116	1,231	1,353	1,470	1,574	1,664	66.1

Source: 1990-2000 figures from U.S. Census Bureau, 2010-2020 based on percent annual change from 1990-2000.

Table 2.1 details projected total housing units for the Village of Osceola which is an additional 433 units during the timeline of this Comprehensive Plan.

Table 2.2 Housing Units – 1980 to 2000

Municipality	1980	1990	2000	Percent Change	
				1980-90	1990-00
Village of Osceola	668	853	1,072	27.7%	25.7%
POLK COUNTY	16,228	18,562	21,129	14.4%	13.8%

source: U.S. Census.

Table 2.2 shows the total housing units in the Village from 1980 through 2000, according to U.S. Census Bureau figures. The increase is quite consistent and nearly double that of Polk County as a whole. This indicates that the Village of Osceola is targeted higher than other parts of Polk County as a place to locate residentially.

Table 2.3 Seasonal Units – 2000

Municipality	Total Housing Units	Seasonal Housing Units	
		Units	% of Total
Village of Osceola	1,072	11	1.0%

source: U.S. Census.

Table 2.3 indicates the number of seasonal housing units within the Village of Osceola in 2000. Approximately 1% of the total housing units in the Village are seasonal. When compared with the rest of Polk County, especially the towns with plentiful waterfront, this is quite a low number.

Table 2.4 Units in Structure – 2000

Municipality	1-Unit Detached	1-Unit Attached	2 Units	3-4 Units	5 or more Units
Village of Osceola	532	35	54	37	311
POLK COUNTY	16,485	316	454	336	1,250

source: U.S. Census.

Table 2.4 shows the types of housing structures are in the Village. The numbers of single unit homes with a detached garage and housing unit of 5 or more are much closer in their percentages than in the rest of Polk County. This would mean that Osceola provides more apartment complex type housing than other places in the county.

Table 2.5 Year Structure Built – 2000

Municipality	1990 to March '00	1980 to 1989	1970 to 1979	1960 to 1969	1940 to 1959	1939 or earlier
Village of Osceola	219	214	253	111	113	158
POLK COUNTY	4,470	2,990	3,870	2,211	3,236	4,352

source: U.S. Census

Table 2.5 highlights the year housing units within the Village were built. The two highest number categories are from 1990 to 2000 and prior to 1939. With a substantial portion of homes built before 1939 and the historic nature of the Village, care and effort should be made to ensure upkeep of these properties.

Table 2.6 Housing Value of Specified Owner-Occupied Units – 2000

	Less than \$50,000	\$50,000 - \$99,999	\$100,000 - \$149,000	\$150,000 - \$199,999	\$200,000 - \$299,999	\$300,000 - \$499,999	\$500,000 or more	Median Value
Village of Osceola	12	239	173	32	21	0	0	\$98,900
POLK COUNTY	643	3,171	2,187	888	232	139	38	\$100,200

source: U.S. Census.

Table 2.7 Contract Rent (Renter-Occupied Units) – 2000

Municipality	Rents					
	Less than \$200	\$200 to \$299	\$300 to \$499	\$500 to \$749	\$750 to \$999	\$1,000 or more
Village of Osceola	28	43	115	171	50	0
POLK COUNTY	407	373	1,265	495	94	7

source: U.S. Census.

Table 2.8 Owner-Occupied Housing Costs as a Percentage of Household Income – 1999

Municipality	Monthly Housing Costs as a Percentage of Household Income						Total Units
	Less than 15%	15.0% to 19.9%	20.0% to 24.9%	25.0% to 29.9%	30.0% to 34.9%	35.0% or more	
Village of Osceola	179	91	79	49	43	36	477
POLK COUNTY	1,292	1,182	951	630	375	839	5,289

source: U.S. Census..

Table 2.9 Renter-Occupied Housing Costs as a Percentage of Household Income – 1999

Municipality	Monthly Housing Costs as a Percentage of Household Income						Total Units
	Less than 15%	15.0% to 19.9%	20.0% to 24.9%	25.0% to 29.9%	30.0% to 34.9%	35.0% or more	
Village of Osceola	100	81	67	59	20	80	411
POLK COUNTY	606	383	407	360	240	624	2,909

Source: U.S. Census.

Table 2.10 Housing Unit Projections – 2000 to 2030

	2000	Projection 2005	Projection 2010	Projection 2015	Projection 2020	Projection 2025	Projection 2030
Village of Osceola	1,072	1,128	1,244	1,369	1,485	1,590	1,702
POLK COUNTY	21,129	23,214	25,374	27,660	29,851	31,735	33,738

source: U.S. Census.

**Table 2.11
Housing Characteristics – 1980 to 2000**

MUNICIPAL UNIT	1980	1990	2000
Village of Osceola	1980	1990	2000
Total Housing Units	668	853	1,072
Total Seasonal	0	4	11
Total Vacant	68	42	70
Total Occupied Units	600	811	1,002
Owner Occupied Units	400	509	581
Renter Occupied Units	200	302	421
Single Family Units	378	465	567
Multi-Family Units	194	273	402
Mobile Homes	96	115	99

source: U.S. Census.

2.3 ASSESSMENT OF FUTURE NEEDS

The Village of Osceola utilized meeting time of the Plan Commission to review the projected population growth of the Village over the next 20 years. This information was compared against the existing lots developed or that have preliminary plat approval. The result is that compared to project growth, the Village of Osceola currently has enough lots either developed or approved as a preliminary plat to meet the projected growth of the Village in the next 20 years.

Table 2.11 Available Residential Lots

Subdivision	PLATTED - NO CONSTRUCTION	CONSTRUCTED - VACANT	PRELIMINARY PLAT	TOTAL
Pheasant Run	0	49	73	122
Gateway	0	210	0	210
Sunset Meadows	19	7	50	76
Smith Addition	0	1	0	1
Hidden Hollow	0	4	0	4
Summit	0	0	271	271
TOTAL	19	271	394	684

source: Village of Osceola.

Housing Opportunities

- Conversion of rental units into senior housing or other housing types
- Redevelopment of Dairy Queen property and trailer park property into housing options that are within a walkable distance to the downtown core.
- Development/Redevelopment of old school site
- Redevelopment of old Osceola Medical Center

2.4 EXISTING HOUSING PROGRAMS

HUD

The U.S. Department of Housing and Urban Development provides subsidized housing through low-income public housing and the Section 8 Program. Under the Section 8 Program, rental subsidies are given to low income households, including households renting private apartments. HUD is also responsible for providing funds to communities through various grant programs.

Rural Development –United States Department of Agriculture

The Rural Development Program provides housing opportunities for individuals living in predominantly rural areas (population <10,000). The Rural Development Program provides support for rental housing, mortgage loans for homebuyers, and support for cooperative housing development.

Wisconsin Housing and Economic Development Authority (WHEDA)

This agency finances housing development through the sale of bonds. WHEDA provides mortgage financing to first-time homebuyers, and financing for multi-family housing.

West CAP

West CAP is a non-profit corporation that works in partnership with local communities to plan and develop good quality, affordable housing for low and moderate-income families and individuals.

Movin' Out

Movin' Out is a housing organization that provides assistance, housing counseling, information, and gap financing for rehabilitation and purchase to Wisconsin households with a member with a permanent disability.

Habitat for Humanity

Habitat for Humanity is a nonprofit organization that builds homes for low income families.

Housing Authority of Polk County

Provides low-income families and the elderly with housing.

Osceola Housing Authority

Provides low-income families and the elderly with housing.

Community Development Block Grants (CDBG)

The CDBG program provides grants to local governments for housing rehabilitation programs for low- and moderate-income households.

Low Income Energy Assistance Program (LIEAP)

The LIEAP program provides payments to utility companies or individuals to help pay for home heating costs in the winter.

Housing Cost Reduction Initiative (HCRI)

This state program provides funding to local public and non-profit agencies to reduce housing costs for low- and moderate-income households.

2.5 GOALS AND OBJECTIVES

Goal 1: Encourage home ownership by providing opportunities for affordable housing

Objectives:

- 1) *Promote programs for affordable housing*
- 2) *Work with business community to identify need and promote programs*
- 3) *Work with lenders and developers*

Goal 2: Provide adequate opportunities for growing senior population to age in place

Objectives:

- 1) *Work with providers*
- 2) *Pursue development or redevelopment opportunities*
- 3) *Pursue homecare service opportunities*

Goal 3: Provide programs to prevent premature deterioration of aging housing stock

Objectives:

- 1) *Re-evaluate minimum housing code*
- 2) *Establish residential historic district*
- 3) *Provide incentives for reinvestment*
- 4) *Evaluate incentives for historically appropriate restoration*

Goal 4: Provide a mix of housing stock for all income levels

Objectives:

- 1) *Evaluate options for development or redevelopment*
- 2) *Provide for increased density in proximity of downtown*
- 3) *Provide for non-vehicular accessibility to goods, services, and work*

Goal 5: Protect neighborhood character

Objectives:

- 1) *Evaluate and modify programs to encourage pedestrian and environmentally friendly layout*
- 2) *Evaluate programs to provide for architectural compatibility*

Goal 6: Support programs that encourage energy efficiency and conservation in new and existing housing

Objectives:

- 1) *Educate home-owners on existing programs*
- 2) *Promote existing and develop new programs to encourage residential reinvestment*

ELEMENT 3: TRANSPORTATION

Transportation element. A compilation of objectives, policies, goals, maps and programs to guide the future development of the various modes of transportation, including highways, transit, transportation systems for persons with disabilities, bicycles, electric personal assistive mobility devices, walking, railroads, air transportation, trucking and water transportation. The element shall compare the local governmental unit's objectives, policies, goals and programs to state and regional transportation plans. The element shall also identify highways within the local governmental unit by function and incorporate state, regional and other applicable transportation plans, including transportation corridor plans, county highway functional and jurisdictional studies, urban area and rural area transportation plans, airport master plans and rail plans that apply in the local governmental unit.

3.1 BACKGROUND INFORMATION

3.2 STATE, COUNTY, AND VILLAGE PLANNED IMPROVEMENTS

3.3 ROAD CLASSIFICATION

3.4 PROGRAMS AND POLICIES

3.5 GOALS AND OBJECTIVES

3.1 BACKGROUND INFORMATION

Transportation Issues & Opportunities

Rail

- Existing rail is of high value in future for freight and passengers
- Use of rail will be energy dependent
- Rail hub would need to be developed for passenger use (adequate parking and access)

Airport

- Airport is a key to commercial and economic growth
- Airport expansion options should be left open (what is the right size for the future)
- Commercial usage of airport is anticipated to grow once the parallel taxiway project is completed
- Impacts on residential properties needs to be recognized
- Concern of Metropolitan Airport Commission expanding realm of control

Other transportation projects

- Energy prices may drive need for park-and-ride lot or public transportation hub
- Senior transportation options are limited and costs will place greater strain on volunteer drivers
- Public transportation to shopping hub (US 8) is non-existent
- Parking issues will need to be addressed along with downtown growth
 - Need to look at alternative type of facilities
 - Need to manage based on retail demand
 - Need to ensure adequate parking for downtown
 - Village role is that of facilitator. Businesses need to bear some of the responsibility to provide parking

The Village of Osceola is a growing community. Very few things affect land use and development like transportation; type, location, and size. Several major road projects are planned in and around the Village, including the re-routing of State Hwy 243 and the State Hwy 35 Bypass. These two projects have the potential to have an enormous affect land use and development in the future development of the Village of Osceola. Much of how the Village develops will depend on what actually happens with these proposed transportation route changes.

The Village would like to keep its rail options available. Also as commuter populations in the area expand, the need for transit options such as park 'n' rides, bus service, and commuter rail service become more necessary and likely. The Village should keep an eye on trends that impact this and be involved in intergovernmental discussions regarding the options for these futures.

3.2 PLANNED IMPROVEMENTS

Discussions resulted in the identification of needs for sidewalks within the Village of Osceola. Maps were used to show where proposed sidewalks were needed. Much of the sidewalks discussions dealt with providing safe routes to school as the Village is a participant in a Safe Routes to School grant. The need to make the Village as pedestrian-friendly as possible is also a consideration for the desire and need for additional sidewalks.

Airport issues were also discussed and the consensus was that the Airport should remain the same size currently, but maybe allow for land in the vicinity to provide for future expansion. The Plan Commission also discussed prioritizing areas near the airport as industrial uses that may require proximity to airplane services.

Wisconsin Department of Transportation has planned a bypass for State Highway 35 around the Village of Osceola and plans to upgrade and redo the Hwy 243, CTH M, Hwy 35 intersection. Any of the above projects would have a marked affect on the Village, therefore the Village needs to continue in its active participation in discussions on these matters with the DOT and other agencies.

Village of Osceola Planned Improvements

New Road projects

- Extend Prospect Ave to 3rd Ave.
- Extend Prospect Ave. to 248th St.
- Extend Pheasant Run to Seminole (CTH M)
- New street to serve Newman Property on Cascade St. (STH 35)
- Extend Summit subdivision to Ridge Road
- Extend 68th Ave to Ridge Road (Officially map?)
- Extend 65th Ave to 267th St.
- Connect Education Ave. and Prospect Ave.
- Upgrade the extension of Education to 248th to Village standards
- Realign STH 35 / STH 243 / CTH M intersection (WisDOT project planned for 2015)
- Osceola bypass (WisDOT project planned for ???) (Officially map?)
- Connect the Airport Business Park to the proposed Osceola bypass (Officially map?)
- Connect 240th and 248th between STH 35 and CTH M (Officially map?)
- Extend 258th to proposed bypass (Officially map?)
- Upgrade 63rd Ave to Village standards

Road closures

- Ridge Road – hill west of Cascade (STH 35)
- Zindaus – hill east of Cascade (STH 35)

New Pedestrian projects (Sidewalks / Trails)

- Provide sidewalk / trail on one side of all residential streets
- Provide sidewalk / trail on both sides of collector street if warranted by residential demand
- Connection between OMC site and Summit Subdivision
- Connection between Summit Subdivision and downtown
- Connection between downtown and Osceola Landing (along STH 243)
- Trail along St. Croix River south of STH 243 bridge
- Extend trail from Mill Pond Park to Hills St / 3rd Ave.
- Extend trail from 3rd Ave to Eric Park
- Complete Safe Route to Schools project – Seminole (CTH M) to Education Ave.
- Extend Education Drive sidewalks from Intermediate School to 248th St.
- Extend trail from east end of 10th Ave to Safe Route to Schools trail
- Extend trail along Osceola Creek from 8th Ave to 10th Ave.

COUNTY, REGIONAL AND STATE TRANSPORTATION PLANS

- Wisconsin State Highway Plan 2020
- Wisconsin Bicycle Transportation Plan 2020
- WisDOT Access Management System Plan
- Wisconsin State Airport System Plan 2020

- Translink 21: A Multi-modal Transportation Plan for Wisconsin's 21st Century
- 6-Year Highway Improvement Program
- Statewide Transportation Improvement Program (STIP)
- Wisconsin Pedestrian Policy Plan 2020
- Wisconsin State Rail Plan 2020
- Wisconsin State Transit Plan 2020

The following seven pages further detail the plans for Village, State, and County road updates that are in the area of the Village of Osceola.

Table 3.1 Village of Osceola Road Maintenance Plan

September 25, 2008

2	3	4	5	Backlog											
80000	80000	80000	80000	0	At Offset	Toward Route	To Offset	Length	Width	Surface Type	Pvmt Rtg (Year 1)	Pvmt Rtg (Year5)	Action	Cost	Cap / Maint
60192	82520	67248	34223		634	82nd Ave, 248th St	1267	633	22	57	7	7	Crack Sealing	\$ 541	M
					0	River St	317	317	40	52	6	7	Single Sealcoat	\$ 2,112	M
					211	258th St, 68th Ave	1584	1373	20	57	5	7	Sealcoat with Patching	\$ 9,299	M
					0	Park Rd	475	475	40	70	7	7	Crack Sealing	\$ 738	M
					0	STH 35	317	317	40	70	7	7	Crack Sealing	\$ 492	M
					0	Park Rd	581	581	40	52	7	7	Crack Sealing	\$ 1,087	M
					581	Park Rd	739	158	30	52	7	7			
					0	Summit St	580	580	30	52	6	7	Single Sealcoat	\$ 2,899	M
					0	Oak Ridge Dr	528	528	33	52	6	7	Single Sealcoat	\$ 2,904	M
					0	Robert St	370	370	35	52	6	7	Single Sealcoat	\$ 2,157	M
					0	Termini	264	264	30	57	7	7	Crack Sealing	\$ 308	M
					0	Hialeah St	950	950	32	57	7	7	Crack Sealing	\$ 1,181	M
					0	Del Mar Ave	317	317	32	52	7	7	Crack Sealing	\$ 394	M
					317	Del Mar Ave	370	53	32	57	7	7	Crack Sealing	\$ 65	M
					0	3rd Ave	317	317	20	55	7	7	Crack Sealing	\$ 246	M
					0	CTH M, Seminole Ave	264	264	22	60	7	7	Crack Sealing	\$ 225	M
					0	Gerald St	211	211	30	57	6	7	Single Sealcoat	\$ 1,065	M
					581	STH 35	1679	1098	26	70	6	7	Single Sealcoat	\$ 4,845	M
					0	STH 35	581	581	26	70	6	7	Single Sealcoat	\$ 2,517	M
					0	Termini	475	475	32	57	7	7	Crack Sealing	\$ 590	M
					792	Termini	1320	528	32	65	7	7	Crack Sealing	\$ 656	M
					3749	STH 35	9979	6230	24	57	7	7	Crack Sealing	\$ 5,814	M
					0	Termini	1584	1584	38	70	5	6	Sealcoat with Patching	\$20,064	M
					0	Hialeah St	900	900	22	50	7	7	Crack Sealing	\$ 770	M
					372	Termini	475	103	22	57	7	7	Crack Sealing	\$ 87	M
					792	CTH M, Seminole Ave	1742	950	22	70	6	7	Single Sealcoat	\$ 3,584	M
					0	Cessna Rd, Simmon Dr	52	52	20	70	6	7	Single Sealcoat	\$ 175	M
					0	3rd Ave	844	844	18	70	7	7	Crack Sealing	\$ 590	M
					0	7th Ave	475	475	30	70	7	7	Crack Sealing	\$ 554	M
					0	South Ave	363	363	22	57	6	7	Single Sealcoat	\$ 1,330	M
					0	STH 35	1168	1168	22	57	5	6	Sealcoat with Patching	\$ 8,565	M

TABLE 3.1: PROPOSED SIX YEAR ROAD PLAN (Includes 5% Cost Increase per Year)
Polk County Highway Department

Date Developed: February 2007
 Latest Revision Date: 9/4/07

				2007 Construction Budget	\$ 2,017,425.00
Year	Road / Segment	Miles	Proposed Project	Estimated Cost	
2007	N1	6.660	Dirt work		91,266.00
	N1(2)	1.600	Pulverize/pave end section		266,000.00
	A1 (1)	3.290	Pulverize/pave (Actual Cost)		401,202.00
	F5	0.680	Intersection/pave (Actual Cost)		165,000.00
	K1	n/a	Culvert replacement		60,000.00
	F5.1	0.400	Contribution to Village of Dresser		50,000.00
	H1	n/a	Culverts/ditching		200,000.00
	K2	1.966	Chipseal (Actual Cost)		29,442.00
	K2.1	1.844	Chipseal (Actual Cost)		25,457.00
	V1	6.890	Chipseal (Actual Cost)		80,009.00
	D3	6.080	Chipseal (Actual Cost)		60,725.00
	Y2	3.770	Wedge/Overlay (Actual Cost)		404,660.00
	Z1	2.080	Ultra-thin Overlay (Actual Cost)		96,851.00
Total Road Miles		35.260	Total Estimated Cost		\$1,930,612.00
				Budget Balance	\$86,813.00

				2008 Budget Year	Construction Budget - 2007	\$ 2,017,425.00
				Budget Increase	500,000.00	
				Proposed 2008 Budget	\$ 2,517,425.00	
Year	Road / Segment	Miles	Proposed Project	Estimated Cost		
2008	A1 (2)	3.030	Pulverize & overlay			400,000.00
	X1 (1) (CTH M - 230th)	2.900	Pulverize/Pave (CHIP = \$159,885.00)			435,000.00
	N1	6.660	20% STP Match + E.03 to E-1 update			395,000.00
	Z2	0.530	Safety enhancement project			150,000.00
	F5.1	0.400	Contribution to Village of Dresser			86,000.00
	JJ3, MM & I2	12.850	Chipseal			167,050.00
	H1	n/a	Intersections			200,000.00
	I6	4.410	Ultra-thin overlay			220,500.00
	G3	5.470	Ultra-thin overlay			291,944.00
	T1	2.840	Ultra-thin overlay			151,577.00
Total Road Miles		39.090	Total Estimated Cost			\$2,497,071.00
				Budget Balance		\$20,354.00

				2009 Budget Year	2008 Construction Budget	\$ 2,517,425.00
				Budget Increase	250,000.00	
				Proposed 2009 Budget	\$ 2,767,425.00	
Year	Road / Segment	Miles	Proposed Project	Estimated Cost		
2009	X1 (2)	3.214	Pulverize/Pave (CHIP-D = \$170,668)			506,205.00
	P1	3.000	Pulverize/pave & culverts			550,000.00
	I7	2.700	Ultra-thin overlay			135,000.00
	I3	1.300	Box culvert/ultra-thin overlay (20% Grant Match)			200,000.00
	B1/C1/C2/CC1/PP	20.640	Chipseal			303,009.00
	I3	4.390	Ultra-thin overlay			219,500.00
	H1	3.100	Pulverize/pave/ditching			600,383.00
	T2	2.290	Ultra-thin overlay			122,222.00
	A1.1	0.290	Mill/pave			134,900.00
Total Road Miles		40.924	Total Estimated Cost			\$2,771,219.00
				Budget Balance		(\$3,794.00)

2010 Budget Year			2009 Construction Budget	\$ 2,767,425.00
			Budget Increase	250,000.00
			Proposed 2010 Budget	\$ 3,017,425.00
Year	Road / Segment	Miles	Proposed Project	Estimated Cost
2010	I6	n/a	Culvert Replacement (Straight River)	100,000.00
	J1	5.340	Pave (3-1/2-inch Overlay)	725,550.00
	CC2	2.470	Pulverize/pave	408,000.00
	W1	3.970	Pulverize/pave	655,000.00
	M3/M2	6.400	20% STP Match	498,200.00
	O2/E2	8.710	Chipseal	133,000.00
	I5/I4	8.140	Chipseal	122,000.00
	F1	7.020	Ultra-thin overlay	393,000.00
Total Road Miles		42.050	Total Estimated Cost	3,034,750.00
			Budget Balance	(\$17,325.00)

2011 Budget Year			2010 Construction Budget	\$ 3,017,425.00
			Budget Increase	250,000.00
			Proposed 2011 Budget	\$ 3,267,425.00
Year	Road / Segment	Miles	Proposed Project	Estimated Cost
2011	I1	5.600	Pulverize/pave	970,000.00
	C3	8.270	Ultra-thin overlay	463,000.00
	EE1	2.080	Pulverize/pave	384,800.00
	Y1	3.970	20% STP Match	300,000.00
	S1	4.610	Ultra-thin overlay	270,900.00
	F2/F3/F4/F4.1	13.450	Chipseal	204,750.00
	E4/E3/E6	16.890	Chipseal	257,250.00
	E1	6.140	Culverts/prep work	150,000.00
	H1	1.730	Pave	245,000.00
Total Road Miles		62.740	Total Estimated Cost	\$3,245,700.00
			Budget Balance	\$21,725.00

2012 Budget Year			2011 Construction Budget	\$ 3,267,425.00
			Budget Increase	-
			Proposed 2012 Budget	\$ 3,267,425.00
Year	Road / Segment	Miles	Proposed Project	Estimated Cost
2012	O1	5.790	Culverts/Ditching	150,000.00
	T1/T2/T3	7.730	Chipseal	117,600.00
	N1/Y2	11.990	Chipseal	193,000.00
	GG1	5.940	Overlay (2-1/2" cold mix)	950,000.00
	W2	5.270	Pulverize/Pave	869,000.00
	E1	6.140	Pulverize/Pave (2.5")	982,400.00
Total Road Miles		42.860	Total Estimated Cost	\$3,262,000.00
			Budget Balance	\$5,425.00

2013 Budget Year			2012 Construction Budget	\$ 3,267,425.00
			Budget Increase	-
			Proposed 2013 Budget	\$ 3,267,425.00
Year	Road / Segment	Miles	Proposed Project	Estimated Cost
2013	A3/A2	9.450	Ultra-thin overlay	532,000.00
	O1	5.790	Pulverize/Pave	973,000.00
	A1	6.320	Chipseal	101,000.00
	D2	9.160	Ultra-thin overlay	542,000.00
	W4	7.070	20% STP Match	2,000,000.00
Total Road Miles		37.790	Total Estimated Cost	\$4,148,000.00
			Budget Balance	(\$880,575.00)

OTHER PROJECTS

- F2 Bridge at Wapogasset
- B2 Bridge in Atlas
- X1 Arch culvert
- K1 Bridge/safety enhancement
- H2 Bridge

WISCONSIN
 2008 - 2013 SIX YEAR HIGHWAY IMPROVEMENT PROGRAM
 March 6, 2008 SNAPSHOT

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HWY	COUNTY	PROJECT TITLE	MILES	ESTIMATE (RANGE)	YEAR	WORK TYPE	PROJECT DESCRIPTION
063	PIERCE	RED WING - ELLSWORTH ROAD	0.03	\$1,000,000- \$1,999,999	10-13	BRRPL	Replace the existing USH 63 bridge (B-47-011) and approaches over the Burlington Northern Railroad. Also, construct south abutment to convert to a pier for a possible extension of the structure by one span to allow for constr
065	PIERCE	ELLSWORTH - RIVER FALLS	10.54	\$4,000,000- \$4,999,999	2009	RESURF	Pulverize and relay the existing asphalt and resurface, reshoulder, with some culvert repair and ditch cleaning and riprap on the Branch of the Goose Creek Bridge (B-47-0005).
065	PIERCE	RIVER FALLS - ROBERTS ROAD	0.66	\$500,000- \$749,999	10-13	PVRPLA	Mill and relay the existing asphalt and repave with new asphalt, construct a roundabout at Cemetery Road.
065	PIERCE	V ELLSWORTH, NORTH MAPLE STREET	0.20	\$100,000- \$249,999	10-13	RDMTN	Road maintenance on STH 65, in the Village of Ellsworth from Main Street to Cairns Street.
128	PIERCE	ELMWOOD - STH 64	7.14	\$250,000- \$449,999	2009	RDMTN	Roadway maintenance preservation, chip seal, crack fill and wedge roadway.
128	PIERCE	ELMWOOD - STH 64	0.00	\$2,000,000- \$2,999,999	10-13	RESURF	Bridge rehabilitation redecking the Lost Creek bridge (B-47-0020).
008	POLK	ST CROIX FALLS - TURTLE LAKE	9.27	\$2,000,000- \$2,999,999	10-13	RESURF	Resurface existing roadway.
008	POLK	ST CROIX FALLS - TURTLE LAKE	0.00	LESS THAN \$100,000	10-13	BRSHRM	Remove lead paint and repaint the steel bridge components.
008	POLK	ST CROIX FALLS - TURTLE LAKE ROAD	0.03	\$750,000- \$999,999	10-13	BRRHB	Bridge rehabilitation, Concrete overlay on the existing bridge deck.
008	POLK	ST CROIX FALLS - TURTLE LAKE ROAD	0.10	\$2,000,000- \$2,999,999	10-13	RECST	Reconstruct 208th Street intersection with USH 8 for installation of permanent signals with east and westbound protected left turn lanes with raised concrete medians and a dedicated right turn lane at the intersection. Minor
035	POLK	LUCK - SIREN	6.83	\$750,000- \$999,999	2009	RDMTN	Roadway Maintenance, mill and relay existing pavement, and repave with an additional 2 inches of blacktop

WISCONSIN
 2008 - 2013 SIX YEAR HIGHWAY IMPROVEMENT PROGRAM
 March 6, 2008 SNAPSHOT

----- REGION=Northwest PAGE=87 -----

HWY	COUNTY	PROJECT TITLE	MILES	ESTIMATE (RANGE)	YEAR	WORK TYPE	PROJECT DESCRIPTION
046	POLK	AMERY - BALSAM LAKE ROAD	3.53	\$1,000,000-\$1,999,999	2008	PVRPLA	Pulverize and overlay the roadway.
046	POLK	C AMERY, KELLAR AVENUE	0.05	\$250,000-\$449,999	2008	RECOND	Reconditioning the Griffin Street and Kellar Avenue intersection in Amery. The STH 46 intersection will be reconfigured and signalized.
063	POLK	CLEAR LAKE - CUMBERLAND	0.05	LESS THAN \$100,000	10-13	BRRPL	Replace the culvert on the Napodoggen Creek.
087	POLK	ST CROIX FALLS - GRANTSBURG	13.89	\$2,000,000-\$2,999,999	10-13	RESURF	Mill and resurface roadway, pave 3 foot of the 6 foot shoulder, Replace existing beam guard and culvert pipes.
243	POLK	ST CROIX RIVER - OSCEOLA ROAD	0.22	\$100,000-\$249,999	10-13	RESURF	Resurfacing deficient pavement.
008	RUSK	C LADYSMITH,E 3RD ST & EDGEWOOD AVE	0.57	\$1,000,000-\$1,999,999	10-13	PVRPLA	Replace deteriorating pavement.
008	RUSK	LADYSMITH - HAWKINS ROAD	10.17	\$750,000-\$999,999	2008	RDMTN	Maintenance preservation 12 foot driving lane rut filling.
008	RUSK	LADYSMITH - HAWKINS ROAD	11.17	\$1,000,000-\$1,999,999	2008	RDMTN	Preventative maintenance mill 2 inches to remove rutting and resurface with 2 inches asphaltic pavement.
008	RUSK	STH 27 INTERSECTION(C OF LADYSMITH)	0.00	\$100,000-\$249,999	10-13	RECST	Reconstruct the current intersection.
040	RUSK	ISLAND LAKE - BRUCE ROAD	13.23	\$3,000,000-\$3,999,999	10-13	RESURF	Resurface existing pavement.
073	RUSK	HANNIBAL - INGRAM	9.46	\$1,000,000-\$1,999,999	10-13	RDMTN	Resurface with a maintenance overlay.
073	RUSK	HANNIBAL - INGRAM ROAD	9.46	\$250,000-\$449,999	2008	RDMTN	Preventative maintenance, chip seal, wedge and crack filling on STH 73, from the south county line to USH 8.
027	SAWYER	HAYWARD - BRULE	0.00	\$250,000-\$449,999	2009	BRRHB	Bridge rehabilitataion, replace the existing bridge deck on STH 27 (B-57-0011) over the Totagatic River.
027	SAWYER	NW REGION: REGULATIONS & STUDIES-GENERAL-TRAF	3.66	\$1,000,000-\$1,999,999	10-13	RDMTN	PROGRAM DESCRIPTION NEEDED.

3.3 ROAD CLASSIFICATION

Functional road classifications for rural areas include principle arterials, minor arterials, major collectors, minor collectors and local roads.

Principle arterials serve interstate and interregional trips. These roads generally serve urban areas greater than 5,000 in population.

Minor arterials serve cities, large communities, and other major traffic generators providing intra-regional and inter-regional traffic movements.

Major collectors provide service to moderate sized communities and links traffic to nearby larger population centers.

Minor collectors collect traffic from local roads, linking them to all remaining smaller communities. All developed areas should be within a reasonable distance of collector roads.

Local roads provide access for travel over relatively short distances. All roads not classified as arterials or collectors are classified as local roads.

See Map 3.4 and Table 3.1 for additional information on road and sidewalk classifications.

Table 3.2

SUMMARY OF PAVEMENT RATINGS BY FUNCTIONAL CLASS OF ROAD										
Sum of Length (feet)	Pavement rating									
Functional Class	2	3	4	5	6	7	8	9	10	Total
local		1,584	12,605	9,112	6,778	8,710	14,995	20,710	18,410	92,904
major collector			8,132							8,132
minor collector	1,531					9,293	2,800	53		13,677
Total	1,531	1,584	20,737	9,112	6,778	18,003	17,795	20,763	18,410	114,713

Table 3.3

SUMMARY OF SIDEWALKS BY FUNCTIONAL CLASS OF ROAD					
Sum of Length (feet)	Sidewalk				
Functional Class	NONE	1 SIDE RIGHT	1 SIDE LEFT	BOTH SIDES	Total
local	73,461	7,931	8,555	2,957	92,904
major collector	1,743	1,795	4,594		8,132
minor collector	10,929	687		2,061	13,677
Total	86,133	10,413	13,149	5,018	114,713

TOWN OF OSCEOLA

STATE OF MINNESOTA

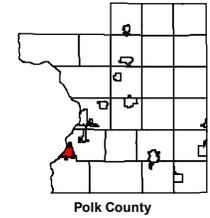
TOWN OF OSCEOLA

TOWN OF FARMINGTON



MAP 3-1 GENERAL ROAD MAP

Village of Osceola Polk County Wisconsin



-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  RAILROAD
-  HYDRO STREAM
-  HYDRO BODY
-  VILLAGE BOUNDARY



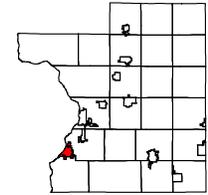
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MAP 3-2 TRAFFIC COUNTS

Village of Osceola
Polk County
Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY

Average Annual Daily Traffic Count Site

2004 9999

2006 9999

Average Annual Daily Traffic Counts:
Source: WDOT

0 1,000 2,000 4,000
Feet



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5/13/09

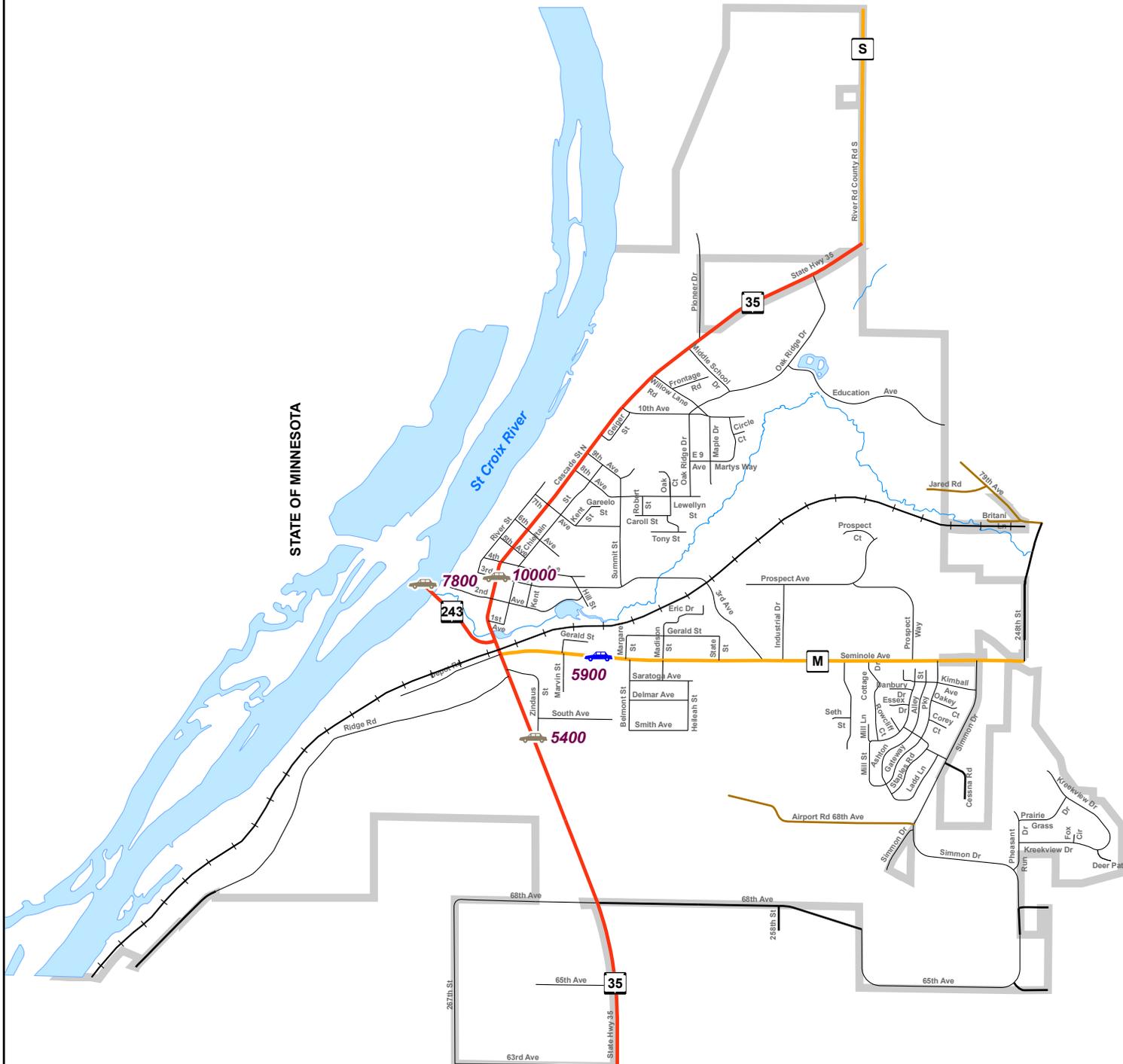
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STATE OF MINNESOTA

TOWN OF OSCEOLA

TOWN OF OSCEOLA

TOWN OF FARMINGTON



TOWN OF OSCEOLA

STATE OF MINNESOTA



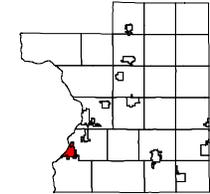
TOWN OF FARMINGTON

TOWN OF OSCEOLA

MAP 3-3

SHERIFF ACCIDENT REPORT

Village of Osceola Polk County Wisconsin



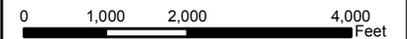
Polk County

TRAFFIC ACCIDENTS
BY YEAR & TYPE

- △ 2004
- 2005
- 2006
- ◇ 2007
- ☆ 2008
- PROPERTY DAMAGE
- PERSONAL INJURY

Source:
Polk County Sheriff's Department

- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY



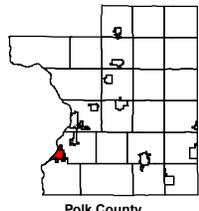
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MAP 3-4 ROAD CLASSIFICATION

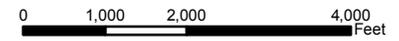
Village of Osceola Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY
- PRINCIPAL OR MINOR ARTERIAL**
Approximate Total Miles 3.40
- MAJOR COLLECTOR**
Approximate Total Miles 1.46
- MINOR COLLECTOR - RURAL**
Approximate Total Miles 2.12
- MINOR COLLECTOR - URBAN**
Approximate Total Miles .96
- LOCAL**
Approximate Total Miles 19.45

Road Centerline Source:
Wisconsin Department of Transportation

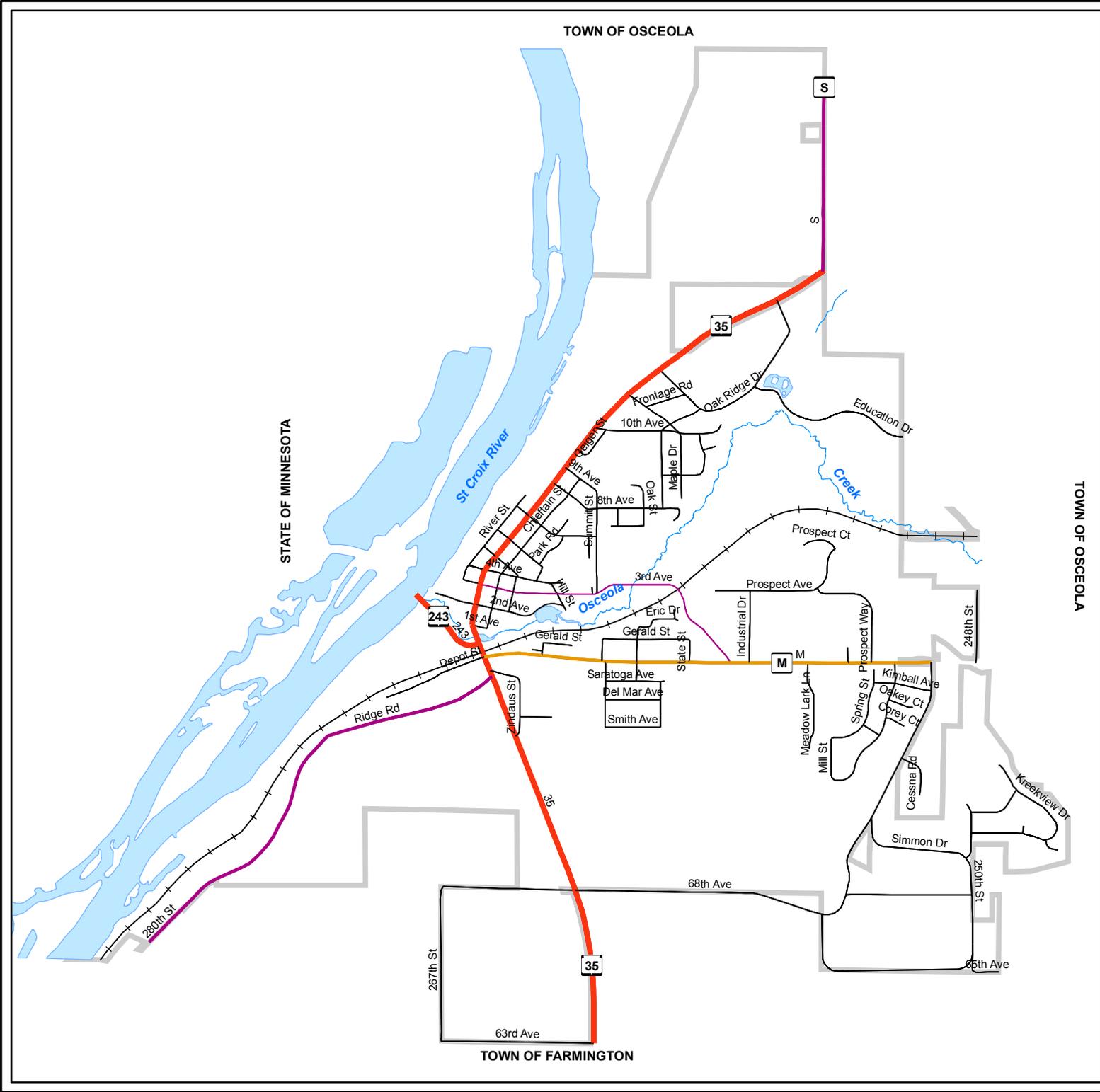


COUNTY OF POLK
Est. 1853
WISCONSIN

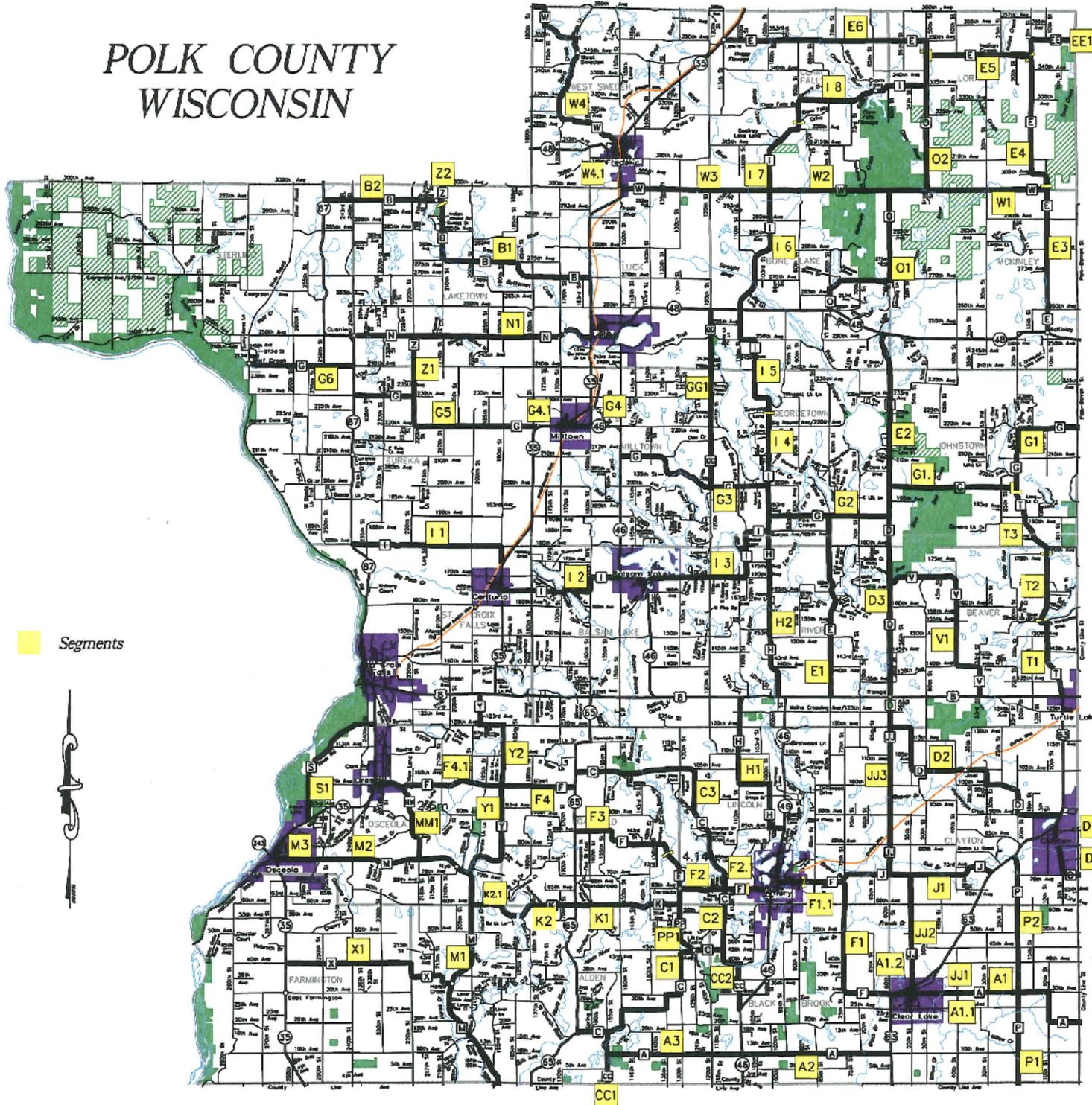
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11/20/08

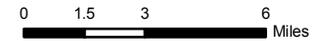
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POLK COUNTY WISCONSIN



MAP 3-5 COUNTY ROAD SEGMENTS



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12/23/08

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3.4 PROGRAMS AND POLICIES

Rustic Roads Programs

Adopt-A-Highway Program

Pavement Surface Evaluation and Rating (PASER)

Transportation Economic Assistance (TEA) Program

Multi-modal Improvement Program (SMIP)

3.5 **GOALS AND OBJECTIVES**

Goal 1: Provide transportation options that are pedestrian and environmentally friendly

Objectives:

- 1) Create a more walkable community
- 2) Eliminate pedestrian – vehicle conflicts
- 3) Maintain all roads at x rating
- 4) Minimize traffic accidents
- 5) Reduce transportation costs

Policies:

- 1) Provide separate walkways for pedestrian traffic

Programs:

- 1) Continue levy for sidewalk construction and replacement
- 2) Provide sidewalk / trail on one side of all residential streets
- 3) Provide sidewalk / trail on both sides of collector street if warranted by residential demand

Goal 2: Ensure a transportation system that is adequate to support economic growth

Objectives:

- 1) Develop an annual capital improvements program with a 5-year time horizon that is integrated with the other elements of the Village's Comprehensive Plan
- 2) Consider adopting an Official Map Ordinance to reserve adequate rights-of-way for future or reconstructed streets and pedestrian and biking trails
- 3) Continue to use the WISLR program to help prioritize needed street improvements
- 4) Work with local businesses and industries to determine transportation needed and ensure adequate access to major arterials.

Goal 3: Develop options for non-traditional transportation

Objectives:

- 1) Consider all mass transit alternatives
- 2) Monitor the need to provide transportation for the elderly and disabled residents of the village

ELEMENT 4: UTILITIES AND COMMUNITY FACILITIES

- 4.1 BACKGROUND INFORMATION**
- 4.2 PUBLIC UTILITIES INVENTORY**
- 4.3 COMMUNITY FACILITIES INVENTORY**
- 4.4 UTILITIES AND COMMUNITY FACILITIES POLICIES AND RECOMMENDATIONS**
- 4.5 UTILITIES AND COMMUNITY FACILITIES PROGRAMS**
- 4.6 GOALS AND OBJECTIVES**

4.1 BACKGROUND INFORMATION

Utilities and Community Facilities element.

A compilation of objectives, policies, goals, maps and programs to guide the future development of utilities and community facilities in the local governmental unit such as sanitary sewer service, storm water management, water supply, solid waste disposal, on-site wastewater treatment technologies, recycling facilities, parks, telecommunications facilities, power-generating plants and transmission lines, cemeteries, health care facilities, child care facilities and other governmental facilities. The element shall describe the location, use and capacity of existing public utilities and community facilities that serve the local governmental unit, shall include an approximate timetable that forecasts the need in the local governmental unit to expand or rehabilitate existing utilities and facilities or to create new utilities and facilities and shall assess future needs for government services in the local governmental unit that are related to such utilities and facilities.

INVENTORY OF UTILITIES AND COMMUNITY FACILITIES

Adequate infrastructure, utilities, community facilities and services are important in meeting existing and future community needs. They are the framework of a community's life and without them, present day standard of living could not exist. The decisions made for the Village regarding utilities and community facilities will impact all present and future residents.

4.2 PUBLIC UTILITIES INVENTORY

Sanitary Sewer Service and On-site Wastewater Treatment Technologies

The wastewater treatment facility for the Village of Osceola is located on Depot Road, on the west side of the Village (see Map xx). The system, which was constructed in

1981, includes a collection network, lift stations, a rotating biological contactor system, a central final clarifier, digester, chlorine tank, and a sludge storage tank. The treated wastewater is discharged into the St. Croix River. In 1986 the Village entered into an agreement with the Village of Dresser to treat up to 182,000 gallons per day

The current wastewater treatment plant was constructed for a population of 6,333 people, with a design capacity of 606,000 gallons per day (GPD) and a daily biological oxygen demand (BOD) of 1294 pounds per day. Currently the flows average 350,000 GPD (54% of design capacity) of which Dresser contributes 30% of the total flow (58% of the Dresser reserved capacity). The plant was designed for the expansion of up to 909,000 GPD with the addition of 1 ring on the oxidation ditch and 2 additional clarifiers.

Effluent BOD and TSS loadings in surface water discharge from the treatment plant in 2007 occurred at levels between 5 to 20% of the limits established by their discharge permit. The Village has sufficient sludge storage capacity (2 months) and disposes of all sludge at the West Central Bio-solids facility in Ellsworth, WI of which the Village is a member. The State of Wisconsin Compliance Maintenance Annual Report (CMAR) evaluates the treatment facility over nine different categories, and assigns a score for each part. The overall score for the Osceola facility during 2006 was 3.69, with a majority of the points coming from the effluent BOD. The score of 3.69 places the facility in the "voluntary range", meaning any change or update to the facility is controlled by the Village, and nothing is "required" at this time.

Osceola's current sewage collection system was constructed in sections with the oldest portions being in service for over 55 years. The collection system consists of 17 miles of sewer lines, with pipes ranging from 8-inches to 21-inches in size. The Village utilizes four (4) lift pump stations to provide service to areas where the gravity sewer would be too shallow. The lift pump station that serves the Osceola Industrial Park will need to be replaced within 20 years.

Development throughout the Village of Osceola to date has not been limited by the location and capacity of the existing system. Extension of Village utilities throughout the community can be easily completed when development occurs. The wastewater plant, currently operating at approximately 54% of capacity, is designed to meet the treatment needs for Osceola throughout the 20-year planning period.

It is felt that the current sewer plant is adequate. The upkeep of the sewage collection and treatment system is an ongoing process, as the Village consistently replaces worn out components such as parts of the treatment plant and piping system as needed. No plans are underway for major wastewater system improvements during the current planning period.

As of the beginning of 2008, approximately 50 houses are not on the municipal sewer system, having individual septic systems because of their distance from the line. A limited number could be served by utility extension projects. The remainder is not likely to be served within 20 years due to the lack of housing density.

Water Supply

The Village of Osceola municipal water system utilizes one well (well #4) for everyday water use and maintains one well (#3) for back-up or emergency purposes. Well #4, located at the corner of 250th St. and 68th Ave., was constructed in 2005, is 600' deep and produces at a rate of 1,200 gallons per minute (gpm). Well #3, located at the corner of Seminole Ave and Cottage Drive, was constructed in 1986, is 385' deep, and produces at a rate of 500 gpm. Together the wells have a capacity to produce 2,500 gpm. Well #2, located in Oakey Park, was abandoned in 2007.

At the well heads chlorine, polyphosphate, and fluoride are added. Polyphosphate acts as a sequestering agent to hold iron and manganese in suspension. A 500,000 gallon water tower, constructed in 2001) is located near the corner of Seminole and 248th St. A 100,000 gallon water tank, constructed in 1969 and rehabilitated in 1985, is located on the Osceola Picnic Bluff. The Bluff tower is scheduled to be rehabilitated in 2008.

The average daily demand for the Village is approximately 320,000 gallons per day. The two wells are drilled into sandstone and draw from separate aquifers. Groundwater flows into the wells from cracks and fissures in the aquifers. The Village has an adequate supply of water to meet resident current and future needs.

As of December 31, 2007, the Osceola water distribution system consisted of 6 to 16 inch water mains. There are 20 miles of both ductile iron and plastic supply mains and both ductile iron and plastic distribution lines to transport water throughout the Village. The water from wells is pumped into the water towers for storage and distribution. The SCACA system was updated in 2001 to control the wells and water levels in the towers.

As of December 31, 2007 there were a total of 323 water utility services extended to platted lots, but not utilized. Additionally there are approximately 50 residential units not hooked up to public water within the Village boundary. A limited number could be served by utility extension projects. The remainder is not likely to be served within 20 years due to the lack of housing density.

Storm Water Management

The Village of Osceola has an extensive storm water management system. Storm water drains are located on all major streets. The collected water is channeled to either Osceola Creek, the wetland systems feeding Osceola Creek, or directly into the St. Croix River. The other Village streets utilize a system of ditches to handle storm water drainage. Recent road and housing development projects have utilized rain gardens and infiltration basins to remove silt and sediments and to control storm water runoff.

Solid Waste & Recycling Facilities

Currently the Village contracts with Waste Management for residential pickup of both waste and recyclable materials. Commercial and industrial pickups are individually contacted for by the businesses. The Village provides curbside pickup of brush two

times per year and pickup of leaf bags as needed each spring and fall. The chipped brush and leaves are retained at a site located on the L.O. Simenstad Airport. Residents requesting disposal of vegetative materials at other times of the year are referred to Dresser Composting located approximately 5 miles north of the Village. Polk County currently has an annual household hazardous waste drop off at the recycling center on Hwy 8. At present, there are no fixed facilities for disposal of electronic waste within Polk County.

Corporate Utilities

1. Telephone - Services in Osceola are currently offered by Centurytel and is contracted through individual residences.
2. Internet - Services in Osceola are currently offered by Centurytel and Charter Communications and are contracted through individual residences.
3. Natural Gas – WE Energies provides natural gas to most residences within the Village. WE Energies maintains a reducing station for natural gas on Seminole Ave. near 248th St.
4. Electric Power – Excel Energy provides electric services to most Village residents. Portions of the Village that have been annexed in from the Town of Farmington are served by Polk Burnett Cooperative. There is no generation plant located in the Village.
5. Cellular Communications - The Village requires co-locations on the water towers unless no alternative exists. Alltel has its equipment located on the Seminole Water tower and Nextel, T-Mobile, and Verizon have their equipment located on the Bluff water tower. Despite these locations, there are portions of the Village where cellular service is not available.
6. Cable Television – Charter Communications provides cable television services to most areas of the Village. Charter currently operates under a franchise that was granted by the Village in 1984. A recent change in State Statutes shifts control over cable television franchising to the State and allows incumbent cable franchisees to apply for a statewide franchise. Charter Communications has applied to the State for a statewide franchise.

4.3 COMMUNITY FACILITIES INVENTORY

Municipal Buildings

The Village Hall is located at 310 Chieftain Street. This 2,500 sq. ft. building, constructed in 1974, houses the Village offices, the Police Department, and the Municipal Court and contains space for public meetings. During typical office hours 5 employees are currently housed in the Village Hall.

The Village Garage, located at 107 Depot Road on 1.4 acres of land, houses the Village's road maintenance equipment, including 4 pickup trucks, 3 plow trucks, 2 street sweepers, 1 tractor, and 1 front-end loader, along with lawn maintenance equipment. The original building totaling 3,400 sq. ft. was constructed in 1976. A 2,600 sq. ft. addition to the building was constructed in 1999. Additional equipment and materials storage is provided in a portion of the former bus garage located in Oakey Park and in a former barn on Airport property. The roof of the original garage facility is in need of replacement. Additionally the two storage facilities are in need of major repairs or replacement. The combination of the space provided in the garage and storage facilities is not adequate to meet the current operational needs.

Police Protection

The Police Department is comprised of a Chief, Lieutenant, 4 full-time officers, 1 clerical staff, and part-time officers working approximately 0.8 fte's. The part-time hours includes patrol time contracted by the Towns of Farmington and Osceola. The Osceola School District contracts with individual officers to instruct the DARE program. The Department is housed in the Village Hall with facilities for administrative functions only. There are no parking facilities for the Department's 5 vehicles.



Photo courtesy of the Village of Osceola Plan Commission

Fire Protection

The Fire Hall is located at 301 Third Ave. The original building (constructed in 1946) was purchased in approximately 1950 (2,050 sq. ft) and has been added onto in 1970 (1,300 sq. ft.) and 2000 (3,900 sq. ft.). The 2 older section of the building were re-roofed in 2005. The Fire Department has expressed a need for locker room and training facilities in the future.

The Fire Department is staffed by a compliment of 23 volunteer fire fighters. The Towns of Alden and Farmington contract with the Village for fire protection services. Major fire and rescue equipment includes:

1967	Kaiser Jeep	Grass rig
1972	Ford	Telesquirt
1984	Chevrolet	Grass rig
1984	Chevrolet	Pumper
1985	International Harvester	Tanker
2001	Kenworth	Pumper
2002	Kenworth	Tanker
2007	Kenworth	Rescue van
	Polaris	Ranger
	Polaris	Ranger
	Zodiac	Rescue boat
	Jaws of Life	

The Village of Osceola Fire Department has mutual aid agreements with the Dresser / Osceola Garfield, Village of Somerset, and City of Shafer Fire Departments. The Fire Department maintains a class 5 rating from the Insurance Service Office.



Plan Commission Photo

Ambulance

Ambulance service is provided by the Osceola Area Ambulance Service which is jointly owned by the Villages of Osceola and Dresser and the Towns of Alden, Farmington, and Osceola. The Service has 1 ambulance that is staffed by volunteers. The ambulance is currently housed in the Osceola Fire Hall. An apartment is provided for use by those volunteers who cannot respond to the Fire Hall within 5 minutes.

The Village is also served by the County Line First Responders organization. All responders are on call at all times and carry a radio and medic kit with them. The First Responders rely on donations for operating funds.

Schools

1. Osceola School District

The Village of Osceola is located within the Osceola School District. The elementary, intermediate, middle, and high schools are all located within the Village. The Osceola School District serves Village of Osceola, Towns of Alden, Farmington, Garfield, Osceola, and Somerset, and a portion of Franconia, MN. The District employs staff of 225. The approximate student enrollment for the 2007 -2008 school year is 1,928. The District estimates the school enrollment to increase to 2,200 by 2012 and has a current capacity for 2,800 – 3,000 students. The District owns 60 acres adjacent to the Intermediate School that can be utilized for future construction. The District's plans include looking to virtual learning opportunities to both mitigate the need for additional building space and to meet the need for increased offerings in the future.



Plan Commission Photo

2. Wisconsin Indianhead Technical College

Wisconsin Indianhead Technical College (WITC) is one of 16 publicly supported colleges in the Wisconsin Technical College System. The Wisconsin Indianhead Technical College District includes full-service campuses in New Richmond (21 miles from Osceola) and Rice Lake (57 miles) and also offers classes at several outreach sites, including locations within the Village of Osceola.

3. University of Wisconsin-River Falls

The University of Wisconsin River Falls campus, located 37 miles south of the Village, provides comprehensive undergraduate and graduate level studies for approximately 6,300 students.

Health Care Facilities

Osceola Medical Center operates a hospital and clinic in the Village. A new 80,000 sq. ft. hospital facility opened in 2008. The hospital is located on a 134 acres parcel of land that provides adequate room for future growth and development. The Osceola Medical Center maintains an operating relationship with Regions Hospital in St. Paul, MN.

Table 4.1 – Clinics and Hospitals in Polk County

Location	Facility Name	Approx. Capacity
Amery	Amery Regional Medical Center	25 beds
Big Round Lake	Big Round Lake Clinic (St. Croix Chipp.)	
Clear Lake	Clear Lake Clinic	
Frederic	Frederic Regional Medical Clinic	
Luck	Luck Medical Clinic	
Osceola	Ladd Memorial Hospital	23 beds
St. Croix Falls	St. Croix Regional Medical Center	25 beds
Balsam Lake	Unity Clinic	

source: Polk County Natural Hazards Mitigation Plan, Wisconsin Department of Health Services



Plan Commission Photo

Adult Care Facilities

Royal Oaks is a 32-unit extended care facility located on 8th Avenue in the Village. Demographic trends indicate a rise in the population of age groups that will need adult care facilities in the near future. Preparation for this rise in service demand should be planned for and efforts made to ensure services are adequate for the needs. Osceola Medical Center is working with Christian Community Homes of Hudson, WI on a plan to construct a nursing home, assisted living, and memory care facility adjacent to the new hospital

Table 4.2 Adult Care Facilities in Polk County

Municipality	Facility Type	Facility Name	Capacity or # of Beds
Amery	Nursing Home	Golden Age Manor	114
	Nursing Home	Willow Ridge Healthcare Facilities LLC	83
	CBRF	Riverbend	11
	Residential Care Apartment Complex	Amery Assisted Living-Riverbend	26
	Residential Care Apartment Complex	Evergreen Village	8
Balsam Lake	CBRF	Aurora Residential Alternatives Inc #066	5
Centuria	Adult Family Home	Aurora Residential Alternatives Inc #034	4
	CBRF	Sophies Manor Assisted Living II Inc	20
Clear Lake	Adult Family Home	Rosewood Adult Family Home	4
	CBRF	Clear Lake Manor	8
Frederic	Nursing Home	Frederic Nursing and Rehabilitation Community	50
	Adult Family Home	Vaughan/Sorensen Adult Family Home	4
	CBRF	Comforts of Home – Frederic	20
Luck	Adult Day Care	Patricia's	6
	Nursing Home	United Pioneer Home	75
Milltown	Adult Family Home	Angels in Waiting	4
Osceola	Adult Family Home	Morning Glory – Community Homestead	4
St. Croix Falls	Nursing Home	Good Samaritan Society – St. Croix Valley	91
	CBRF	Comforts of Home-St Croix Falls II	16
	CBRF	Comforts of Home-St Croix Falls I	15
	Residential Care Apartment Complex	St. Croix Valley Good Samaritan Apartment Complex	8

Source: Wisconsin Dept. of Health Services

Child Care Facilities

Child care services are vital in today's world where many parents need care for their children while they are at work. Two licensed child daycare facilities operate within the Village. Table 4.8 indicates the licensed child care facilities in Polk County.

Table 4.3 – Licensed Child Care Facilities in Polk County

City	Day Care Name	Capacity
AMERY	COZY CARE DAY CARE	8
	GROWING YEARS	8
	MARIANN'S LITTLE LAMBS	8
	SHERRY'S DAY CARE	8
	TENDER TIMES CHILD CARE	8
BALSAM LAKE	BALSAM LAKE CESA #11 HEAD START	34
	KIDS QUEST	8
	STACY'S LICENSED DAY CARE	8
CENTURIA	CUDDLE BUGS CHILD CARE	8
	LIGHTHOUSE FAMILY CHILD CARE	8
	SANDY'S FAMILY DAY CARE	8
CLEAR LAKE	LITTLE LAMBS CHRISTIAN DC CTR LLC	30
CUSHING	BECKY'S HOUSE FAMILY DAY CARE	8
	GENE'S JUMPSTART PROGRAM	8
	KID'S CORNER CHILDCARE	8
DRESSER	COUNTRY CARE	8
	QUALLE BEAR DAYCARE	42
FREDERIC	CHRISTY JENSEN'S DAYCARE	8
	COUNTRY WONDERLAND FAMILY DAY CARE	8
	LINDAS FAM CHILD CARE	8
LUCK	ABC EXPRESS PRESCHOOL	24
	BRENDA'S KIDDIE KARE	8
	TAMMY'S FAMILY DAY CARE	8
MILLTOWN	LIL' RASCALS PLAYHOUSE	8
OSCEOLA	ABOVE ALL BEGINNINGS CHILD CARE INC	91
	BUSY BEE'S CHILD CARE CTR	29
	CORINNE'S DAY CARE	8
	GRACE FOR KIDS	8
	HILLTOP DAY CARE	8
ST CROIX FALLS	BETHIE'S BUSY BEES	8
	BIG HUGS CHILD CARE CENTER	32
	KIDS VIEW DAY CARE	44
	THE LITTLE SCHOOL	8
TURTLE LAKE	DAR'S BUSY BODIES DAY CARE	8
	ROCHELLE'S LITTLE TYKES DAYCARE	8

Source: Wisconsin Dept of Children and Families

Libraries

The Village of Osceola public library is located at 102 Chieftain St. The library acquired this 4,300 sq. ft. building in 1989. The building, constructed in 1958, was a repair garage. The library circulated over 100,000 volumes in 2008 from a collection totaling 33,000 items including 26,000 print volumes. The Wisconsin Department of Public Instruction publishes standards for library levels of services. Based on the population served by the Library, the current collection meets the lowest level of service. The primary constraint on level of collection is size of the building.



Plan Commission Photo

Post Office

The United States Post Office is located at 119 Cascade St. in downtown Osceola.

Parks

The Village owns approximately 140 acres of parks and open space. These parcels are described as follows:

Table 4.4 Village Parks

Location	Area	Type
10th Ave.	.01 acres	Neighborhood park
3rd Ave.	0.5 acres	Neighborhood park
Osceola Picnic Bluff	20.2 acres	Open space with hiking trail
Cascade Falls / Wilkie Glen	4.2 acres	Open space with hiking trail
Gristmill Park	0.2 acres	Open space
Geiger Brewery site	0.5 acres	Open space
Eric Drive	0.8 acres	Neighborhood playground
Gateway Park	3.1 acres	Neighborhood park
Ladd Memorial Park	0.6 acres	Neighborhood park
Mill Pond Park	2.5 acres	Community park
Oakey Park	11.3 acres	Community park
Schillberg Park	92.4 acres	Open space with 0.7 playground area
Smith Park	2.8 acres	Neighborhood park

Additional parklands have been platted and will be transferred to the Village within the Pheasant Run, Sunset Meadows, and Summit subdivisions to meet the needs of the residents of those subdivisions.

In addition to these parks, the Osceola School District maintains playgrounds, play fields, and tennis courts to meet the needs of the school students. During non-school hours many of these facilities are made available to individuals and groups for both structured and unstructured uses. Additional parks and further description of parks is available in the Agricultural, Natural, and Cultural Resources Element on page.



Plan Commission Photo

Cemeteries

The Mount Hope Cemetery is located adjacent to Oakey Park and is maintained by the Mount Hope Cemetery association. At 12/31/07 approximately 200 sites were available in the cemetery. Pleasant Prairie and Ramsey cemeteries are located in close proximity to the Village.



Plan Commission Photo

Airport

The L.O. Simenstad Municipal Airport (OEO) is located at Cascade St. and 68th Ave and is managed by the Osceola Airport Commission. The airport provides a 5,005' primary runway and a 2,800' turf runway. The airport also has a 960 sq. ft. pilot lounge / terminal building that was constructed in 1985. The Airport leases all of the 83 current hanger sites, on which 66 hangers have been constructed as of December 31, 2007, and a refueling area. Aviation related services provided by hanger owners include inspection and repair and a flight school.



Plan Commission Photo

4.4 UTILITIES AND COMMUNITY FACILITIES RECOMMENDATIONS

- Look at the possibility of developing a community center
- Look into the possibility of developing a boat landing on the Village's shore on the St. Croix River
- Look into ways to connect the downtown with views of the St. Croix River

4.5 UTILITIES AND COMMUNITY FACILITIES PROGRAMS

Wisconsin Department of Public Instruction (DPI)
Community Development Block Grant for Public Facilities (CDBG-PF)
Brownfields Initiative
Healthcare Provider Loan Assistance Program
Rural Community Assistance Program
Aid for the Acquisition and Development of Local Parks

4.6 **GOALS AND OBJECTIVES**

Goal 1: Maintain buildings, equipment, and facilities adequate to meet the needs of the Village

Objectives:

- 1) *Maintain buildings, equipment, and facilities to maximize performance*
- 2) *Assess needs and develop priorities for additional space, equipment, and facility needs.*
 - 1) *Police*
 - 2) *Fire*
 - 3) *Library*
 - 4) *Village Garage*
 - 5) *Village Hall*
 - 6) *Airport*
 1. *Upgrade airport lounge*
 2. *update airport overlay ordinance*
- 3) *Implement Outdoor Recreation Plan recommendations*

Goal 2: Utilities and Infrastructure operated efficiently and cost effectively

Objectives:

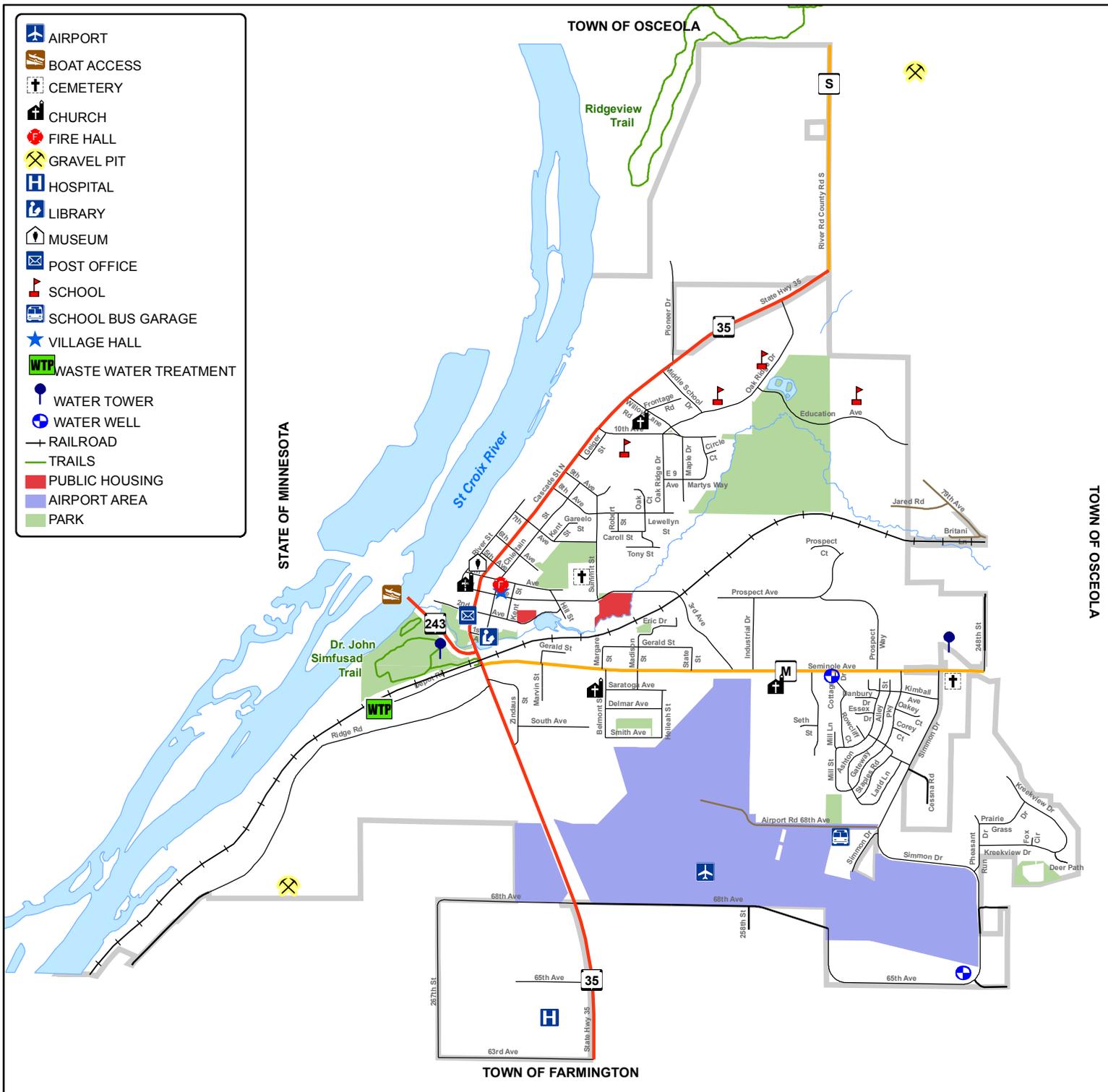
- 1) *Ensure that sewer system and wastewater treatment plant are maintained and operated to maximize performance*
- 2) *Provide quality water to the residents of the Village*
 - a) *Abandon or rehabilitate Well #3*
 - b) *Evaluate the need for treatment to reduce mineral content of water supply*
- 3) *Evaluate opportunities for consolidation / expansion*

Goal 3: Promote conservation of natural resources and generation of energy to provide for increased economic activity and a sustainable future

Objectives:

- 1) *Evaluate the creation of a stormwater utility to provide funding for operation and maintenance*
- 2) *Evaluate programs to increase energy efficiency and conservation in municipal buildings*
- 3) *Evaluate opportunities to reduce costs through the generation of energy*
- 4) *Utilize the recommendations that come from the 25 x 2025 grant the Village received*
- 5) *Provide opportunities for proper disposal of solid waste, including: household hazardous waste and electronic waste*
- 6) *Encourage recycling and reuse of appropriate materials*

-  AIRPORT
-  BOAT ACCESS
-  CEMETERY
-  CHURCH
-  FIRE HALL
-  GRAVEL PIT
-  HOSPITAL
-  LIBRARY
-  MUSEUM
-  POST OFFICE
-  SCHOOL
-  SCHOOL BUS GARAGE
-  VILLAGE HALL
-  WASTE WATER TREATMENT
-  WATER TOWER
-  WATER WELL
-  RAILROAD
-  TRAILS
-  PUBLIC HOUSING
-  AIRPORT AREA
-  PARK

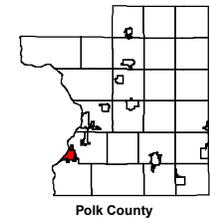


MAP 4-1

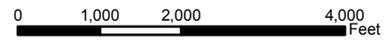
COMMUNITY FACILITIES

Village of Osceola

Polk County Wisconsin



-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  HYDRO STREAM
-  HYDRO BODY
-  VILLAGE BOUNDARY



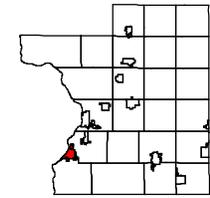

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MAP 4-2 SANITARY SEWER MAINS

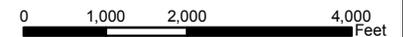
Village of Osceola Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- SANITARY SEWER MAINS
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY

Sanitary Sewer Mains Data Source:
SEH, Inc.



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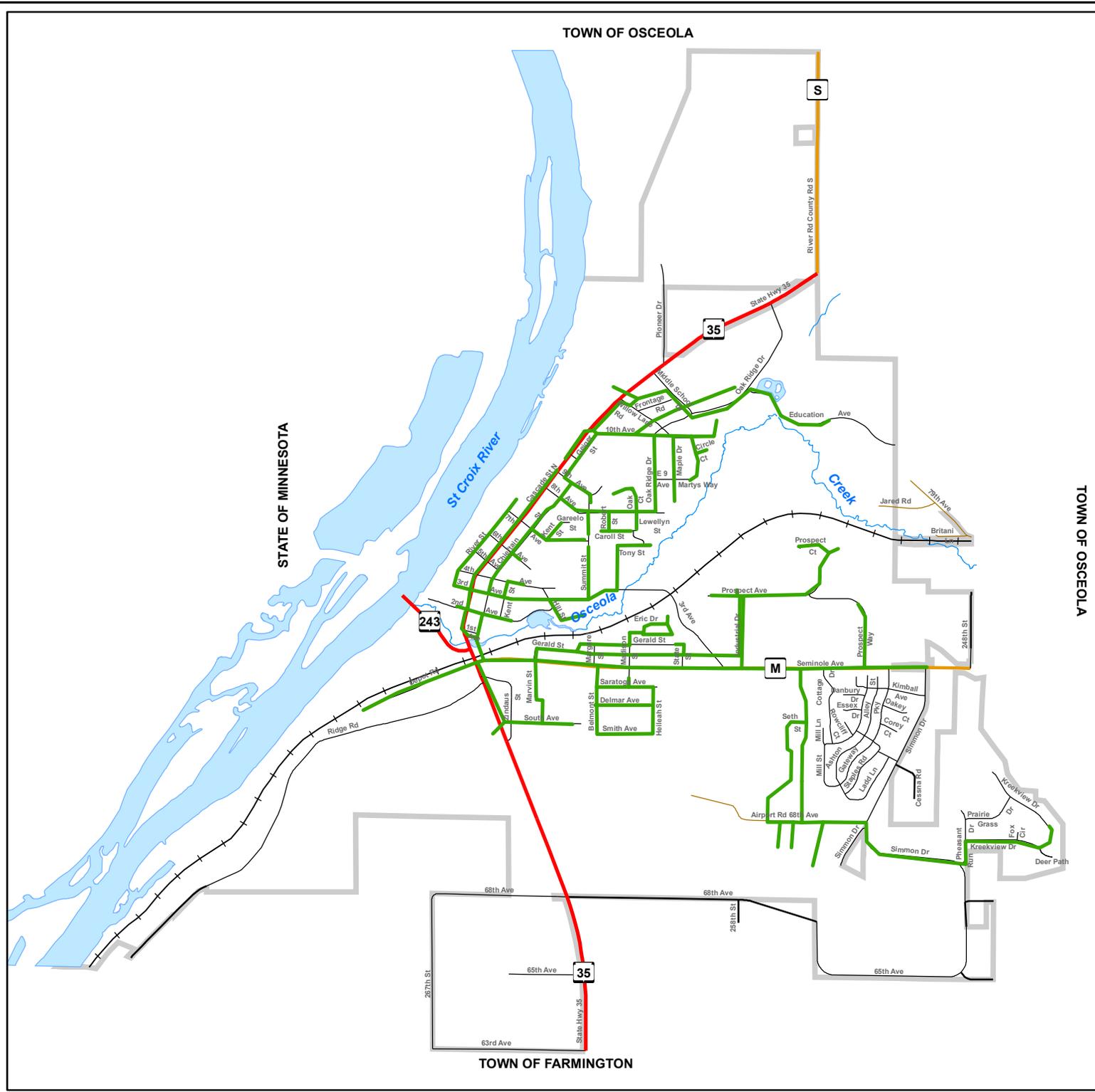
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STATE OF MINNESOTA

TOWN OF OSCEOLA

TOWN OF OSCEOLA

TOWN OF FARMINGTON

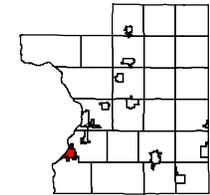


MAP 4-3

WATER MAINS

Village of Osceola

Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY

Water Mains Data Source:
SEH, Inc.




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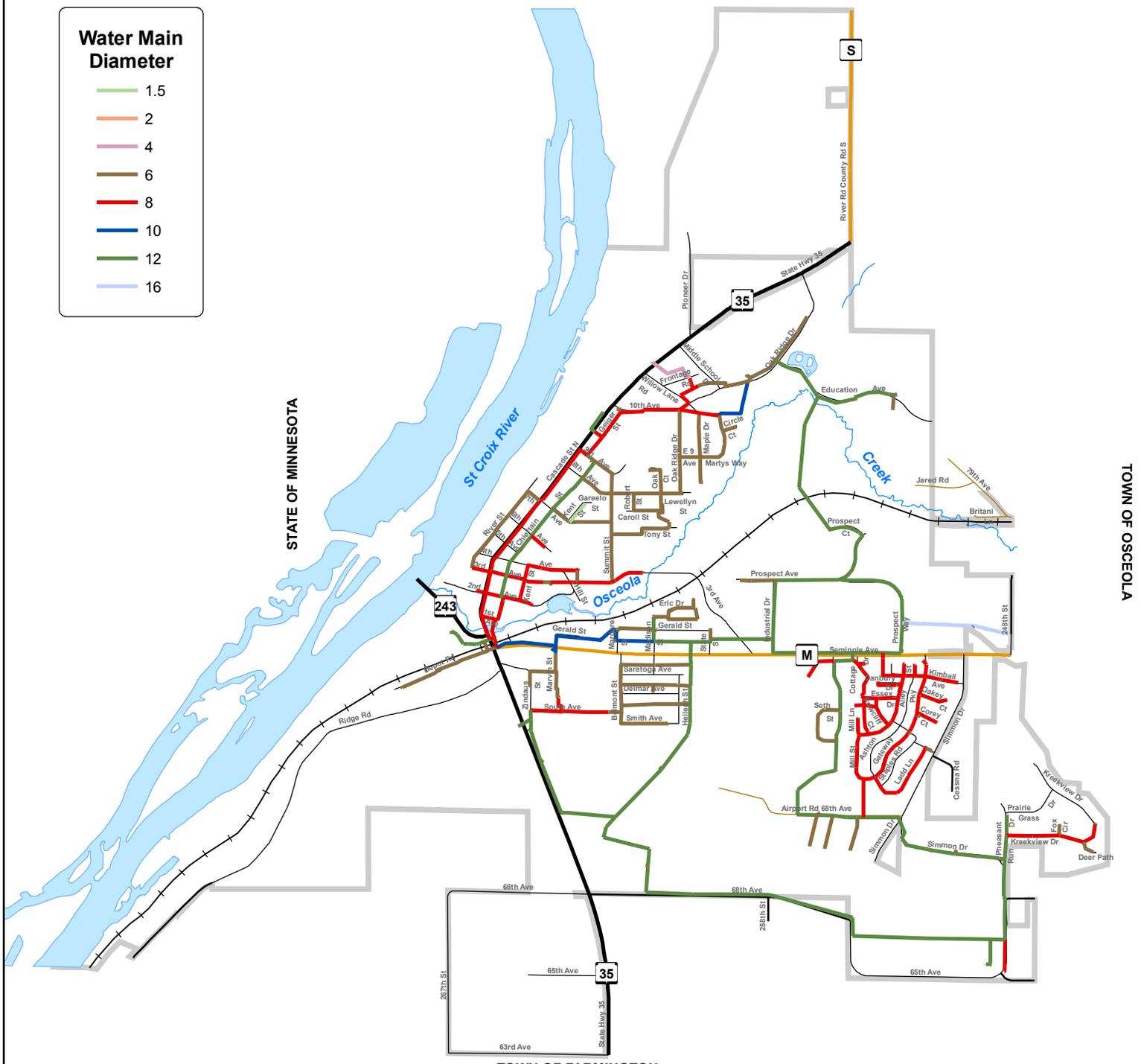
TOWN OF OSCEOLA

STATE OF MINNESOTA

TOWN OF OSCEOLA

TOWN OF FARMINGTON

- Water Main Diameter**
- 1.5
 - 2
 - 4
 - 6
 - 8
 - 10
 - 12
 - 16

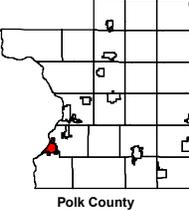


MAP 4-4

STORM SEWER MAINS

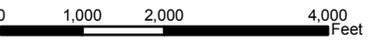
Village of Osceola

Polk County Wisconsin



- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- STORM SEWER MAINS
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY

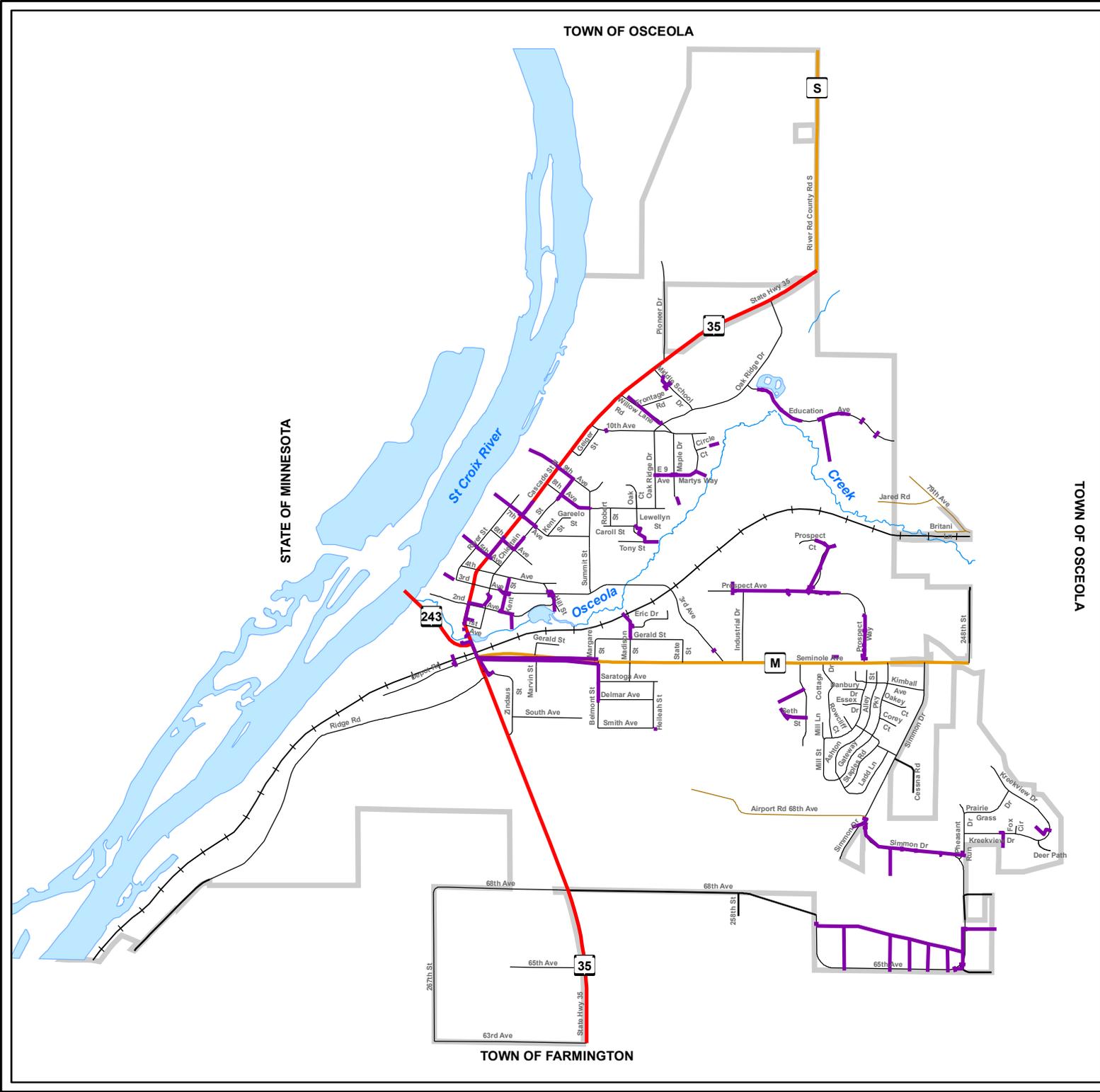
Storm Sewer Mains Data Source:
SEH, Inc.



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TOWN OF OSCEOLA

TOWN OF FARMINGTON

STATE OF MINNESOTA

TOWN OF OSCEOLA

STATE OF MINNESOTA

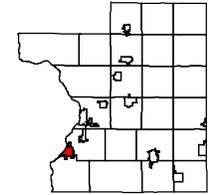
TOWN OF OSCEOLA

TOWN OF FARMINGTON



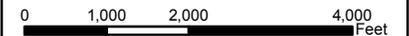
MAP 4-5 SCHOOL DISTRICTS

Village of Osceola
Polk County
Wisconsin



Polk County

-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  RAILROAD
-  HYDRO STREAM
-  HYDRO BODY
-  OSCEOLA SCHOOL DISTRICT
-  VILLAGE BOUNDARY



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12/10/08

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MAP 4-6 LAW EMERGENCY SERVICE ZONES

Polk County
Wisconsin



State of Wisconsin

- US HIGHWAY SHIELD
- STATE HIGHWAY SHIELD
- COUNTY ROAD SHIELD
- US HIGHWAY
- STATE HIGHWAY
- COUNTY ROAD
- HYDRO STREAM
- HYDRO BODY
- CITY/VILLAGE
- TOWNSHIP
- LAW ESZ

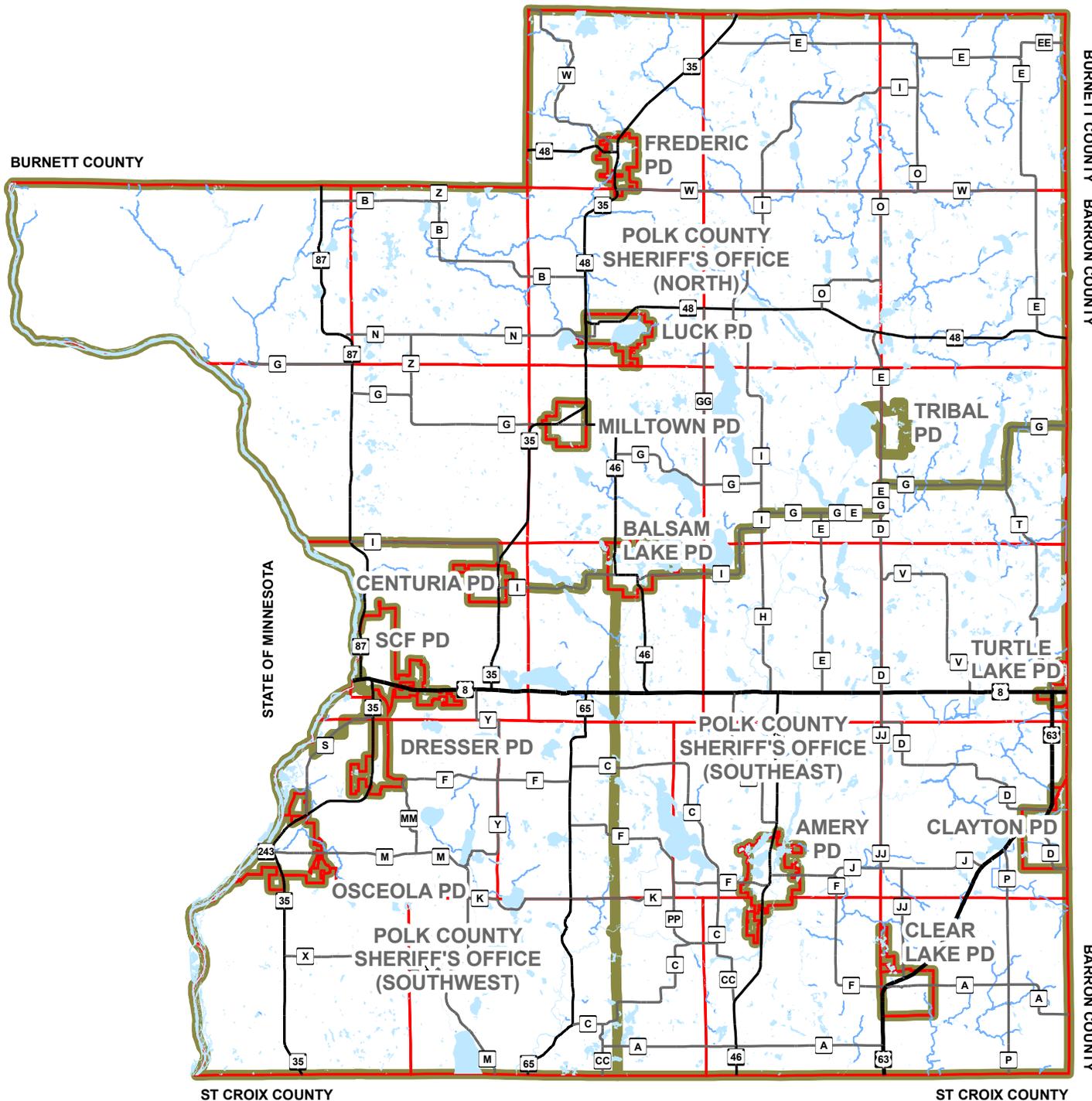
0 1.5 3 6 Miles



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BURNETT COUNTY BARRON COUNTY

BARRON COUNTY

ST CROIX COUNTY

ST CROIX COUNTY

BURNETT COUNTY

MAP 4-7 FIRE EMERGENCY SERVICE ZONES

Polk County
Wisconsin



State of Wisconsin

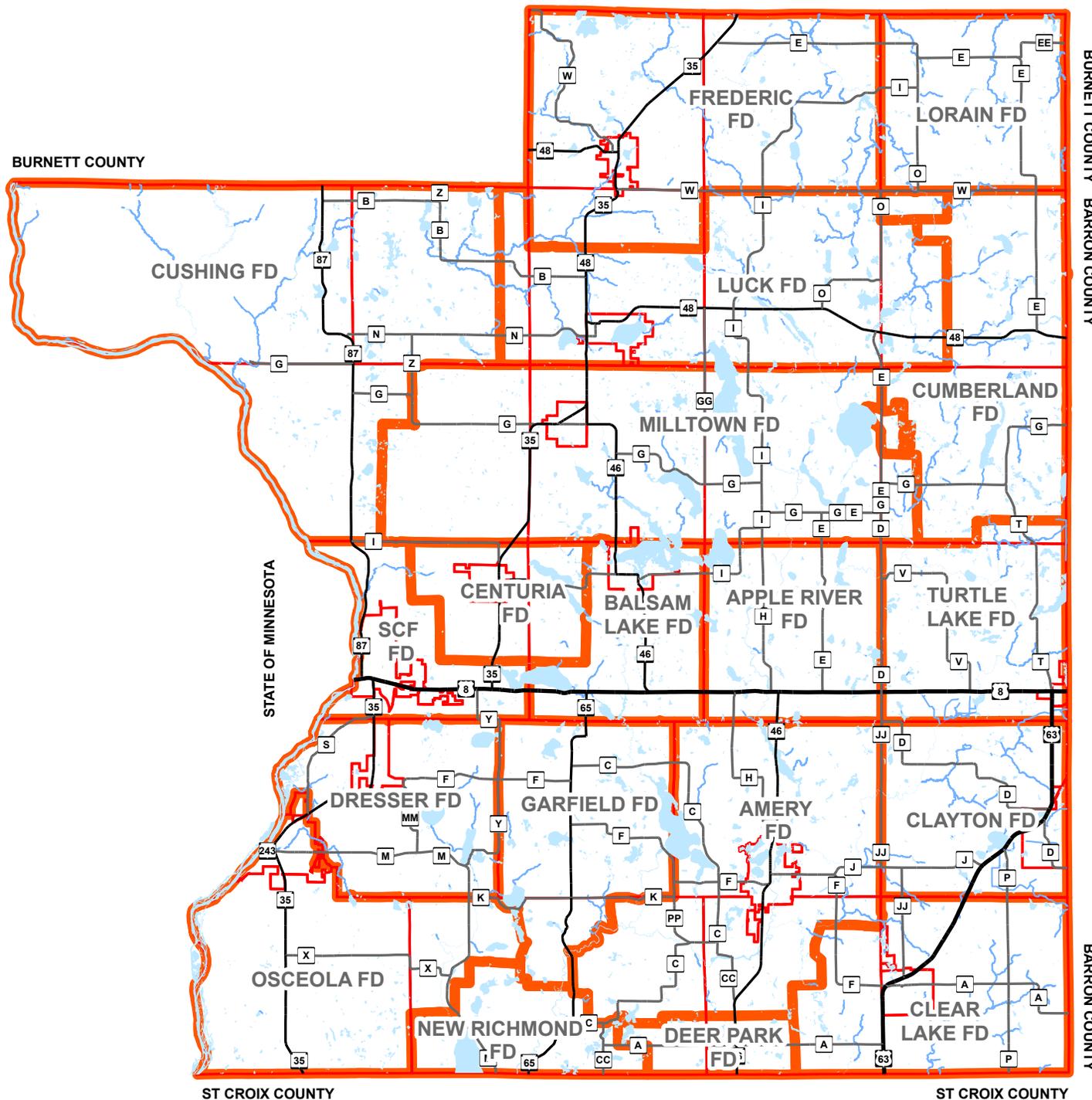
-  US HIGHWAY SHIELD
-  STATE HIGHWAY SHIELD
-  COUNTY ROAD SHIELD
-  US HIGHWAY
-  STATE HIGHWAY
-  COUNTY ROAD
-  HYDRO STREAM
-  HYDRO BODY
-  CITY/VILLAGE
-  TOWNSHIP
-  FIRE ESZ



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ST CROIX COUNTY

ST CROIX COUNTY

BURNETT COUNTY
BARRON COUNTY

BARRON COUNTY

MAP 4-8

1ST RESPONDERS EMERGENCY SERVICE ZONES

Polk County
Wisconsin



State of Wisconsin

- US HIGHWAY SHIELD
- STATE HIGHWAY SHIELD
- COUNTY ROAD SHIELD
- US HIGHWAY
- STATE HIGHWAY
- COUNTY ROAD
- HYDRO STREAM
- HYDRO BODY
- CITY/VILLAGE
- TOWNSHIP
- FIRST RESPONDERS ESZ

0 1.5 3 6 Miles

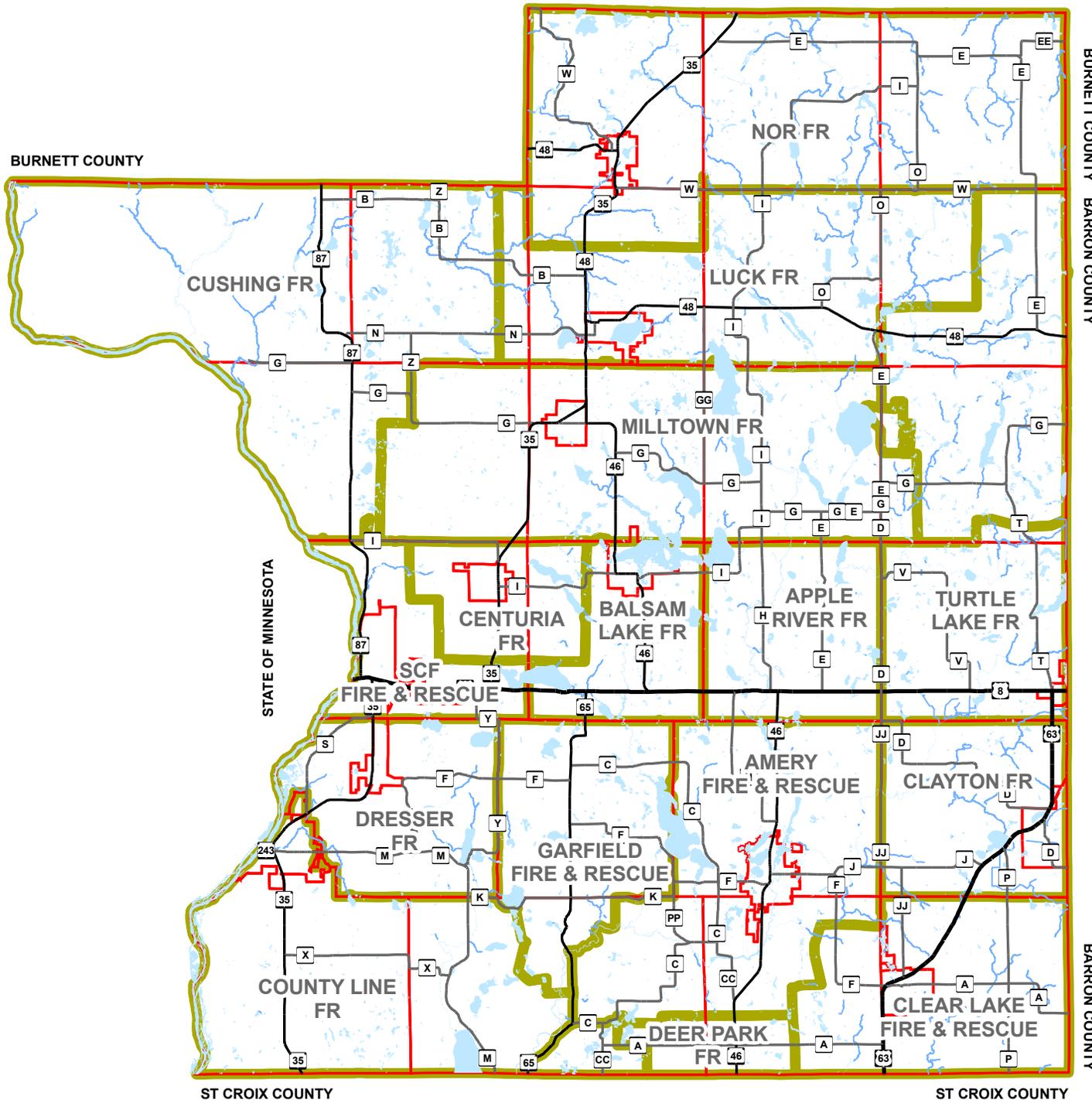


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6/10/09

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ST CROIX COUNTY

ST CROIX COUNTY

BURNETT COUNTY
BARRON COUNTY

BARRON COUNTY

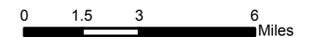
MAP 4-9 MEDICAL EMERGENCY SERVICE ZONES

Polk County
Wisconsin



State of Wisconsin

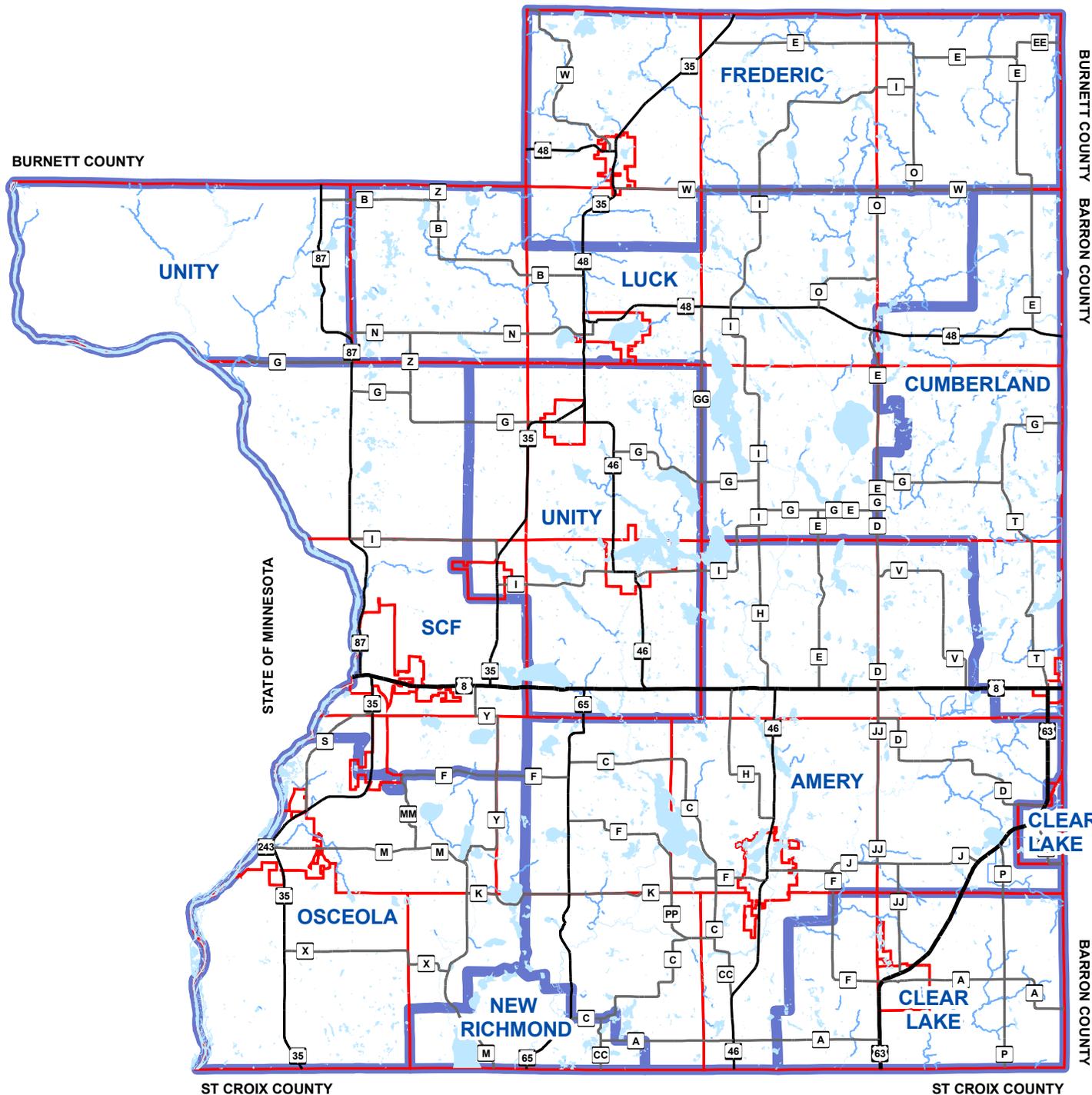
-  US HIGHWAY SHIELD
-  STATE HIGHWAY SHIELD
-  COUNTY ROAD SHIELD
-  US HIGHWAY
-  STATE HIGHWAY
-  COUNTY ROAD
-  HYDRO STREAM
-  HYDRO BODY
-  CITY/VILLAGE
-  TOWNSHIP
-  MEDICAL ESZ



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ST CROIX COUNTY

ST CROIX COUNTY

V. AGRICULTURAL, NATURAL AND CULTURAL RESOURCES

Agricultural, natural and cultural resources element. A compilation of objectives, policies, goals, maps and programs for the conservation, and promotion of the effective management, of natural resources such as groundwater, forests, productive agricultural areas, environmentally sensitive areas, threatened and endangered species, stream corridors, surface water, floodplains, wetlands, wildlife habitat, metallic and nonmetallic mineral resources consistent with zoning limitations under s. 295.20 (2), parks, open spaces, historical and cultural resources, community design, recreational resources and other natural resources.

5.1 EXISTING CONDITIONS

5.2 AGRICULTURAL RESOURCES

5.3 NATURAL RESOURCES

5.4 CULTURAL RESOURCES

5.5 PROGRAMS, POLICIES, AND RECOMMENDATIONS

5.6 GOALS AND OBJECTIVES

5.1 EXISTING CONDITIONS

The St. Croix River and its bluffs is the dominant natural resource feature in the area. The St. Croix begins its journey in Upper St. Croix Lake in Douglas County, Wisconsin. The 164 mile long river is and has been a vitally important resource economically, culturally, and environmentally. In 1890, the St. Croix River Valley produced 450 million board feet of lumber and logs. Osceola Creek runs through the Village and is a Class II Trout Stream, according to the Wisconsin Department of Natural Resources. Osceola Creek also is the source for Cascade Falls, a 25+ foot waterfall just off Main Street in Osceola.

5.2 AGRICULTURAL RESOURCES

Agriculture is not the predominant land use in the Village. Ensuring viable agriculture in the immediate area is vital to the long term stability of the Village of Osceola. Keeping lands in agricultural production affords the Village and surrounding areas to grow much of their food locally, to grow feedstock for the new bio-economy, and to keep the rural viewscapes typically associated with the St. Croix Valley. Working with neighboring communities is essential to ensure that agricultural lands in the area are preserved. Farmers' markets, community supported agriculture, and an emphasis on locally produced agricultural products have all become part of life in Osceola. The Village received a grant from the State of Wisconsin for 25% of energy and food produced locally by 2025.



Osceola Farmers' Market: Plan Commission Photo

Soils

Prime agricultural soils are one of the best indicators for what soils will produce the best yields in crops. These areas usually have proper amounts of organic matter, do not have steep slopes, and are fairly well drained. Soils cannot be re-engineered in a lab to recreate the structure best suited for growing crops, so maintaining the integrity and structure of these soils is utterly important. It takes intense natural processes to produce soils, which are finite and should not be paved over carelessly. Map 5-2 shows the prime agricultural soils within the Village of Osceola.

Farmland

Most of the farmland within the Village limits is gone. Within the next 20 years which is the timeline of this plan, the anticipation is that all of the farmland within the Village will be developed. As mentioned above, it would be in the best interest for the Village to work with surrounding towns to ensure that quality farmland is preserved and development happens in the appropriate areas. Programs such as Transfer of Development Rights would help address these issues by helping take development pressure off of the best farmland in the area and placing those developments in areas served by municipal sewer and water, where densities can be increased.

5.3 NATURAL RESOURCES

Natural Resources are a major contributor to the quality of life that the residents of the Village of Osceola enjoy. Access to numerous state parks, village parks, rivers, lakes, forests, trails, etc. is readily available within the Village or a short drive of the Village. Below are the existing conditions of natural resources in and around the Village of Osceola. The aesthetics of living on the banks of the St. Croix River is an enormous asset to the Village.

Groundwater

The groundwater resources in the Village of Osceola are overall in good condition. Groundwater is vitally important. All of the drinking water sources in the Village of Osceola come from groundwater. This means that the health and quality of the drinking water for the residents is directly linked to the quality of the groundwater. There are several wells used by the Village as a source of drinking water. One of the wells was reported to have elevated arsenic levels above the allowable amount from the EPA. In order to protect groundwater and drinking water supplies the wells within the Village are monitored with regular testing. There are a number of seeps that reach the surface within the Village's limits. Prioritizing conservancy areas around these areas will be used to ensure the water quality that is currently part of the pride of the Village. A depth to groundwater map is shown on Map 5-4.

Surface Water

The Village of Osceola is blessed with some outstanding surface water resources. Osceola Creek is a Class II trout stream within the Village. Several handicap access spots along the creek have been established. The village continues to work with the Wisconsin DNR to upgrade the status of Osceola Creek to a Class I trout stream. This is truly a unique feature that not many municipalities have within their limits. There is also the mill pond along Osceola Creek. The entire area was devastated by a flood, which wiped out the Upper Mill Pond, the stream and more. The western border of the Village is the Saint Croix River. This river offers scenic beauty, trails, transportation, etc. There are also a number of waterfalls that occur within the Village, including Bridal Veil Falls and Cascade Falls. Map 5-3 details the surface water in the Village.

Floodplains

There are two floodplains within the Village of Osceola. Both the St. Croix River and Osceola Creek have floodplains that lie within the Village. There is a map of these two floodplains included in this plan as map 5-5. Osceola Creek's floodplain was placed within a conservancy zoning district to prevent development and to ensure that the floodplain is free of hazards that could be ruined by flood waters.

Wetlands

There are several areas of wetlands within the Village limits. Most of the areas classified as wetlands are along associated surface water bodies, such as Osceola

Creek. There are patches of phragmites in the wetlands along Osceola Creek and the Mill Pond.

Geology

The area is primarily glacial till and outwash. Nearly all the area of northwestern Wisconsin was covered by glaciers in the last Ice Age. A map of area geology is included, Map 5-8.

Metallic and Non-Metallic Mineral Resources

At the southern edge of the Village is a gravel pit. Concerns have been expressed by the Village Plan Commission about its effects on the residents of the Village. Map 5-x shows the areas where there are mining and gravel pit locations. Also, Map 5-x shows the probably gravel locations and Map 5-x shows the probable sand deposit locations in the Village. Considering the population and the small boundaries of the Village, capitalizing on these deposits will probably not occur.

Watersheds and Drainage

The two watersheds that the vast majority of the village of Osceola are the St. Croix River watershed and the Osceola Creek watershed.

Air Quality

Air quality within the Village is good. There is the potential for some air pollution to be blown into the area from the Twin Cities metro area in Minnesota.

Threatened/Endangered and Invasive Species

Some wetland species are threatened due to the encroachment of invasive species, such as phragmites and purple loosestrife. Also, there are numerous areas within the Village limits that have been overrun with buckthorn. The St. Croix River has a number of non-native species such as: zebra mussels, purple loosestrife, etc. The following page shows the Natural Heritage Inventory for the areas in and around the Village of Osceola, according to the Wisconsin Department of Natural Resources. The key for the Natural Heritage Inventory is included in the Appendix.

Environmental Corridors/Sensitive Areas

Table 5.2 DNR Natural Heritage Inventory

033N019W	Common Name	State Status	US Status	State Rank	Global Rank	Type
<i>Acipenser fulvescens</i>	Lake Sturgeon	SC/H		S3	G3G4	Fish
<i>Alasmidonta marginata</i>	Elktoe	SC/H		S4	G4	Mussel
<i>Anguilla rostrata</i>	American Eel	SC/N		S2	G4	Fish
<i>Bedrock glade</i>	Bedrock Glade	NA		S3	G2	Community
<i>Besseyia bullii</i>	Kitten Tails	THR		S3S4	G3	Plant
<i>Buteo lineatus</i>	Red-shouldered Hawk	THR		S3S4B,S1	G5	Bird
<i>Carex assiniboinensis</i>	Assiniboine Sedge	SC	C	S3	G4G5	Plant
<i>Crystallaria asprella</i>	Crystal Darter	END		S1	G3	Fish

<i>Cumberlandia monodonta</i>	Spectacle Case	END		S1	G2G3	Mussel
<i>Cycleptus elongatus</i>	Blue Sucker	THR		S2	G3G4	Fish
<i>Cyclonaias tuberculata</i>	Purple Wartyback	END		S1S2	G5	Mussel
<i>Ellipsaria lineolata</i>	Butterfly	END		S2	G4	Mussel
<i>Elliptio crassidens</i>	Elephant Ear	END		S1	G5	Mussel
<i>Emergent marsh</i>	Emergent Marsh	NA		S4	G4	Community
<i>Epioblasma triquetra</i>	Snuffbox	END		S1	G3	Mussel
<i>Etheostoma clarum</i>	Western Sand Darter	SC/N		S3	G3	Fish
<i>Floodplain forest</i>	Floodplain Forest	NA		S3	G3?	Community
<i>Haliaeetus leucocephalus</i>	Bald Eagle	SC/P		S4B,S2N	G5	Bird
<i>Ictiobus niger</i>	Black Buffalo	THR		S2	G5	Fish
<i>Lampsilis higginsii</i>	Higgins' Eye	END	LE	S1	G1 G4	Mussel
<i>Lithospermum latifolium</i>	American Gromwell	SC		S3	G4	Plant
<i>Macrhybopsis aestivalis</i>	Shoal Chub	THR		S2	G5	Fish
<i>Moxostoma carinatum</i>	River Redhorse	THR		S2	G4	Fish
<i>Moxostoma valenciennesi</i>	Greater Redhorse	THR		S3	G4	Fish
<i>Mussel Bed</i>	Mussel Bed	SC		S3?	GNR	Other
<i>Neurocordulia molesta</i>	Smoky Shadowfly	SC/N NA		S2S3 S4	G4 G4	Dragonfly
<i>Northern mesic forest</i>	Northern mesic forest	NA		S4	G4	Community
<i>Notropis texanus</i>	Weed Shiner	SC/N		S3	G5	Fish
<i>Ophiogomphus susbehcha</i>	Saint Croix Snaketail	END		S1	G1G2	Dragonfly
<i>Opsopoeodus emiliae</i>	Pugnose Minnow	SC/N		S3	G5	Fish
<i>Opuntia fragilis</i>	Brittle Prickly-pear	THR		S3	G4G5	Plant
<i>Pleurobema sintoxia</i>	Round Pigtoe	SC/H		S3	G4	Mussel
<i>Quadrula fragosa</i>	Winged Mapleleaf	END	LE	S1	G1	Mussel
<i>Quadrula metanevra</i>	Monkeyface	THR		S2	G4	Mussel
<i>Quadrula nodulata</i>	Wartyback	THR		S1S2	G4	Mussel
<i>Southern mesic forest</i>	Southern Mesic Forest	NA		S3	G3?	Community
<i>Springs and spring runs, hard</i>	Springs and Spring Runs, Hard	NA		S4	GNR	Community
<i>Stream--fast, hard, cold</i>	Stream--Fast, Hard, Cold	NA		S4	GNR	Community
<i>Talinum rugospermum</i>	Prairie Fame-flower	SC		S3	G3G4	Plant
<i>Tritogonia verrucosa</i>	Buckhorn	THR		S2	G4G5	Mussel

Wildlife Habitat and State Natural Areas

There are no formalized areas within the Village designated for wildlife habitat. There are no State Natural Areas within Village limits either. However, Polk County has Osceola Bedrock Glades, just to the north of the village. Other State Natural Areas within Polk County include: Centennial Bedrock Glade, Interstate Lowland Forest, Dalles of the St. Croix River, Farmington Bottoms, Sterling Barrens, and Tula Lake, according to the Wisconsin Department of Natural Resources. The area around the Village of Osceola was recently designated as an important birding area by the DNR for migratory birds.

Topography

The Village of Osceola has areas of steep slopes and areas of level ground. Nearly all of the steep slopes in the Village are on the western edge, which drops down to the St. Croix River. There are several bluff type features within the Village limits on the

eastern side. Map 8-5 shows the elevation changes within the Village and Map 8-6 shows the percent slope in the Village as well.

Parks and Open Space

There are an abundance of parks and open space within the boundaries in the Village of Osceola. The Village would like to address the standard set forth that a community/neighborhood park should service an area within a quarter of a mile of the park. Map 5.x shows the existing parks within the Village with a quarter mile radius buffer around them, which showcases gaps in service or coverage of parks. The map shows what areas in the village are underserved by parks. A concern brought up was whether or not the Village of Osceola needed additional parks since the vast majority of the park land in the Village is actually school land which is not always accessible to the general public. The following depicts the current and future parks and open space of the Village. Map 5.7 displays the parks in the Village.

1. Oakey Park (including RDA site .143 acres)

11.33 acres

Oakey Park offers a variety of recreational opportunities for all residents of Osceola. Facilities include an athletic field for baseball with perimeter fencing, lights, a covered grandstand, bleachers, and dugouts. A permanent refreshment stand is attached to the grandstand. The sod in the ball park's outfield can be removed leaving a clay base for the Osceola Fair's annual truck and tractor pull.



A wooded picnic area boasts a newly constructed (2005) open air picnic shelter, running water, picnic tables and several pieces of playground equipment including, but not limited to, swings and a sandbox. Restrooms facilities, built cooperatively by the Village of Osceola and the Osceola Lion's Club, were constructed in 1994.

A small hill on the park's eastern boundary is used for sledding when snow covered. An outdoor ice skating rink is flooded each winter in the parking lot that adjoins the sledding hill. A warming house sits nearby. The former school practice fields, adjacent to the ball field, are available for use by the general public for a variety of recreational activities.

Although the park is Village owned, the facilities are shared with the Osceola Braves, an amateur baseball team. The Osceola Braves utilize and maintain the athletic field, while the Village cares for the picnic area and open spaces. This, along with the contributions of the other local civic groups, is an excellent example of how informal cooperation can result in full use of a recreation area and provide financial savings to tax supported units of government.

2. Osceola Intermediate School

90 acres

Construction of a new Intermediate School was completed on a 90 acre campus to the east of Schillberg Park. Recreation elements at this site include soccer fields, a fenced baseball/softball field, a concession stand, basketball standards, a variety of playground equipment and a large as yet undeveloped area which can be used for walking, jogging and cross country running.

3. Osceola Middle and High School

35 acres

Built in 1983, the Osceola Middle School has a lighted complex which includes an eight-lane, all weather track, which is also used by village residents for walking and/or jogging. Three softball/baseball fields, basketball standards, a football field, bleachers, press box, concession stand, and portable restrooms complete the site. The Middle School facility includes an indoor pool, constructed in 1996, which is open to the public.

The schools jointly share a large parking lot. An environmental walkway, constructed in 1984 by the Wisconsin Conservation Corps, runs through the low marshy area of the Middle School/High School site.

The Osceola High School was built in 1996 just north of the Middle School and shares many of the recreational amenities present on the expanded campus. Additional recreational elements added to the campus in conjunction with the 1996 construction include a softball field which is also used by the summer Little League. In 1998, in conjunction with other construction at the campus, 4 tennis

courts were built. Then, in the spring of 2005, 5 additional tennis courts were constructed to meet the growing demand.

4. Osceola Elementary School 20 acres

This large recreation area contains a good variety of recreation facilities for youth. Among these are large grassy areas, a practice soccer field, basketball courts, four T-ball diamonds with backstops, a fitness course and walking path, blacktop games and a hill for sledding. Playground equipment built by the Wisconsin Conservation Corps was added in 1991. Two portable restrooms are provided at this location by the recreational baseball and soccer associations during their respective seasons.

5. Eric Park .75 acres

Located in Viebrock's 4th Addition, this small park abutting the Wisconsin Central Railroad right-of-way features a tennis court, a basketball court, ball field, picnic tables and playground equipment. In 2005, a rain garden was added through the combined efforts of the Village of Osceola, the Polk County Master Gardeners, and the Polk County Land & Water Resources Department.

6. Millpond Park 2.55 acres

The Village of Osceola purchased one acre of land for this park in 1973. Funding for landscaping came from the Osceola Women's Club. Private memorial gifts were donated for trees, benches and shrubs. In 1986, a gazebo was constructed by the Osceola High School Ag and FFA organizations, with funding coming from the Osceola Women's Club and the Graham Memorial Gift Fund. This gazebo was removed in 2006 during the STH 35 culvert replacement project and subsequently reconstructed in 2007 and 2008 partially using student help on Give-Back day. In 1994, a combination gazebo/band shell was added to the park.



Plan Commission Photo

In 2002, heavy rains caused an abandoned earthen dam to fail, resulting in major flooding along Osceola Creek. The historic dam, millpond and landscaping in the Park were destroyed. Prior to the flood, Osceola Creek had been classified by the WI DNR as a Class II trout stream. The flood destroyed the trout habitat.

In 2003, an additional 1.55 acres adjacent to Millpond Park, and along Osceola Creek to the east of the park, was added using hazard mitigation funds from FEMA. The portion of the additional parklands east of the Osceola Public Library was planted with native plant materials by local volunteers. The materials for the site were provided by Polk County Land and Water Conservation using Priority Watershed funds and by the U.S. Fish and Wildlife Service.

In 2006, construction of a new box culvert, which allowed for the re-establishment of the 1800's era dam and mill pond was completed. New, heated public restrooms will be completed in the spring of 2007. The electric supply is scheduled to be updated within the next 3 years. Landscaping of the park will also take place in the near future.

7. Cascade Falls & Wilkie Glen

8 acres

Cascade Falls is a beautiful and unique natural resource adjacent to downtown Osceola. Park development has included general litter clean-up, brushing and clearing of trees, construction of footbridges, an observation deck above and wood stairway into the Glen (1988), a new railroad tie and traprock foot path system (1991), split-rail fence on the overlook above Cascade Falls, and a woodchip hiking path to the St. Croix River complete with wooden benches. An unusual working relationship between the Village of Osceola and various civic groups through the years has made possible the development of the Cascade Falls Area.

In 2002, much of the infrastructure in the Glen was severely damaged by a flood. In 2003, new stairs, observation platforms, and bridge were constructed using funding from FEMA



Village of Osceola website photo

8. Third Avenue Triangle .52 acres

This small park includes a picnic table, a grill, and trees in a pleasant site for passive recreation. Six, twenty foot rows of lilac bushes were planted in the spring of 2006 to beautify this park.

9. 10th Avenue Triangle .005 acres

This small park is a lovely location to take a break. Flowers, shrubs, rock garden, two bench, and trees adorn this site.

10. The Bluff (Water Tower Site and adjacent parcels) 18.54 acres

In 2000, Osceola acquired 18.54 acres of privately owned land on the St. Croix River bluff overlooking downtown Osceola. The greatest recreational attributes afforded by the Bluff are the 1.3 mile John Simenstad hiking trail and spectacular views of the Village of Osceola and the St. Croix River Valley from those trails.



Plan Commission Photo

11. Schillberg Park 92.42 acres

This former campground is open to unrestricted use by the general public as a day park. The primary activities on the site are fishing, hiking, and picnicking. There is a volleyball court, a horseshoe court, picnic tables and playground equipment. The former canteen is available for use by school and community groups. Four permanent, rustic restrooms are on-site along with four water spigots interspersed throughout the park.

12. Smith Park 2.81 acres

In 2004, Dave Smith donated this property to the Village for use as park land. The land currently has a BMX bicycle track that is maintained by the users. In 2007 and 2008 30 trees were planted by Osceola High School students on Give-Back day. In 2008 a play structure, funded by impact fees, was installed.

13. Pheasant Run Park 3.33 acres

Park land is set aside in this new residential development. The boundaries of this park have not been approved by the Village and the land remains undeveloped.

14. Gateway Meadows 5 acres

Park land is set aside in this new residential development. In 2007 15 trees were planted by Osceola High School students on Give-Back day.

15. The Summit 5 acres

Park land is set aside in this new residential development. The boundaries of this park have not been approved by the Village and the land remains undeveloped.

16. Sunset Meadows ?? acres

Park land is set aside in this new residential development. The boundaries of this park have not been approved by the Village and the land remains undeveloped.

17. Upper Mill Pond 11 acres

After the 2002 flood, the DNR acquired the property and removed the earthen dam that was breached. In 2006 and 2007 the DNR installed a series of improvements to enhance the trout habitat with the intentions of raising the quality of the habitat from a Class II to a Class I trout stream. As a part of the improvements the DNR installed 2 parking lots and trails leading to 2 handicap accessible fishing areas.



Upper Mill Pond Park-Plan Commission Photo

18. Gristmill Park

0.25 acres

This park, located on Cascade St. in downtown Osceola, is the site of a former gristmill that was powered by Osceola Creek. The park has limited picnic facilities and a bridge across the creek that leads to the Geiger Brewery site and the Osceola Bluff.

20. Ladd Memorial Park

0.60 acres

The park, located on River Street, was purchased with funds donated by the Ladd Family, which donated to the Village the site of the original hospital. The park will remain a quiet place for viewing the St. Croix River with limited facilities.

Other Area Attractions

21. Krooked Kreek Golf Course

NA

This eighteen-hole golf course is located one mile east of Osceola on County Road M. The course hosts Osceola High School golf classes, as well as tourists and Osceola residents. The course is privately owned.

22. Wetlands Preservation Trailway

NA

To be developed on property following Osceola Creek and including walkways, paths and observation decks. Easements will be needed.

Several other factors contribute to the outdoor recreation supply of Osceola. The St. Croix National Wild and Scenic Riverway forms the western border of the Village. The National Park Service maintains Osceola Landing, a canoe and boat launch with a huge picnic area immediately across the river from the Village. Interstate Park, an extensively developed Wisconsin State Park, is located approximately six miles to the north. Winter recreation includes Trollhaugen Ski Resort, located four miles to the north in Dresser, provides winter recreation of downhill skiing and tubing.

The Village of Osceola has recently completed an Outdoor Recreation Plan. In this plan there is mention of establishing a park or some public access to the river in the heart of

the Village. The Outdoor Recreation Plan should be consulted for issues related to outdoor recreation.

5.4 **CULTURAL RESOURCES**

The Village of Osceola has a rich history and culture. Much has already been done within the village to maintain its small town and historic character. The Village of Osceola is a participant in the Wisconsin Main Street Program and has several national, state and local historic districts. All a person needs to do is take a stroll down Cascade Street to see how this heritage has been preserved. Map 5-13 shows the National Historic District within the Village. Map 5-14 indicates the location of the sites on the National and State Register of Historic Places. Map 5-15 reveals the locally identified Historic district. Map 5-16 indicates locally significant historic sites. 5-17 shows the area that is participating in the Wisconsin Main Street District. Map 5-18 details possible historic sites within the village that could be given designations in the future. The Village would like to consider the development of a historic residential district.

The Mill Pond has always been a feature of the village since its inception. Now, the area where the pond and mill sites were is a public park for all to enjoy. Cascade falls, the reason the settlers came to establish a mill site is now also a public area and one of the most spectacular areas one can find anywhere. In today's world, there are many communities trying to create the small village atmosphere in their community. The Village of Osceola is very fortunate to already have this identity, which was deliberate on its part and deliberate action must be taken in the future to ensure that the Village remains this way.



Downtown Osceola: Plan Commission Photo

The Wisconsin Historical Society has the following places listed on the National Register of Historic Places:

Record #1

County: Polk	City: Osceola	Civil Town:	Reference Number: 08000201
Historic Name: First Baptist Church		Address: 201 Third Avenue	
Certification: LISTED IN THE STATE AND NATIONAL REGISTER			Certification Date: 3/12/2008

Historic Function:	RELIGION	Historic Subfunction:	RELIGIOUS FACILITY
Architectural Style:	GOTHIC REVIVAL	Architect:	Jones, Harry Wild (attributed)
Area of Significance:	ARCHITECTURE	Applicable Criteria:	ARCHITECTURE/ENGINEERING
Period of Significance:	1910	Resource Type:	BUILDING

Number of Contributing				Number of Non-Contributing			
Buildings	Sites	Structures	Objects	Buildings	Sites	Structures	Objects
1	0	0	0	0	0	0	0



First Baptist Church (E. Wheeler photo, 2007)

Record #2



Photo courtesy of WHS

County: Polk		City: Osceola		Civil Town:	Reference Number: 85003030
Historic Name: Geiger Building--Old Polk County Courthouse				Address: 201 Cascade St.	
Certification: LISTED IN THE STATE AND NATIONAL REGISTER			Certification Date: 12/2/1985		
Historic Function:	DOMESTIC GOVERNMENT	Historic Subfunction:	INSTITUTIONAL HOUSING CORRECTIONAL FACILITY COURTHOUSE		
Architectural Style:	NO STYLE LISTED	Architect:	Unknown		
Area of Significance:	POLITICS/GOVERNMENT	Applicable Criteria:	EVENT		
Period of Significance:	1875-1899	Resource Type:	BUILDING		

Record #3



Plan Commission Photo

County: Polk		City: Osceola		Civil Town:		Reference Number: 85003097	
Historic Name: Heald, Alvah A., House				Address: 202 Sixth Ave.			
Certification: LISTED IN THE STATE AND NATIONAL REGISTER						Certification Date: 12/2/1985	
Historic Function:	DOMESTIC			Historic Subfunction:	SINGLE DWELLING		
Architectural Style:	ITALIANATE			Architect:	Montgomery, John		
Area of Significance:	COMMERCE POLITICS/GOVERNMENT ARCHITECTURE			Applicable Criteria:	PERSON ARCHITECTURE/ENGINEERING		
Period of Significance:	1875-1899			Resource Type:			

Record #4



Plan Commission Photo

County: Polk		City: Osceola		Civil Town:	Reference Number: 00001535
Historic Name: Minneapolis, St. Paul and Sault Saint Marie Railway Depot				Address: 114 Depot Rd.	
Certification: LISTED IN THE STATE AND NATIONAL REGISTER				Certification Date: 12/13/2000	
Historic Function:	TRANSPORTATION	Historic Subfunction:	RAIL-RELATED		
Architectural Style:	ROMANESQUE	Architect:	Minneapolis, St. Paul and Sault St.		
Area of Significance:	ARCHITECTURE TRANSPORTATION	Applicable Criteria:	EVENT ARCHITECTURE/ENGINEERING		
Period of Significance:	1916-1950	Resource Type:	BUILDING		

Record #5

County: Polk	City: Osceola	Civil Town:	Reference Number: 00001533
Historic Name: Osceola Commercial Historic District		Address: Roughly along Cascade St. (102-202, 105-217), from First Ave. to Third Ave.; 105 Third Ave.	
Certification: LISTED IN THE STATE AND NATIONAL REGISTER			Certification Date: 12/13/2000
Historic Function:	COMMERCE/TRADE SOCIAL	Historic Subfunction:	SPECIALTY STORE MEETING HALL
Architectural Style:	LATE 19TH AND EARLY 20TH CENTURY AMERICAN MOVEMENTS	Architect:	
Area of Significance:	ARCHITECTURE COMMERCE	Applicable Criteria:	EVENT ARCHITECTURE/ENGINEERING
Period of Significance:	1874-1947 1874-1950	Resource Type:	

5.5 PROGRAMS AND POLICIES

DNR Land Legacy Study

DNR Lake Protection and Lake Planning Grants

DNR River Management and River Planning Grants

Wetlands Reserve Program

Conservation Reserve Program

Managed Forest Law

Wisconsin Historical Society

Purchase of Development Rights Programs

Transfer of Development Rights Programs

5.6 **GOALS AND OBJECTIVES**

Goal 1: Preserve and enhance the natural resources of the Village of Osceola

Objectives:

- 1) Review setbacks and land uses near streams, wetlands, floodplains, and steep slopes
- 2) Pursue opportunities to restore native habitats and control populations of invasive species
 - a) Restore savannah at Schillberg Park
 - b) Restore trout habitat in Osceola Creek
 - c) Control invasive species on Village owned properties and road rights-of-way
- 3) Utilize native species in design of new projects
- 4) Review ordinances and regulations to protect groundwater supply
 - a) Review wellhead protection ordinance
 - b) Review on-site stormwater treatment requirements for new developments
 - c) Implement Best Management Practices for treating stormwater
 - d) Provide for adequate maintenance of the stormwater system
- 5) Coordinate planning efforts with Town of Osceola, Town of Farmington, Polk County, State of Minnesota, school districts, National Park Service, hospital, and other major land owners

Goal 2: Protect historic character of the community of the Village of Osceola

Objectives:

- 1) Support the existing local, State, and National historic districts
 - a) Continue utilization of façade loans and grant programs
 - b) Support additional program to encourage preservation of historic character
- 2) Review existing Historic Preservation Committee guidelines for historic districts
- 3) Evaluate opportunities to protect additional historic character through the creation of additional historic districts
- 4) Support efforts of Osceola Historical Society, Polk County Historical Society, and other history groups to preserve Osceola's history

Goal 3: Provide parks, open space and recreational facilities to serve all existing and future residential uses.

Objectives:

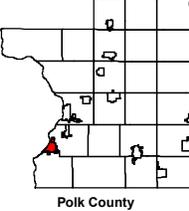
- 1) Implement recommendations in the Village's Outdoor Recreation Plan*
- 2) Update the Village's Outdoor Recreation Plan as required*
- 3) Coordinate with recreation facility planning with School Districts, Osceola Medical Center and other property owners.*

MAP 5-1

2008

AERIAL PHOTO

Village of Osceola
Polk County
Wisconsin



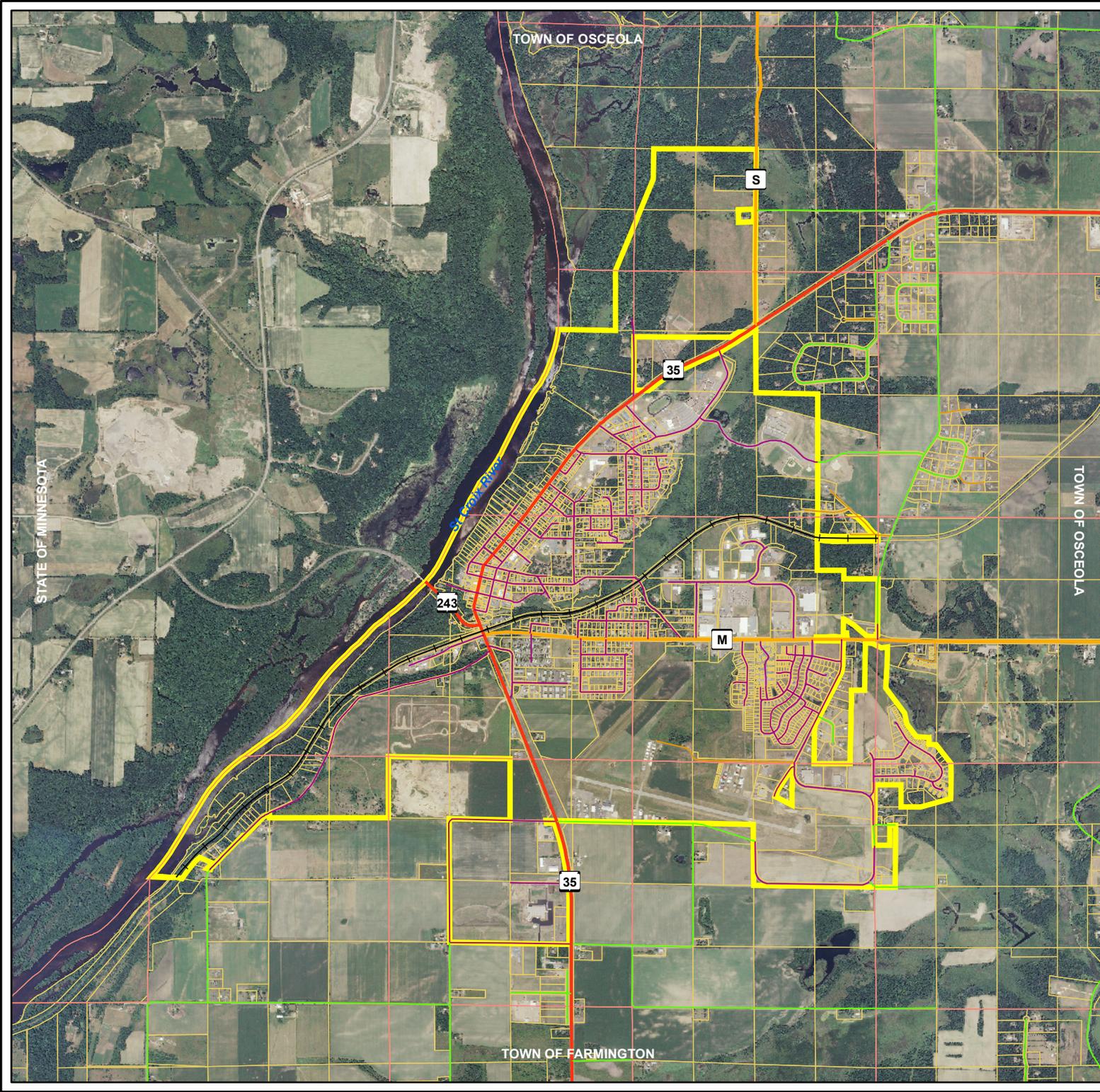
- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- PARCELS
- SECTIONS
- VILLAGE BOUNDARY



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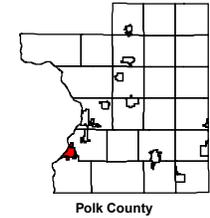


MAP 5-2

PRIME AGRICULTURAL SOILS

Village of Osceola

Polk County Wisconsin



Soils Class

-  II Source: Natural Resources Conservation Service (NRCS)
-  III Soil Survey Geographic (SSURGO) Database

-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  RAILROAD
-  HYDRO STREAM
-  HYDRO BODY
-  VILLAGE BOUNDARY



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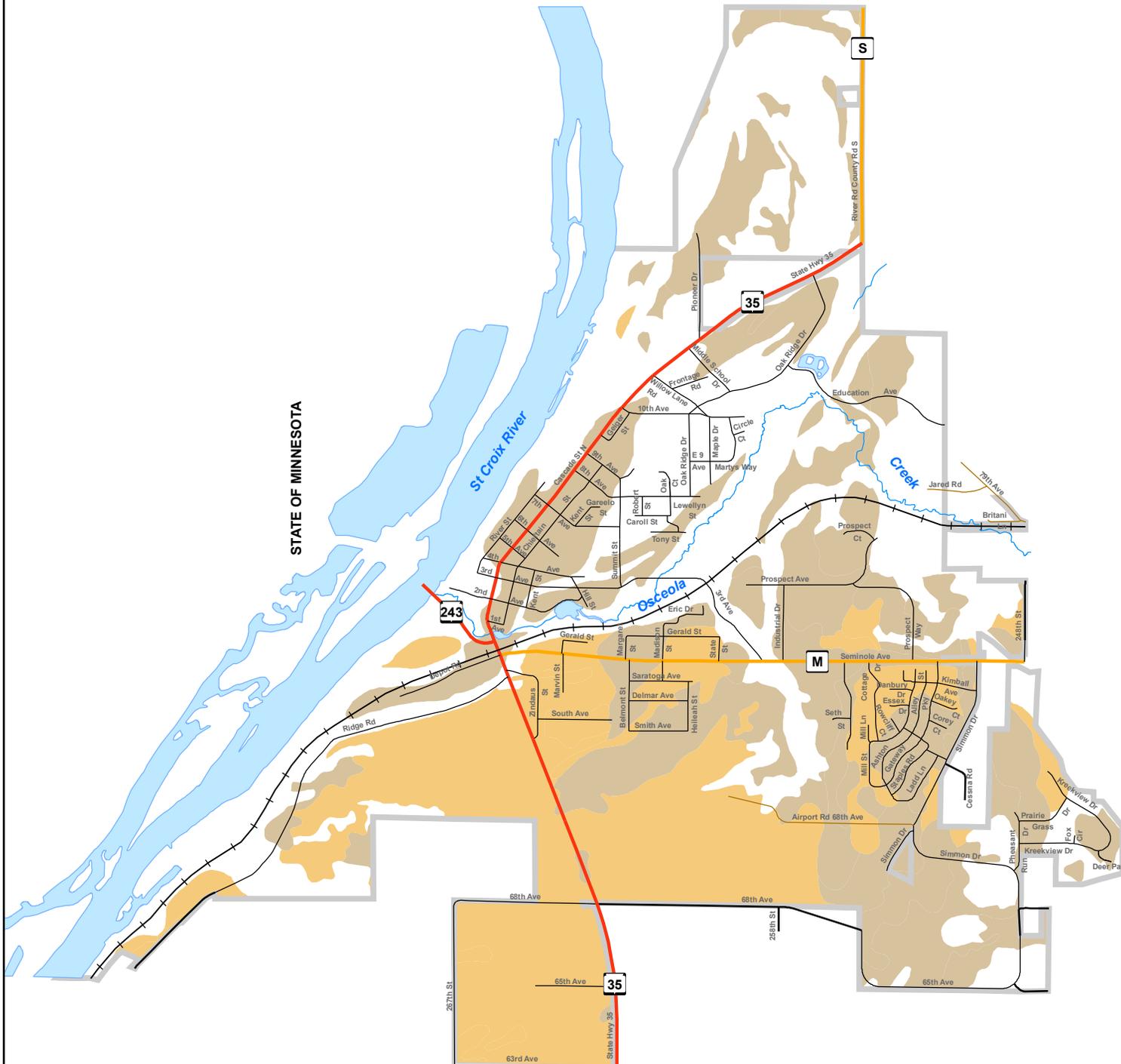
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STATE OF MINNESOTA

TOWN OF OSCEOLA

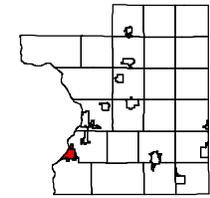
TOWN OF OSCEOLA

TOWN OF FARMINGTON



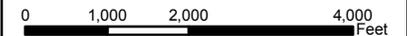
MAP 5-3 SURFACE WATER

Village of Osceola
Polk County
Wisconsin



Polk County

-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  RAILROAD
-  HYDRO STREAM
-  HYDRO BODY
-  VILLAGE BOUNDARY



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STATE OF MINNESOTA

TOWN OF OSCEOLA

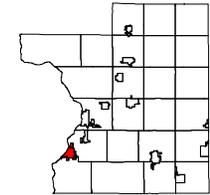
TOWN OF OSCEOLA

TOWN OF FARMINGTON



MAP 5-4 FLOODPLAINS

Village of Osceola Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- FLOODPLAIN
- VILLAGE BOUNDARY

Floodplain Data Source:
FEMA/Wisconsin DNR
Preliminary Flood Insurance Study



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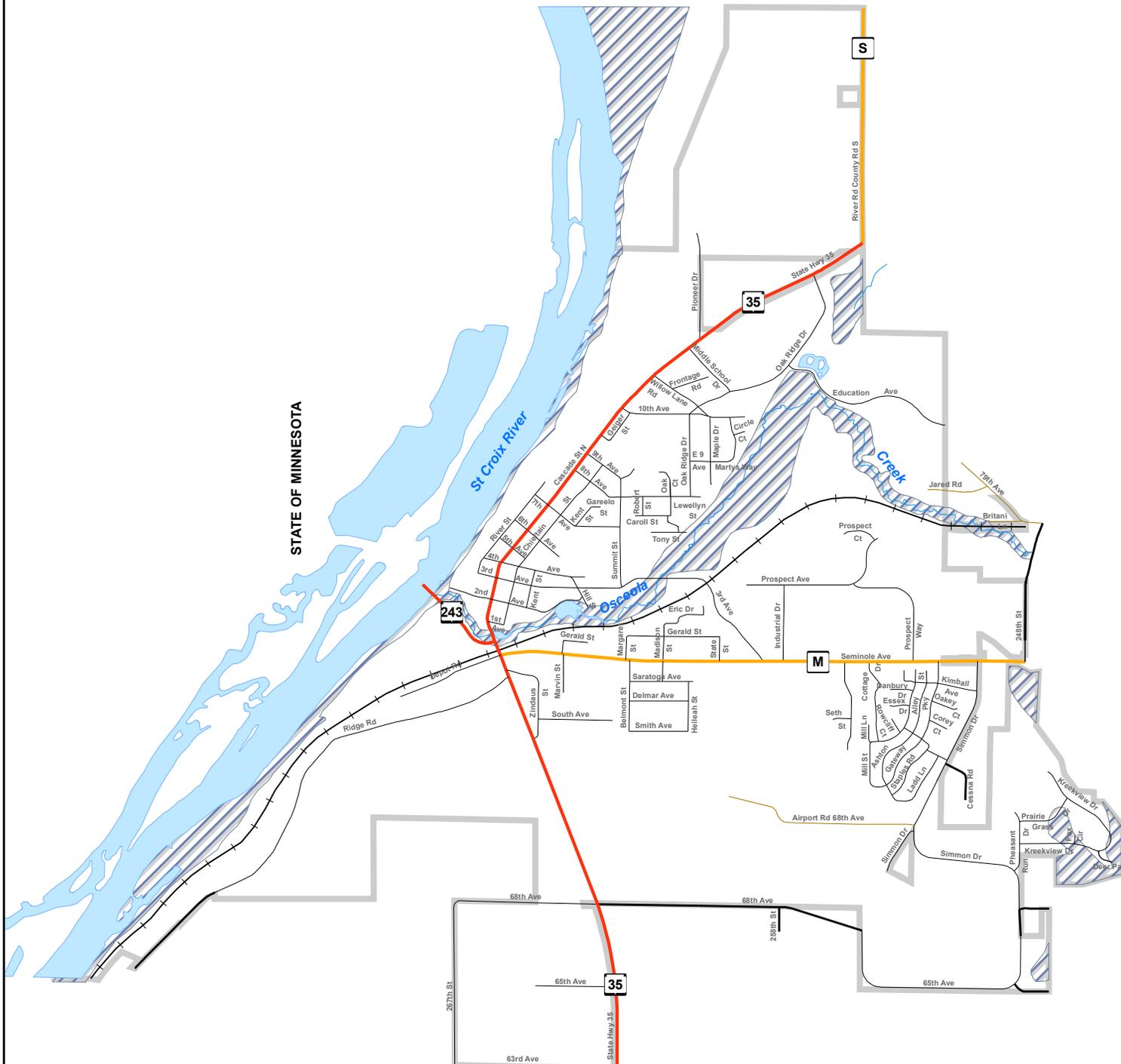
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STATE OF MINNESOTA

TOWN OF OSCEOLA

TOWN OF OSCEOLA

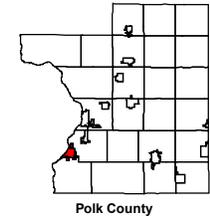
TOWN OF FARMINGTON



MAP 5-5 WETLANDS

Village of Osceola

Polk County Wisconsin



- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- WETLAND
- VILLAGE BOUNDARY

Wetland Data Source:
West Central Wisconsin Regional
Planning Commission

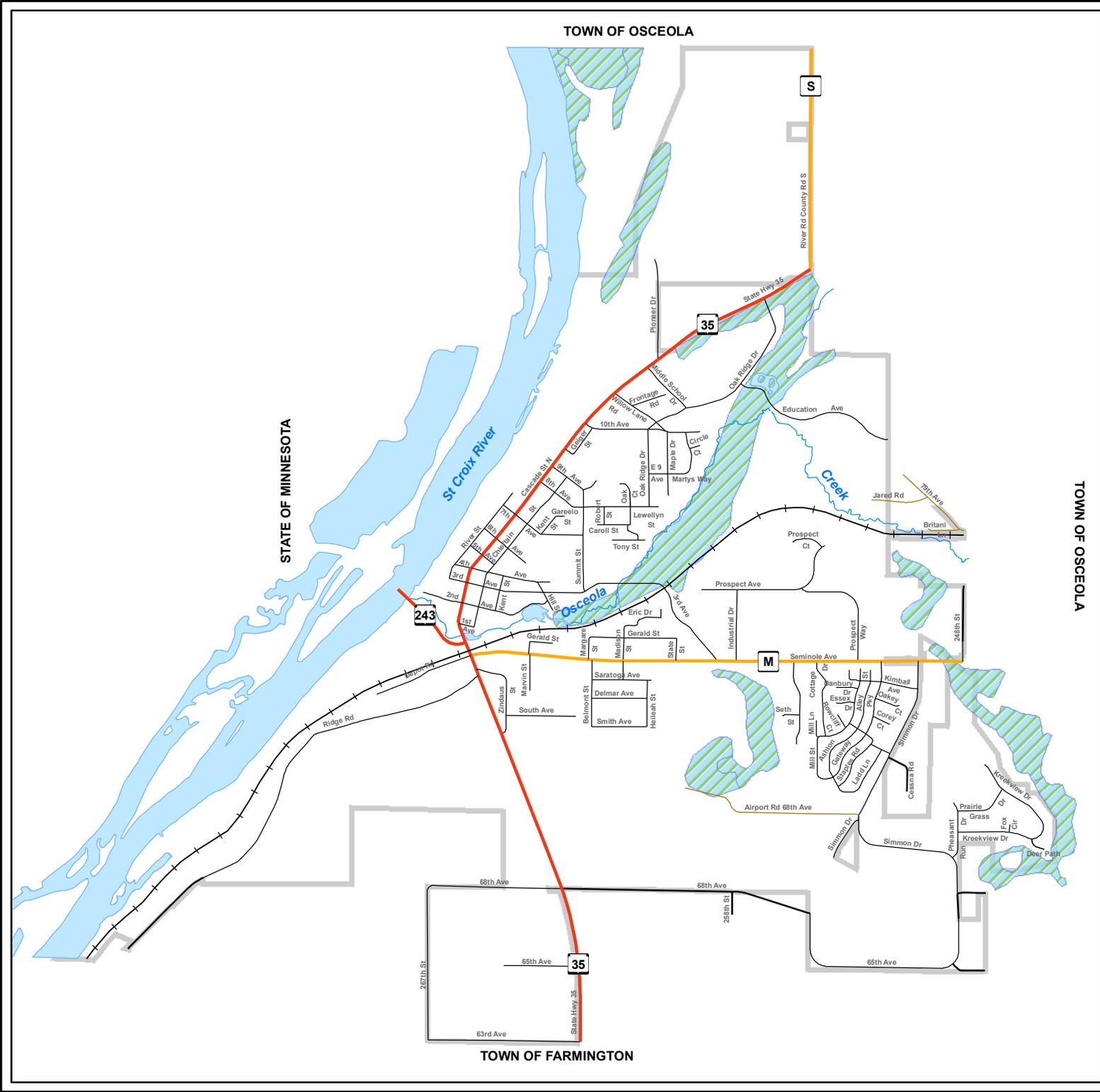


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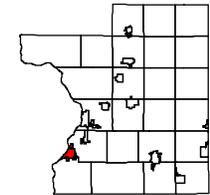


MAP 5-6

DEPTH TO GROUNDWATER TABLE

Village of Osceola

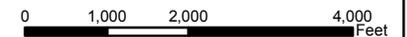
Polk County Wisconsin



Polk County

DEPTH TO GROUNDWATER

- 0 TO 20 FEET
- 20 TO 50 FEET
- GREATER THAN 50 FEET
- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY



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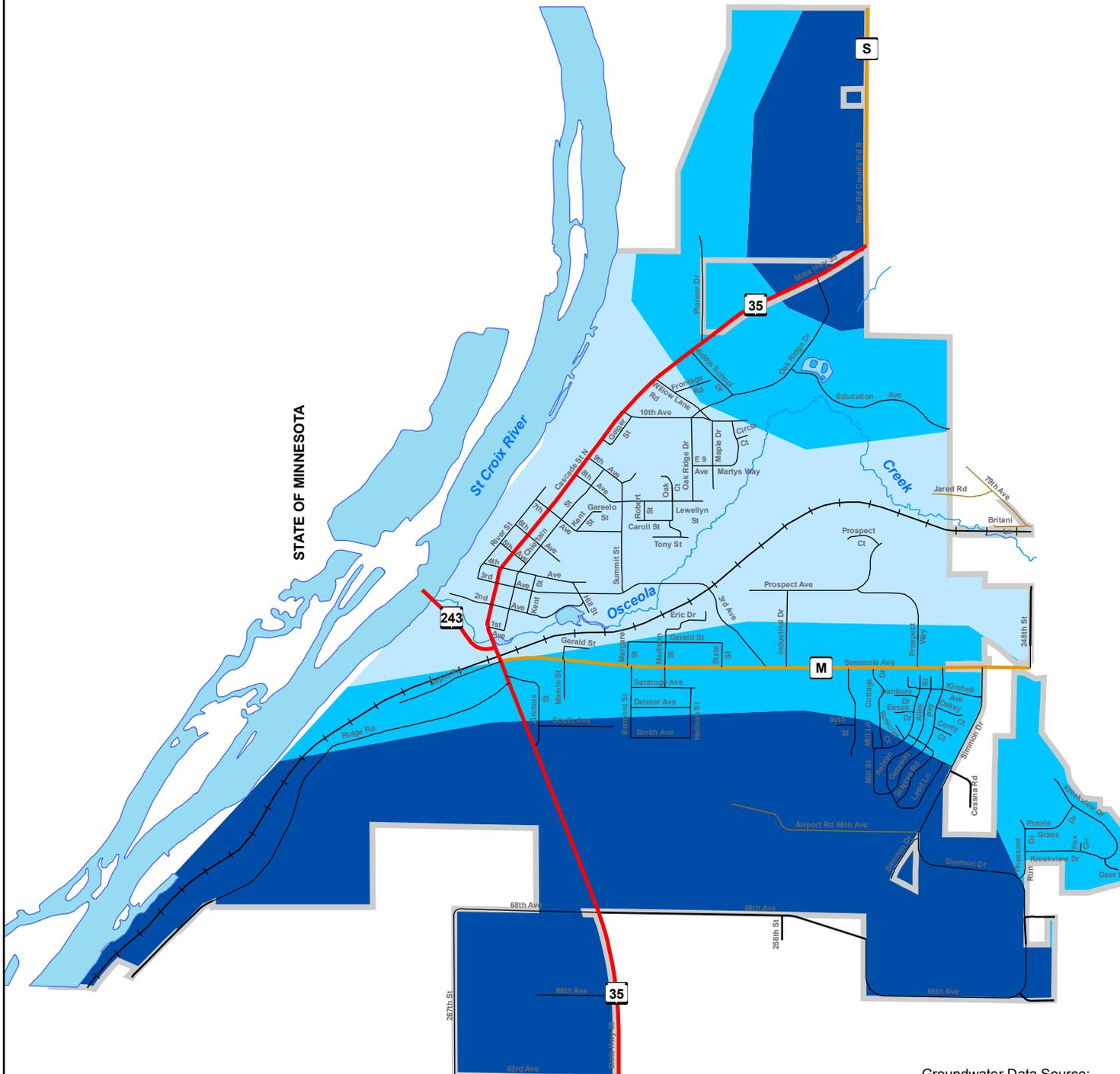
STATE OF MINNESOTA

TOWN OF OSCEOLA

TOWN OF OSCEOLA

TOWN OF FARMINGTON

Groundwater Data Source:
 Wisconsin Dept. of Natural Resources



TOWN OF OSCEOLA

STATE OF MINNESOTA

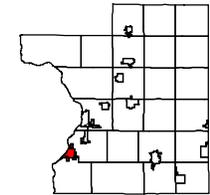
TOWN OF OSCEOLA

TOWN OF FARMINGTON



MAP 5-7 PARKS

Village of Osceola
Polk County
Wisconsin



Polk County

-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  RAILROAD
-  HYDRO STREAM
-  HYDRO BODY
-  PARKS
-  VILLAGE BOUNDARY



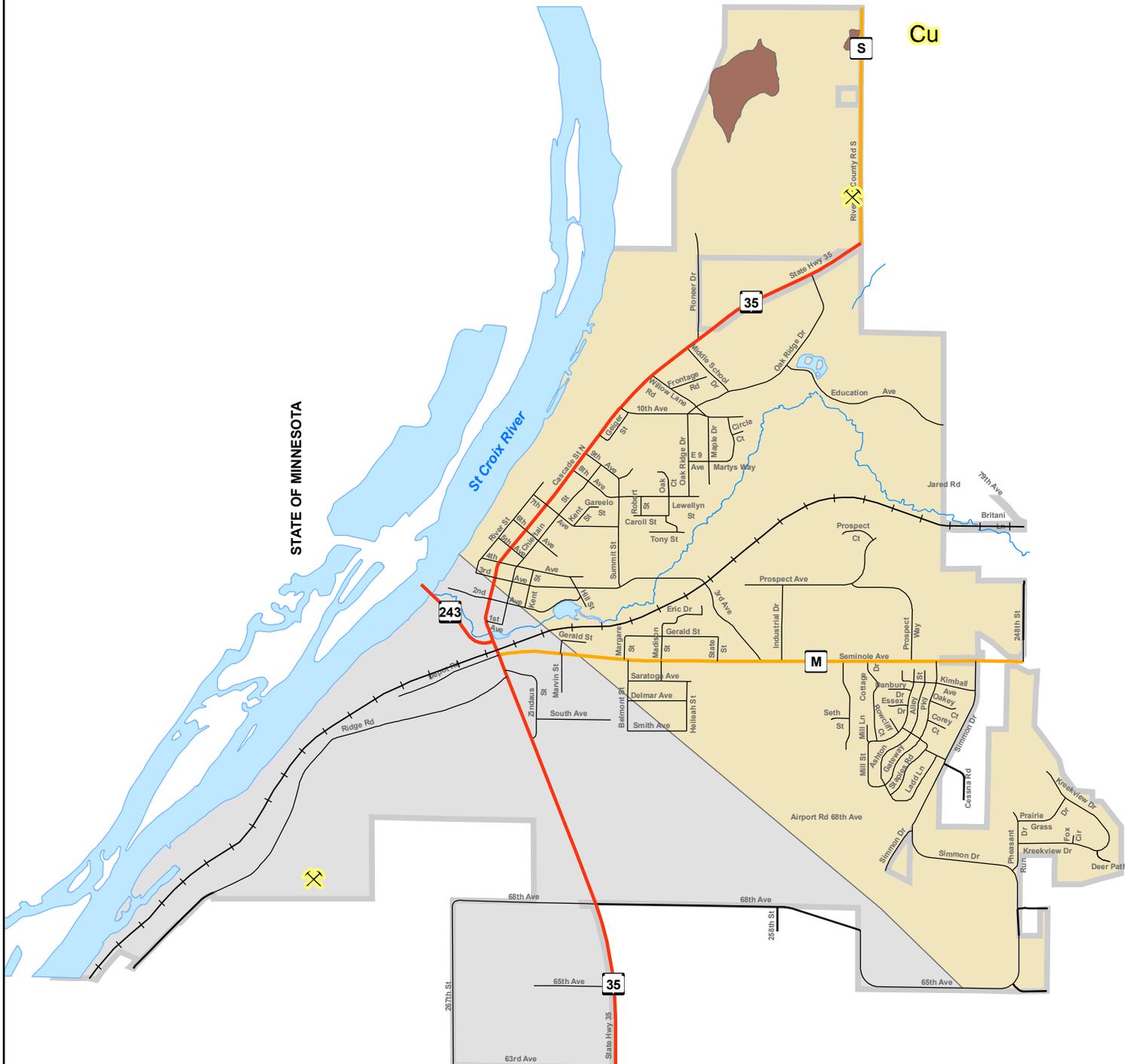
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TOWN OF OSCEOLA

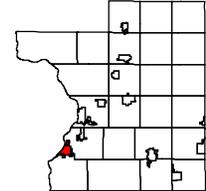
STATE OF MINNESOTA



TOWN OF FARMINGTON

MAP 5-8 GEOLOGY

Village of Osceola Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY
- SOILS 20 INCHES TO BEDROCK
- MAJOR LITH**
- SANDSTONE
- SHALE
- MINERAL RESOURCES DATA SYSTEM**
- COPPER
- SAND & GRAVEL MINING

MAJOR LITH: A specific lithologic name for the most abundant rock type in a unit.

MINERAL RESOURCES DATA SYSTEM: This database contains the records previously provided in the Mineral Resource Data System (MRDS) of USGS and the Mineral Availability System/Mineral Industry Locator System (MAS/MILS) originated in the U.S. Bureau of Mines, which is now part of USGS.



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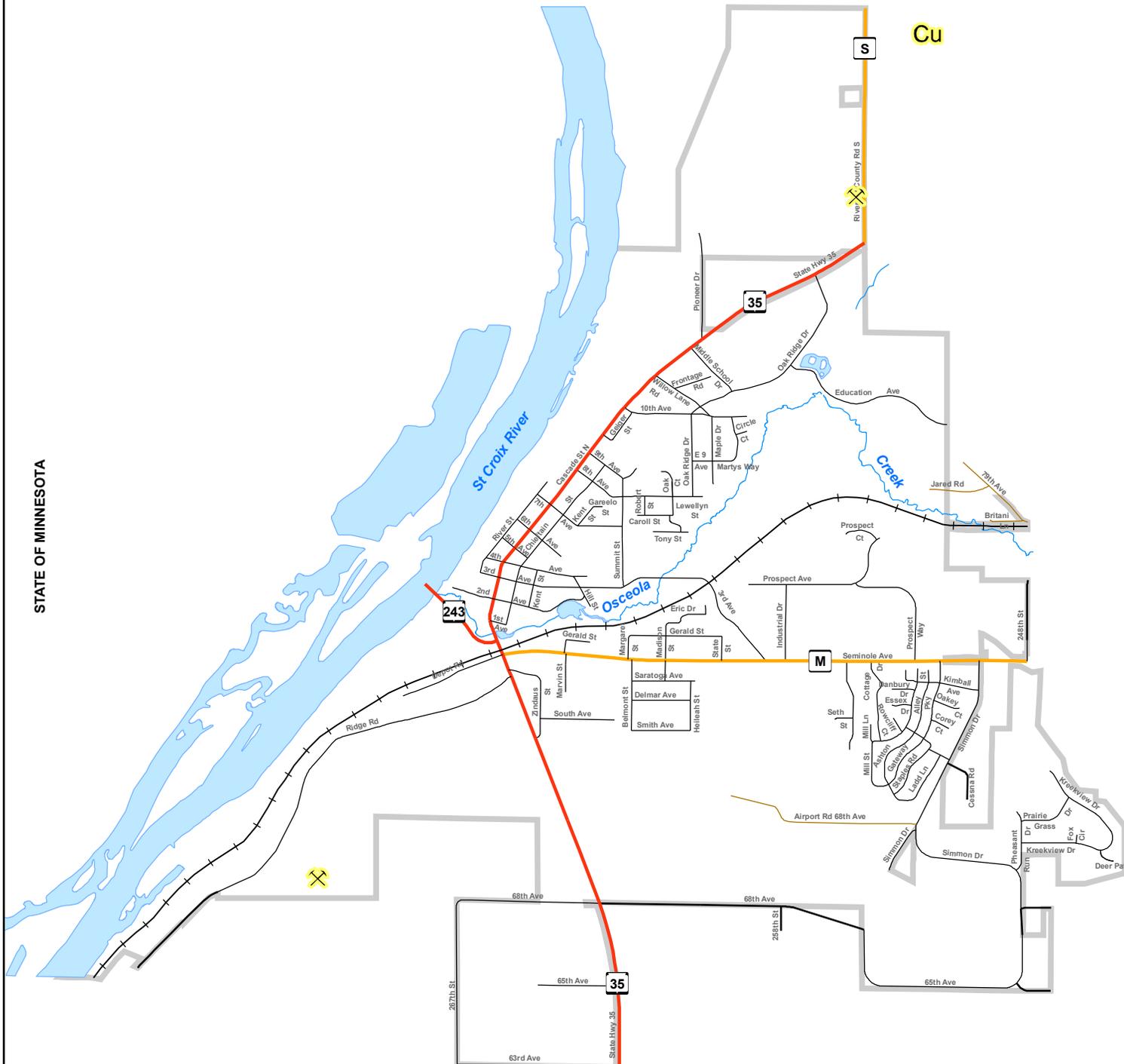
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TOWN OF OSCEOLA

TOWN OF OSCEOLA

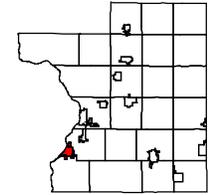
STATE OF MINNESOTA



TOWN OF FARMINGTON

MAP 5-9 MINING & GRAVEL PIT

Village of Osceola
Polk County
Wisconsin



Polk County

- Cu** COPPER
- SAND & GRAVEL
- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY

TOWN OF OSCEOLA

Mining and Gravel Pit Data Source:
U.S. Geological Survey



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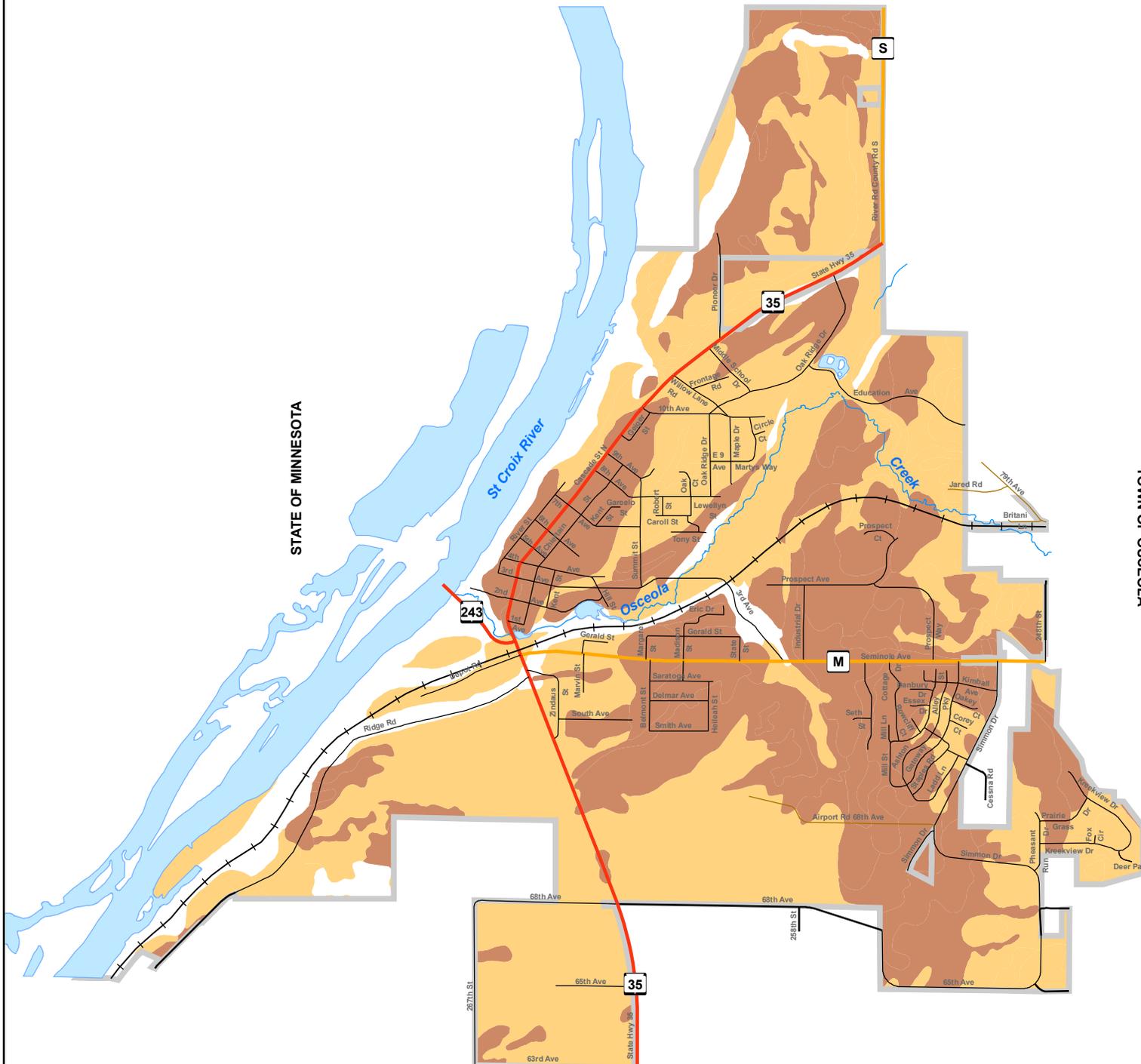
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TOWN OF OSCEOLA

STATE OF MINNESOTA

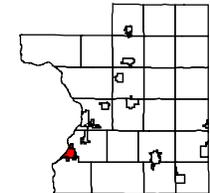
TOWN OF OSCEOLA

TOWN OF FARMINGTON



MAP 5-10 PROBABLE GRAVEL DEPOSITS

Village of Osceola
Polk County
Wisconsin



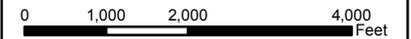
Polk County

Soils Class

- IMPROBABLE
- PROBABLE

Source:
Natural Resources Conservation Service
(NRCS)
Soil Survey Geographic
(SSURGO) Database

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY



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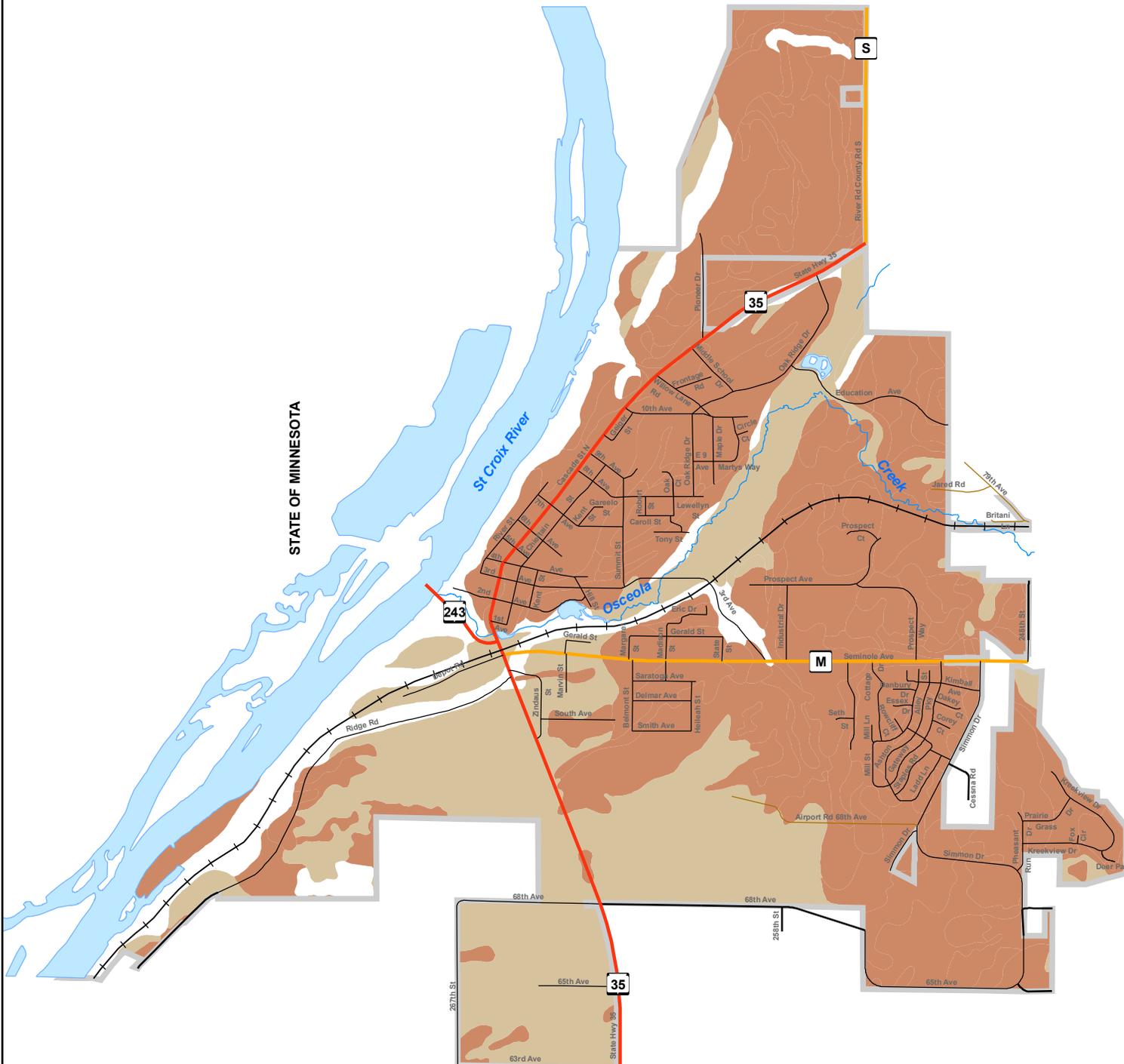
12/10/08

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TOWN OF OSCEOLA

STATE OF MINNESOTA

TOWN OF OSCEOLA

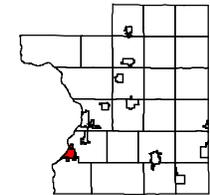


TOWN OF FARMINGTON

MAP 5-11

PROBABLE SAND DEPOSITS

Village of Osceola Polk County Wisconsin



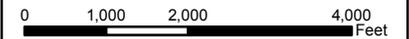
Polk County

Soils Class

- IMPROBABLE
- PROBABLE

Source:
Natural Resources Conservation Service (NRCS)
Soil Survey Geographic (SSURGO) Database

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY



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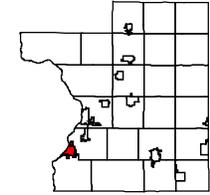


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MAP 5-12 ENDANGERED RESOURCES

Village of Osceola Polk County Wisconsin



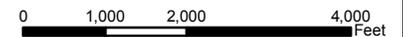
Polk County

ENDANGERED RESOURCES

- AQUATIC
- AQUATIC & TERRESTRIAL

Endangered Resources Data Source:
Wisconsin Department of Natural Resources
Natural Heritage Inventory 10/01/2008

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY



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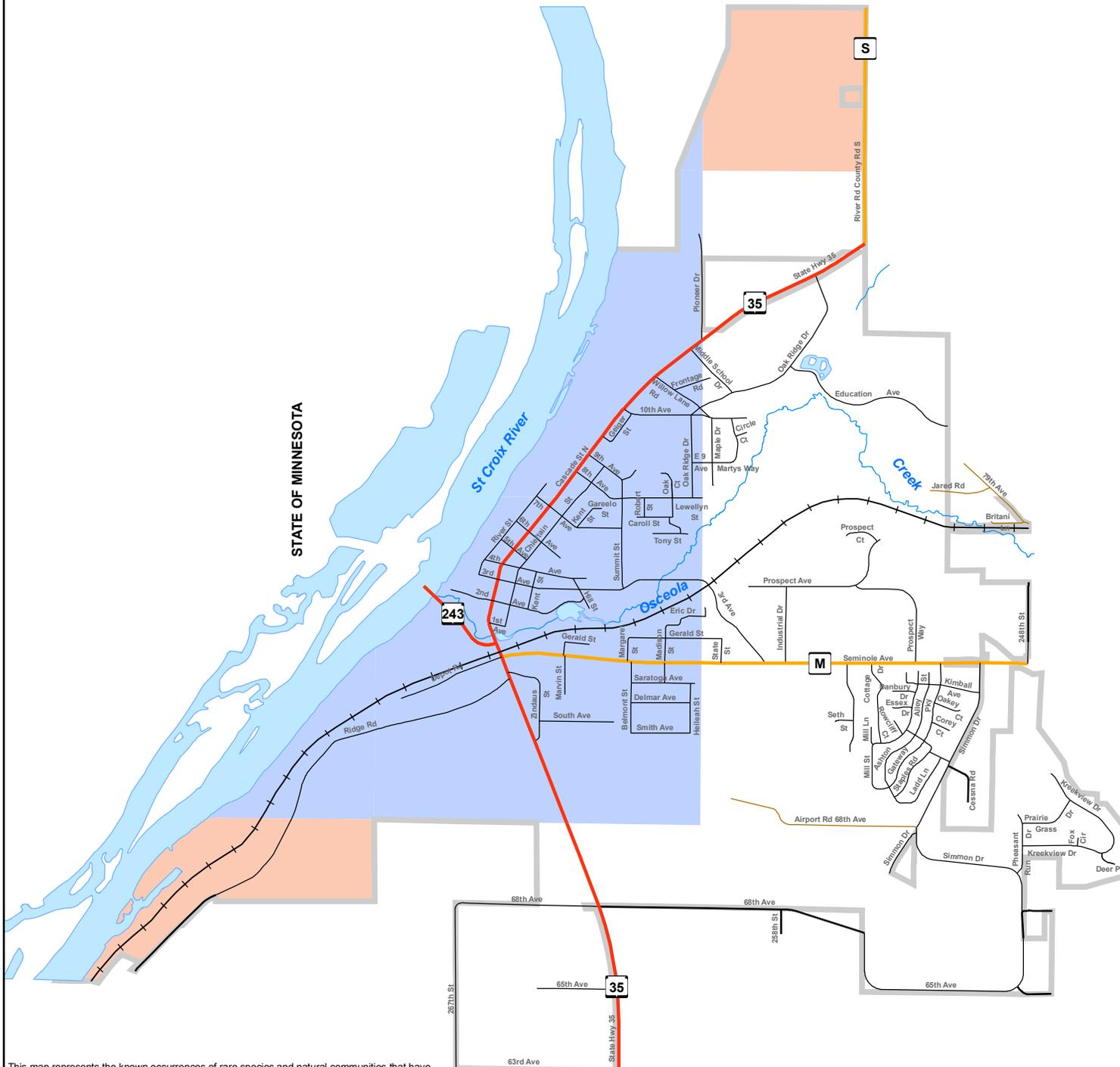
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TOWN OF OSCEOLA

STATE OF MINNESOTA

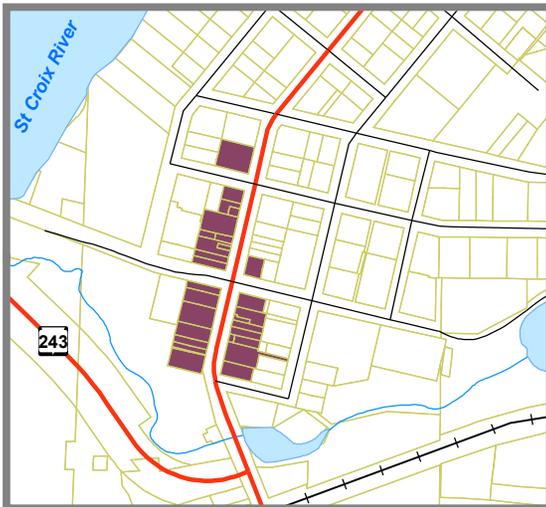
TOWN OF OSCEOLA

TOWN OF FARMINGTON

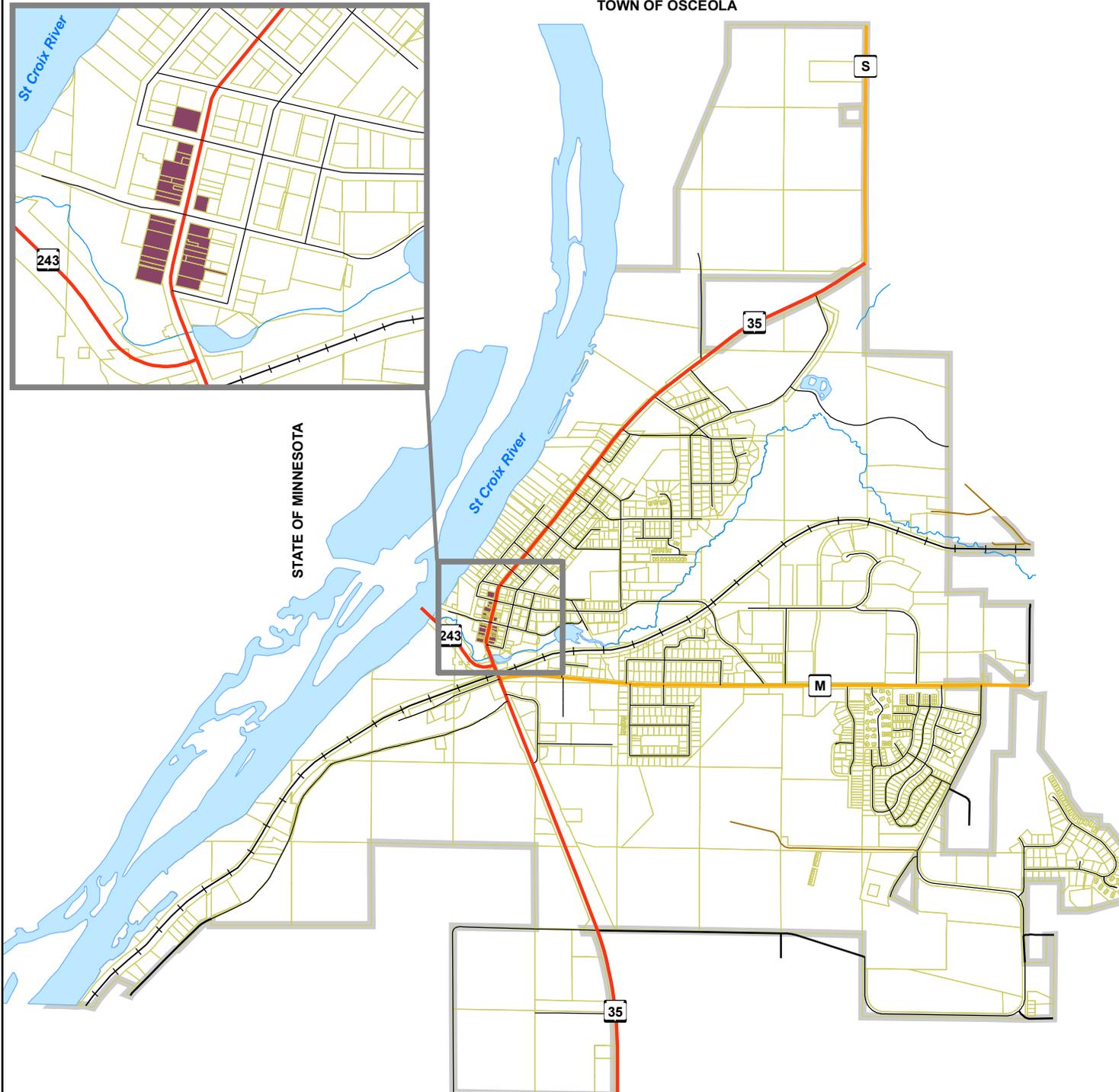


This map represents the known occurrences of rare species and natural communities that have been recorded in the Wisconsin Natural Heritage Inventory (NHI). Colored sections indicate the presence of one or more occurrences within that section.

TOWN OF OSCEOLA



STATE OF MINNESOTA

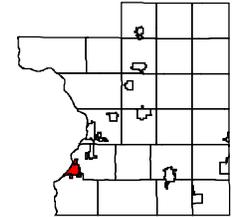


TOWN OF FARMINGTON

TOWN OF OSCEOLA

MAP 5-13 NATIONAL HISTORIC DISTRICT

Village of Osceola Polk County Wisconsin



Polk County

-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  RAILROAD
-  HYDRO STREAM
-  HYDRO BODY
-  PARCELS
-  NATIONAL HISTORIC
-  VILLAGE BOUNDARY

District Source: Village of Osceola



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STATE OF MINNESOTA

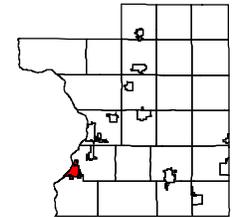


TOWN OF FARMINGTON

MAP 5-14

NATIONAL STATE REGISTER BUILDING

Village of Osceola Polk County Wisconsin

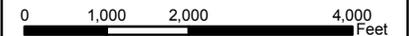


Polk County

TOWN OF OSCEOLA

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- N/S REGISTER BUILDINGS
- VILLAGE BOUNDARY

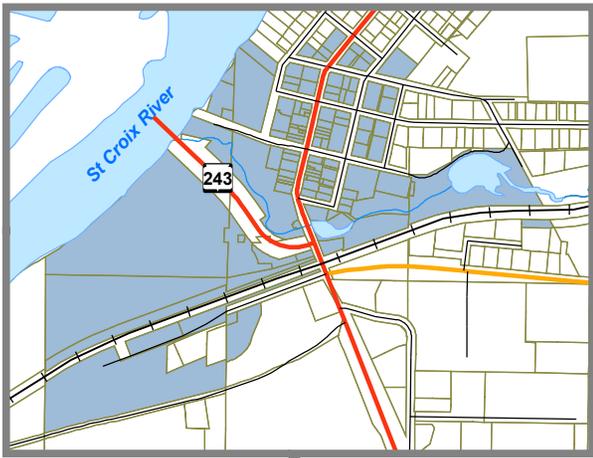
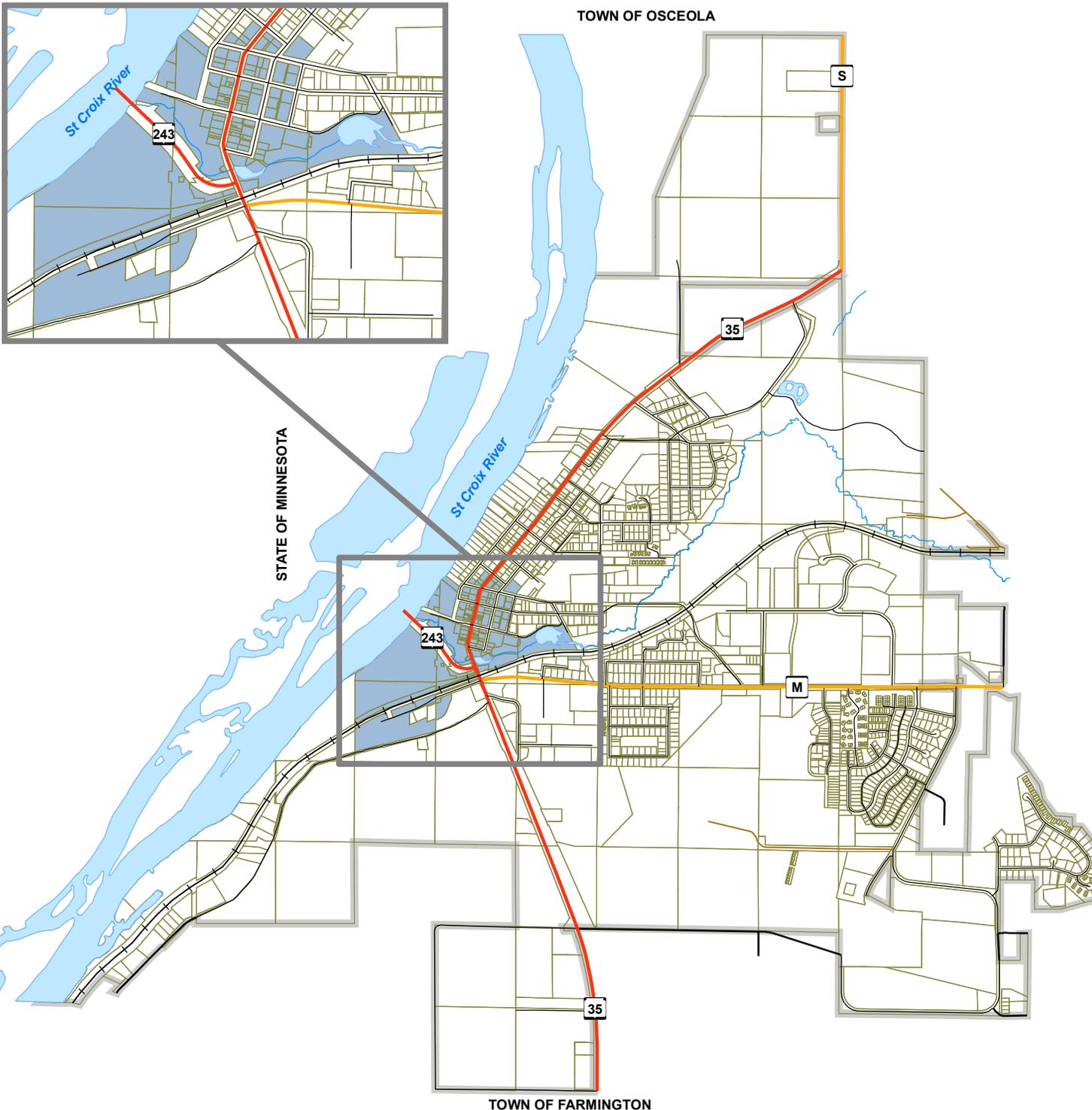
District Source: Village of Osceola



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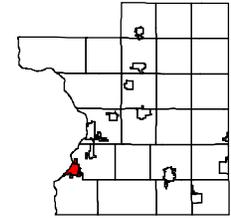
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MAP 5-15

LOCAL DOWNTOWN HISTORIC DISTRICT

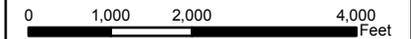
Village of Osceola Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- LOCAL DOWNTOWN HISTORIC
- VILLAGE BOUNDARY

District Source: Village of Osceola



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TOWN OF OSCEOLA



STATE OF MINNESOTA

St Croix River

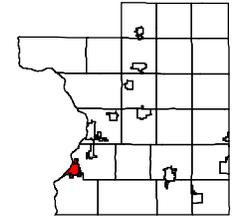
TOWN OF FARMINGTON

MAP 5-16

LOCAL HISTORIC BUILDING SITE

Village of Osceola

Polk County Wisconsin

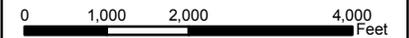


Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- LOCAL HISTORIC BUILDING SITE
- VILLAGE BOUNDARY

TOWN OF OSCEOLA

District Source: Village of Osceola



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TOWN OF OSCEOLA

STATE OF MINNESOTA



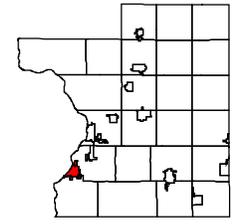
TOWN OF FARMINGTON

MAP 5-17

POTENTIAL HISTORIC BUILDING SITE

Village of Osceola

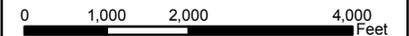
Polk County Wisconsin



Polk County

-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  RAILROAD
-  HYDRO STREAM
-  HYDRO BODY
-  PARCELS
-  POTENTIAL HISTORIC BUILDING SITE
-  VILLAGE BOUNDARY

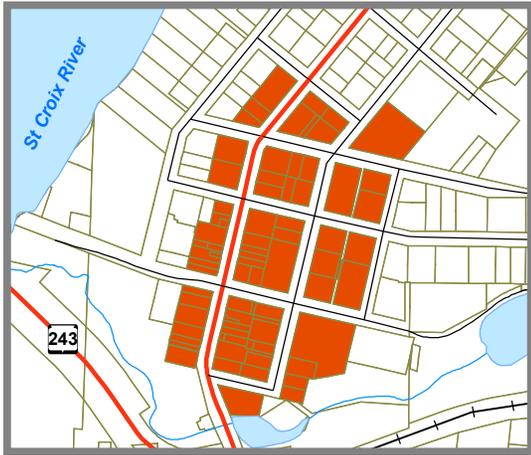
District Source: Village of Osceola



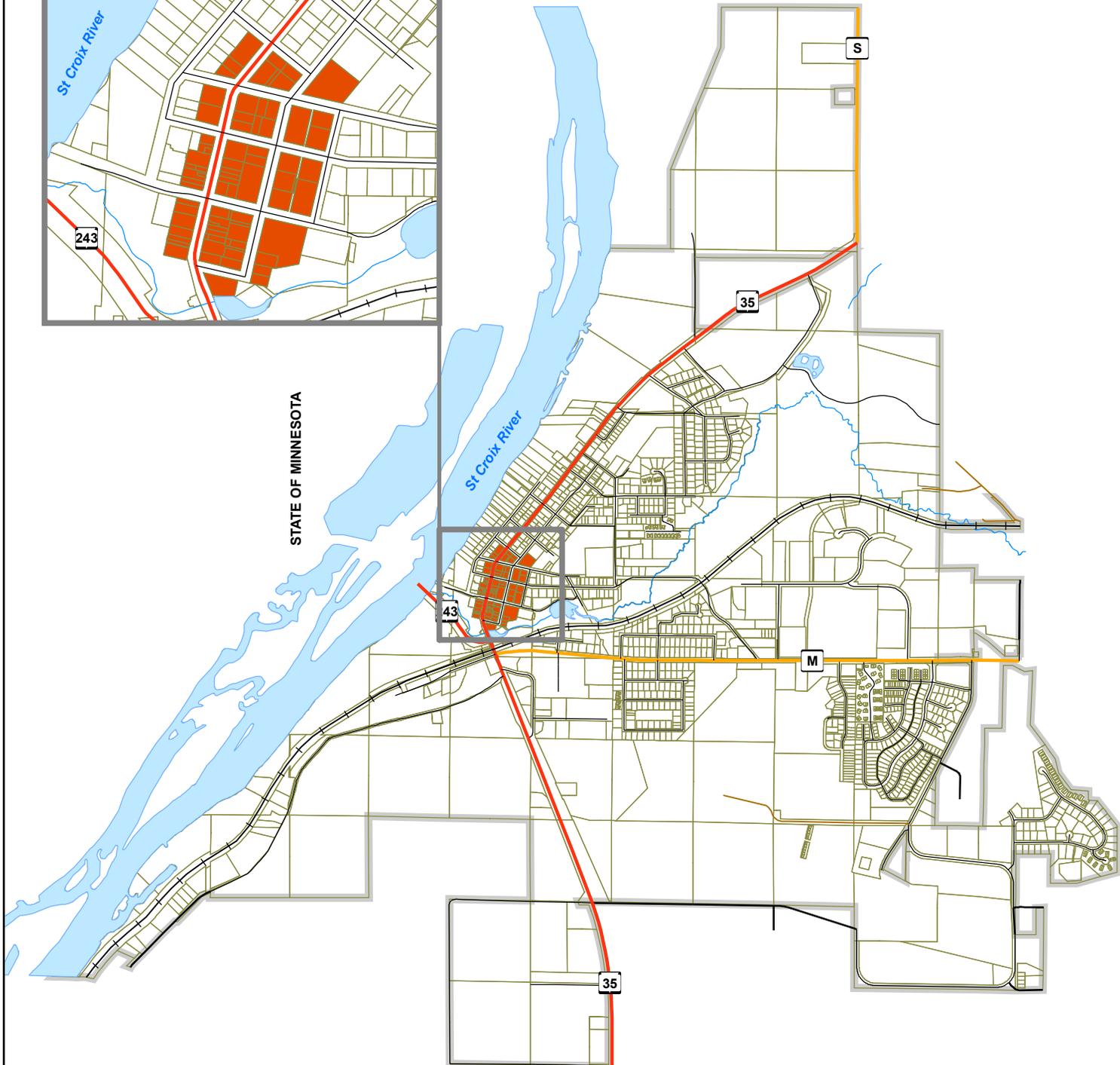
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TOWN OF OSCEOLA



STATE OF MINNESOTA

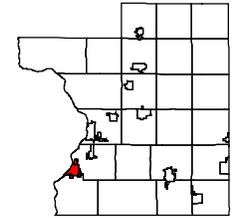
TOWN OF OSCEOLA

TOWN OF FARMINGTON

MAP 5-18

WISCONSIN MAIN STREET DISTRICT

Village of Osceola Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- WISCONSIN MAIN STREET
- VILLAGE BOUNDARY

District Source: Village of Osceola



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ELEMENT 6: ECONOMIC DEVELOPMENT

Economic development element. A compilation of objectives, policies, goals, maps and programs to promote the stabilization, retention or expansion, of the economic base and quality employment opportunities in the local governmental unit, including an analysis of the labor force and economic base of the local governmental unit. The element shall assess categories or particular types of new businesses and industries that are desired by the local governmental unit. The element shall assess the local governmental unit's strengths and weaknesses with respect to attracting and retaining businesses and industries, and shall designate an adequate number of sites for such businesses and industries. The element shall also evaluate and promote the use of environmentally contaminated sites for commercial or industrial uses. The element shall also identify county, regional and state economic development programs that apply to the local governmental unit.

- 6.1 BACKGROUND INFORMATION**
- 6.2 DESIRED ECONOMIC DEVELOPMENT**
- 6.3 STRENGTHS IN ATTRACTING/RETAINING BUSINESS AND INDUSTRY**
- 6.4 WEAKNESSES IN ATTRACTING/RETAINING BUSINESS AND INDUSTRY**
- 6.5 POLICIES AND RECOMMENDATIONS**
- 6.6 PROGRAMS**
- 6.7 GOALS AND OBJECTIVES**

6.1 BACKGROUND INFORMATION

Table 6.1 Largest Employers

Company Name	Number of Employees
Polaris	605
School District	420
Hospital	200
Northwire	175

In the current economic state, the vitality of a community's economy is not solely a function of local decisions. However, local decisions can help or hinder a community's ability to thrive in today's tough economic times.

The Village already has businesses that fill the plastic-based and wood-based product niches.

The Plan Commission indicated in the meeting that they would like to see more coordination between the area schools and area businesses on some tailoring of the educational offerings to fit local business needs.

ENVIRONMENTALLY CONTAMINATED SITES FOR REDEVELOPMENT

Redevelopment of sites that are contaminated helps reuse a site that would normally be abandoned. Redevelopment prevents urban sprawl and reduces the cost of community services. Many times these areas are a blemish on the community and redeveloping them beautifies and revitalizes many communities.

Two sites emerged from the discussion as areas that are contaminated and have good potential for redevelopment. The two properties are as follows:

1. **Former Federated Cooperative** – In 2005 Federated Coop relocated from its original location on Depot St. to a new location in the Village south of downtown on STH 35. The former site is zoned industrial and is located adjacent to the historic Osceola Depot which is owned by the Osceola Historical Society. The Minnesota Transportation Museum offers train rides from the Depot during the summer and fall. The site has a rail siding and could be redeveloped for industrial use or for a historic use that would take advantage of the number of visitors riding the train.



Plan Commission Photo

2. **Osceola Oil** - This property served as a bulk oil transfer site for Osceola Oil Company. Currently there are five older buildings located on the 1.75 acres site that are being utilized for small businesses or storage. The site is located south of downtown Osceola in a I-1 (light industrial) zoning district. The location on Zindaus Street has good visibility from STH 35.



Plan Commission Photo

OTHER UNDERUTILIZED SITES WITH REDEVELOPMENT POTENTIAL

1. **Falls Trailer Park** – In 2002 a flood damaged the trailers in the portion of Falls Trailer Park north of Osceola Creek. This parcel was purchased by the Village using hazard mitigation funds from FEMA and is now a park area. The remaining portion of Falls Trailer Park consists of 1.85 acres along the south side of Osceola Creek and is higher than the 100-year flood elevation. There are currently 17 trailers in the Park. Due to its location adjacent to the downtown area and to the Creek and park areas, the site is an opportunity for residential or mixed-use redevelopment.



Plan Commission Photo

2. **Former Osceola Medical Center** – In 2008 Osceola Medical Center moved from its original location on River St. to a new location on STH 35 south of downtown Osceola. The 75,000 sq. ft. building, which formerly housed the hospital, clinic, and nursing home is situated on the bluff overlooking the St. Croix River. The site is roughly 4.3 acres. This property is zoned commercial and is situated one block west of STH 35 in downtown Osceola. With the limited availability of land overlooking the St. Croix River and the restrictions on the height and size of future developments, the property is a unique opportunity for commercial, residential, or mixed-use redevelopment.



Plan Commission Photo

3. **Former Osceola Lumber** – This 0.8 acre site is located on Second Ave. one block east of Chieftain St. in downtown Osceola. The former office building is currently occupied by the Open Cupboard. The property is zoned for commercial use and is an opportunity to enlarge the downtown through new construction, expansion of the existing grocery store, or a combination of the two. The property is adjacent to and overlooks the portion of Mill Pond Park that flows along Osceola Creek.



Plan Commission Photo

4. **Depot Road** – This 7.7 acre site, which consists of two parcels, is located at the southwest corner of Depot St. and STH 35. Currently an auto repair facility and a vacant building are located on the site. A portion of the acreage is not developable due to springs and seeps. The parcel abutting STH 35 is zoned highway commercial and the other parcel is zoned part commercial and part industrial. The site has visibility from STH 35 and CTH M and has considerable traffic on Depot Street during the summer season from the tourist train.
5. **Former Osceola School site** – In 2002 the Redevelopment Authority of the Village demolished the former school that was on this site. In 2006 S&C Bank constructed a bank building and Metro Plains Development constructed a 24-unit senior apartment building. A portion of the site (1.1 acres) situated between the senior apartments and Oakey Park is available for development. The site can be increased in size with the purchase of a house and lot adjacent to the site.

**Table 6.1
OCCUPATIONAL GROUP SUMMARY FOR WEST CENTRAL
WORKFORCE DEVELOPMENT AREA 2002-2012**

Occupational Groups	Est./Projected Employment		2002 – 2012 Change		Annual Average			Average Wage	
	2002	2012	Numeric	Percent	New Jobs	Replacements	Total Openings	Hourly	Yearly
Total, All Occupations	171,420	195,270	23,850	13.90%	2,390	4,250	6,640	\$14.56	\$30,278
Management, Business & Financial Operations	11,270	13,260	1,990	17.70%	200	210	410	\$25.78	\$53,619
Computer, Math, Architecture & Engineering	4,870	5,600	730	15.00%	70	100	170	\$26.84	\$55,834
Life & Social Sciences, Legal, Art & Entertaining	6,710	7,930	1,220	18.20%	120	130	250	\$18.71	\$38,913
Education, Training, & Library	10,780	12,800	2,020	18.70%	200	230	430	\$18.46	\$38,406
Healthcare Practitioners, Technicians & Support	13,670	17,900	4,230	30.90%	430	240	670	\$17.43	\$36,258
Food Preparation & Serving	16,360	18,440	2,080	12.70%	210	650	860	\$8.03	\$16,702
Protective, Maintenance & Personal Care Service	12,740	15,060	2,320	18.20%	240	300	540	\$10.80	\$22,461
Sales and Related	17,560	20,020	2,460	14.00%	250	630	880	\$12.19	\$25,356
Office/Administrative Support	26,410	27,970	1,560	5.90%	160	620	780	\$12.24	\$25,451
Natural Resources, Mining & Construction	7,800	9,450	1,650	21.20%	160	160	320	\$16.73	\$34,801
Installation, Maintenance, Repair & Production	29,270	31,040	1,770	6.00%	180	700	880	\$13.90	\$28,910
Transportation/Material Moving	14,010	15,790	1,780	12.70%	180	300	480	\$12.70	\$26,419

Source: Wisconsin Dept of Workforce Development

Table 6.2
WEST CENTRAL WORKFORCE DEVELOPMENT AREA
OCCUPATION PROJECTIONS: 2010

	Top 10 Occupations	Typically Required Education/Training*	Average Wage**
Fastest Growth	Computer Support Specialists	Associate degree	\$17.37
	Network/Computer Systems Admin	Bachelor's degree	\$15.59
	Computer Software Engrns Apps	Bachelor's degree	\$30.52
	Medical Assistants	1-20. on-the-job training	\$11.45
	Social/Human Service Assistants	1-12 mo. on-the-job training	\$11.96
	Medical Records/Health Info Technicians	Associate degree	\$11.38
	Computer/Information Systems Managers	Work experience & degree	\$25.56
	Hotel/Motel/Resort Desk Clerks	1-month or less training	\$8.19
	Child Care Workers	1-month or less training	\$7.91
	Pharmacy Technicians	1-12 mo. on-the-job training	\$9.90
Most Openings	Retail Salespersons	1-month or less training	\$9.70
	Cashiers	1-month or less training	\$7.25
	Comb Food Prep/Serv Wrk/Incl Fast	1-month or less training	\$7.10
	Waiters/Waitresses	1-month or less training	\$7.27
	Registered Nurses	Bachelor's degree	\$21.57
	Nursing Aides/Orderlies/Attendants	1-month or less training	\$9.71
	Stock Clerks/Order Fillers	1-month or less training	\$8.84
	Truck Drivers/Heavy/Tractor-Trailer	1-12 mo. On-the-job training	\$15.03
	Bartenders	1-month or less training	\$7.98
	Labrs/Frght/Stock/Matrl Movers/Handlers	1-month or less training	\$10.11

Source: Wisconsin Dept of Workforce Development

Table 6.3
INDUSTRY PROJECTIONS FOR WEST CENTRAL WORKFORCE
DEVELOPMENT AREA: 2002-2012

Industry Title	Employment		Ten-year change	
	2002 Estimate	2012 Projected	Numeric	Percent
Total Non-farm Employment	171,420	195,270	23,850	13.90%
Construction/Mining/Natural Resources	8,160	9,920	1,760	21.60%
Manufacturing	33,710	34,610	900	2.70%
Paper Manufacturing	1,490	1,460	-30	-2.00%
Plastics and Rubber Products Manufacturing	3,880	4,700	820	21.10%
Computer and Electronic Product Manufacturing	3,500	3,060	-440	-12.60%
Trade	28,590	32,080	3,490	12.20%
Food and Beverage Stores	5,080	5,960	880	17.30%
Transportation and Utilities (Including US Postal Service)	8,090	9,740	1,650	20.40%
Financial Activities	6,480	7,300	820	12.70%
Education and Health Services (Inclgd state & local govt. ed. & hosp.)	36,110	44,930	8,820	24.40%
Ambulatory Health Care Services	5,270	7,420	2,150	40.80%
Hospitals (Including state & local govt.)	6,840	8,340	1,500	21.90%
Leisure and Hospitality	17,140	19,410	2,270	13.20%
Information/Prof Services/Other Services	20,050	23,720	3,670	18.30%
Government (Excluding USPS, state & local govt. ed. and hosp.)	13,080	13,560	480	3.70%

Source: Wisconsin Dept of Workforce Development

Osceola Business Park

Available Acres: 11

Address:

Prospect Avenue
Osceola, Village of , WI 54020 (Polk County)

Property and Area Description:

The Osceola Industrial Park is located on the south side of the Village with access from County Highway M. Utilities are in place for immediate construction.



Site Details:

Available Acres: 11	Adjacent Available Acres: 20
Topography: rolling	Setting: Industrial Park
Zoning: Industrial-Heavy	Within City Limits: Yes

Contacts:

Local

Craig Danielson
Osceola Industrial Development Corp.
PO Box 181
Osceola, Wisconsin 54020-0181
Phone: 715-294-2183
Fax: 715-294-2199
E-mail: cdanielson@theriverbank.com

Neil Soltis
Village of Osceola
310 Chieftain St
Osceola, Wisconsin 54020-0217
Phone: 715-294-3498
Fax: 715-294-2210
E-mail: neil@vil.osceola.wi.us

Transportation:

Nearest Interstate: Interstate 35	Distance (miles): 25
Nearest 4-Lane Highway: US 8	Distance (miles): 9
Nearest Commercial Airport: Minneapolis / St. Paul	Distance (miles): 50
Rail Served: Yes	

Utilities:

Electric Distribution: Xcel Energy
Natural Gas Distribution: WE Energies
Water: Village of Osceola
Sewer: Village of Osceola
Local Telecommunications Service: CenturyTel - 715.294.2463
Charter Communications - 715.236.5027

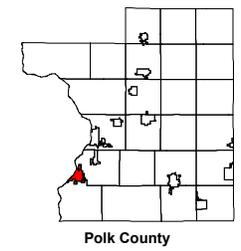
Offering:

Sale Price: negotiable

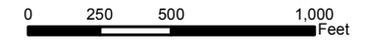
2008
AERIAL PHOTO

MAP 6-1 OSCEOLA INDUSTRIAL PARK AVAILABLE PROPERTIES

Village of Osceola
Polk County
Wisconsin



- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- RAILROAD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- HYDRO STREAM
- HYDRO BODY
- AVAILABLE PROPERTIES
- PARCELS
- VILLAGE BOUNDARY



Business:

- | | | | |
|---------------------|-----------------------|-----------------------|-------------------------|
| 1. American Bronze | 5. Ferrell Gas | 10. Polymer Solutions | 15. Surpass |
| 2. Bealka Castings | 6. MBI Publishing Co. | 11. Precision Wood | 16. WaveOn Technologies |
| 3. Bending Branches | 7. MPP Corporation | 12. UFE Inc. | 17. Xccent |
| 4. Core Products | 8. Northwire Inc. | 13. Quality Polymers | |
| | 9. Polaris Industries | 14. Services Inc. | |



Created by:
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Geographic Information Systems Division
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Balsam Lake, WI 54810
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Fax: 715.485.9246
www.co.polk.wi.us



This drawing is the result of a compilation and reproduction of land records as they appear in various Polk County Offices. The drawing should be used for reference purposes only. Polk County is not responsible for any inaccuracies herein contained.

Airport Business Park

Available Acres: 54

Address:

Simmon Drive and 68th Ave.
Osceola, Village of , WI 54020 (Polk County)

Property and Area Description:

The Airport Business Park is located on the south side of the Village with access from State Route 35 or County Highway M. Utilities are in place for immediate construction. The 3 developed parcels available (7 acres, 17 acres, and 30 acres) can be divided to suit. The property adjoins the L.O. Simenstad Municipal Airport. Taxiway access is available from most sites. Over 200 acres of additional land is available adjacent to the Airport Business Park.



Site Details:

Available Acres: 54	Adjacent Available Acres: 200
Topography: flat	Setting: Industrial Park
Zoning: Industrial-Light	Within City Limits: Yes

Contact:

Craig Danielson
Osceola Industrial Development Corp.
PO Box 181
Osceola, Wisconsin 54020-0181
Phone: 715-294-2183
Fax: 715-294-2199
E-mail: cdanielson@theriverbank.com

Neil Soltis
Village of Osceola
310 Chieftain St
Osceola, Wisconsin 54020-0217
Phone: 715-294-3498
Fax: 715-294-2210
E-mail: neil@vil.osceola.wi.us

Transportation:

Nearest Interstate: Interstate 35	Distance (miles): 25
Nearest 4-Lane Highway: US 8	Distance (miles): 9
Nearest Commercial Airport: Minneapolis / St. Paul	Distance (miles): 50
Rail Served: Yes	

Utilities:

Electric Distribution: Xcel Energy
Natural Gas Distribution: WE Energies
Water: Village of Osceola
Sewer: Village of Osceola
Local Telecommunications Service: CenturyTel - 715.294.2463
Charter Communications - 715.236.5027

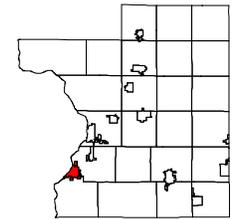
Offering:

Sale Price: negotiable

MAP 6-2

AIRPORT BUSINESS PARK AVAILABLE PROPERTIES

Village of Osceola Polk County Wisconsin



Polk County

-  STATE HIGHWAY SHIELD
-  COUNTY HIGHWAY SHIELD
-  RAILROAD
-  STATE HIGHWAY
-  COUNTY ROAD
-  TOWNSHIP ROAD
-  VILLAGE ROAD
-  PRIVATE ROAD
-  HYDRO STREAM
-  HYDRO BODY
-  AVAILABLE PROPERTIES
-  PARCELS
-  VILLAGE BOUNDARY

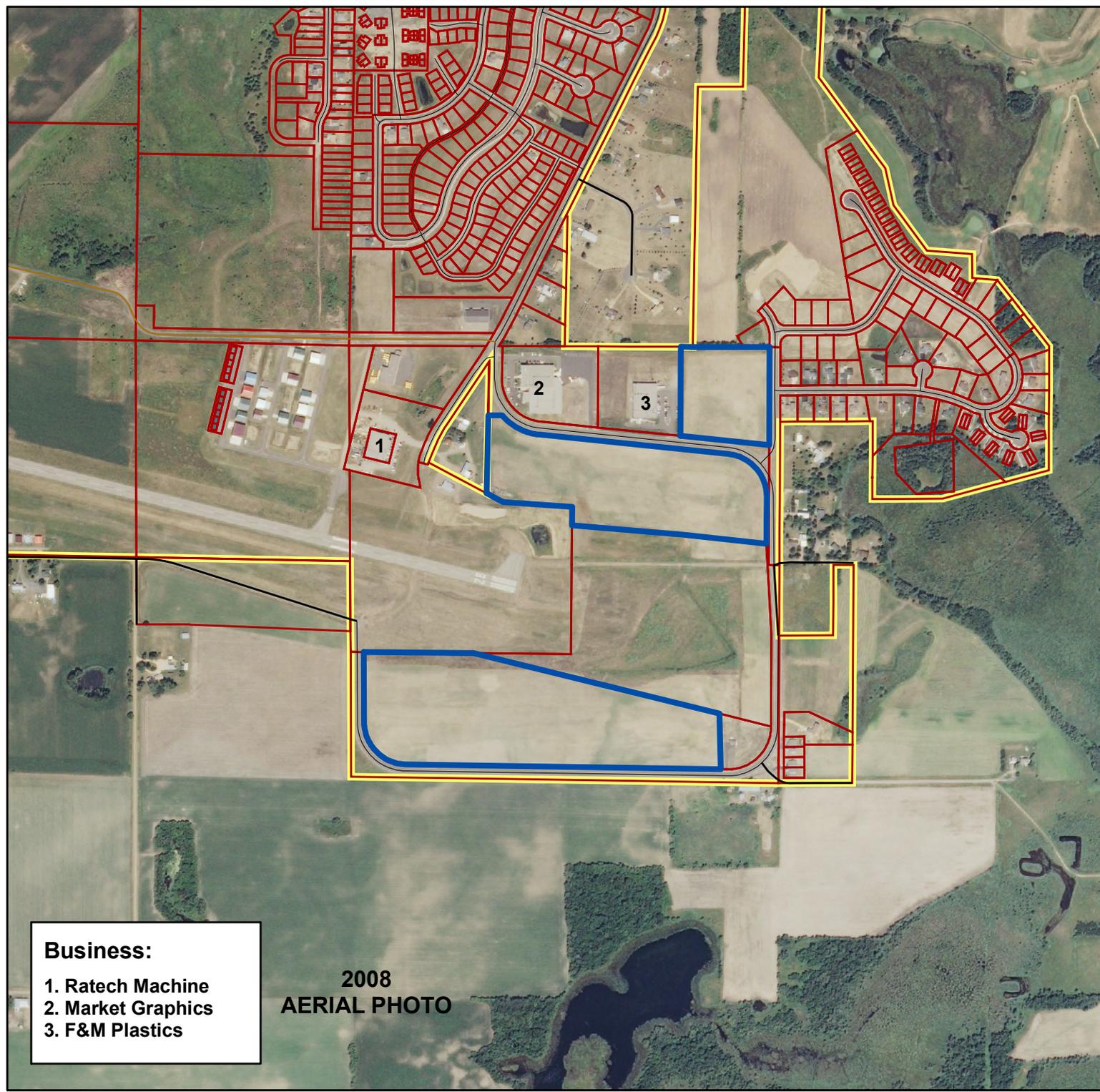
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Business:

1. Ratech Machine
2. Market Graphics
3. F&M Plastics

2008
AERIAL PHOTO

6.2 DESIRED ECONOMIC DEVELOPMENT

One of the most important decisions a community can make is what businesses or industries they would like to see in their town. This decision can have large implications on the character of the community, how many houses will be needed in the future, what type and amount of infrastructure will be needed in the future, just to name a few. In this light, the Plan Commission of the Village of Osceola developed a list of businesses or industries they felt would be appropriate. Here is the list they generated in no particular order or ranking:

- 1) Non-seasonal product manufacturing
- 2) Big Box Retail
- 3) Clothing Retail
- 4) Clean Manufacturing
- 5) Highly-Skilled technical businesses
- 6) Aircraft-related businesses near airport
- 7) Professional Services (architects, engineers, lawyers, CPA's, etc.)
- 8) General Retail
- 9) Entertainment
- 10) Automobile Dealership
- 11) Medium-sized businesses

6.3 ADVANTAGES TO ATTRACTING & RETAINING BUSINESSES & INDUSTRIES

- 1) 57 acres of industrial-zoned land is owned community or economic development organization and fully developed and ready to build on
- 2) Adequate sites for new commercial businesses
- 3) Adequate housing stock available for new employees
- 4) Infrastructure for future growth is in place
- 5) Access to alternative modes of transportation (airport and rail)
- 6) High quality of life
- 7) High quality school system
- 8) Access to high quality medical care
- 9) Our community has a local industrial development corporation that is comprised of both public and private sector members.
- 10) Our community leaders work together with other economic development related professionals or organizations (such as regional planning commissions, state agencies, utilities, technical colleges and universities).
- 11) Our community has an adequate supply of residential and industrial-zoned land for future development.
- 12) Our economic development plan is part of a larger area economic development plan (multi-community, county or regional).
- 13) The community has an active downtown program to support downtown development and revitalization.

- 14) The existing businesses in our community are helpful in recruiting new firms to the area.
- 15) The community has an active chamber of commerce.
- 16) Our community has completed a "Community Profile" (fact sheet) that includes basic information about the community (i.e. major employers, education, health care, population, services).
- 17) We have a "promotional" brochure to use with tourism, relocation packets and recruitment of new businesses.
- 18) All information contained in the community profile and in promotional materials is available and up-to-date on the Internet.
- 19) The community maintains a current database of available commercial and industrial buildings and sites.
- 20) The highways serving our community are adequate for most manufacturing and distribution operations.
- 21) We have adequate common carrier trucking services for most manufacturing and distribution operations.
- 22) Our community is within a one-hour drive of an airport with scheduled commercial air service by at least one of the major airlines.
- 23) We have enough excess water capacity (gpd and bod) to serve the requirements of most new manufacturing operations.
- 24) We have enough sewage treatment capacity to serve the requirements of most new manufacturing operations.
- 25) The highways serving our community are adequate for most manufacturing and distribution operations.
- 26) Our electric and natural gas rates are competitive.
- 27) Our community has access to adequate future supplies of electric and natural gas to satisfy expansion and attraction activities for the next 5 years.
- 28) A broadband high speed fiber optic cable system serves our community.
- 29) Our economic development organization helps businesses acquire financing.
- 30) Local government is aware of, and has used, municipal financing vehicles to assist economic development efforts such as Tax Incremental Financing (TIF), Business Improvement Districts (BID) and Industrial Revenue Bonds (IRB).
- 31) Our community has submitted proposals for state and/or federal funding for development programs, housing, and/or infrastructure development.
- 32) Our downtown business district and shopping area is attractive, well-landscaped, free of trash, painted and well cared for.
- 33) Highly educated executives and managers considering moving to the area will recognize and value our schools as an excellent educational system.
- 34) Our community has a technical college within a 30-minute drive.

- 35) We have a research university within a one-hour drive.
- 36) Our local educational institutions are graduating students with the skills and knowledge that meet the needs of existing employers.
- 37) We have a hospital in our community that provides quality specialized care including the latest diagnostic and treatment equipment available and offers 24-hour emergency service.
- 38) Our community has adequate public parks for citizen and tourist recreational needs.
- 39) Our community's recreational facilities and programs compare favorably with state and national standards.
- 40) Crime rates are low in our community.

6.4 DISADVANTAGES TO ATTRACTING & RETAINING BUSINESSES & INDUSTRIES

- 1) Poor access to high traffic transportation routes
- 2) No public transportation
- 3) Lack of higher education opportunities in the immediate vicinity
- 4) Lack of high quality communications infrastructure
- 5) Electricity availability and reliability
- 6) Low numbers of highly educated workers in workforce
- 7) Lack of a business incubator
- 8) Lack of a fully functioning county-level Economic Development Corporation
- 9) Lack of State support for economic development in area (removal of Forward Wisconsin office from Eau Claire)
- 10) Lack of coordination between any existing economic development activities
- 11) Key local business leaders are not actively involved in the government process.
- 12) Our community does not have a current written economic development plan that was prepared by an economic development committee and formally adopted by local government.
- 13) The community needs an active program to encourage and support existing businesses.
- 14) The community needs a current marketing plan that targets businesses that are most likely to locate in our community.
- 15) The Village needs to conduct and complete a formal business retention and expansion study.
- 16) The community should conduct a tourism assets and marketing analysis and make the results available to local businesses.
- 17) The wages in our community are not at a high enough level to retain our existing work force and attract new labor to the area.
- 18) Our community lacks the resources to help businesses hire and train a diverse work force.

- 19) New or expanding employers would not be able to find adequate numbers of qualified employees in our labor area.
- 20) We do not have a group of local investors who could assist in financing a speculative or build-to-suit building.
- 21) Our vocational programs are not aligned with the needs of local employers.

6.5 OPPORTUNITIES FOR ATTRACTING & RETAINING BUSINESSES & INDUSTRIES

- 1) Create or utilize an existing community-based leadership training program.
- 2) Form an economic development committee which prepares a written economic development plan. The plan is then sent to the Village Board for formal adoption.
- 3) Identify the types of businesses that fit the needs and are desired by the community and market to them.
- 4) Create an active program to encourage and support existing businesses.
- 5) Create a marketing plan that targets businesses that are most likely to locate in our community.
- 6) Complete a formal business retention and expansion study.
- 7) Develop and sponsor an annual business recognition event.
- 8) Create a community business development program to assist new businesses with their start-up issues (i.e. business plan preparation, financing, recruitment of people, management, accounting, production and marketing).
- 9) Develop a systematic program to check on the progress of new businesses to see if they need help before they get into serious trouble
- 10) Create an organized, trained business attraction team comprised of people from both the private and public sectors.
- 11) Complete a tourism assets and marketing analysis making the results available to local businesses.
- 12) Develop an active tourism promotion program.
- 13) Write and publish a "promotional" brochure to use with tourism, relocation packets, our economic profile, labor statistics, and recruitment of new businesses.
- 14) Encourage community employers to increase wages to help retain our existing work force and attract new labor to the area.
- 15) Identify training opportunities within the region that meet existing and prospective employer training needs or work with area colleges to provide these training opportunities.
- 16) Explore the availability of resources that would help businesses hire and train a diverse work force.
- 17) Develop a program to assist employers find adequate numbers of qualified employees in our labor area. An employee recruitment program might be necessary.

- 18) Identify or begin developing a group of local investors who could assist in financing a speculative or build-to-suit building.

6.6 THREATS TO ATTRACTING & RETAINING BUSINESSES & INDUSTRIES

- 1) The Village of Osceola does not have its own economic development plan. (Osceola is currently part of a larger area economic development plan.)
- 2) There is not a business incubator in the community to foster emerging small business development.
- 3) Current residential and commercial property conditions may not be attractive to potential new businesses.

6.7 ECONOMIC DEVELOPMENT PROGRAMS

U.S. Department of Commerce, Economic Development Administration (EDA)

US EPA Brownfields Program

USDA, Wisconsin Rural Development Programs

- Business and Industry Guaranteed Loans
- Community Facilities Direct Loans and Grants
- Community Facilities Guaranteed Loans
- Cooperative Development Technical Assistance
- Intermediary Relending Program
- Renewable Energy Systems and Energy Efficiency Improvement Grants
- Rural Business Opportunity Grants
- Rural Business Enterprise Grants
- Rural Cooperative Development Grants
- Rural Economic Development Loans and Grants
- Value-Added Producer Grants

Forward Wisconsin

Forward Wisconsin is a public-private state marketing and business recruitment organization. The purpose of this not-for-profit corporation is marketing outside of Wisconsin to attract new businesses, jobs and increased economic activity to the state. The Forward Wisconsin website lists buildings and properties available for sale or development throughout the state.

Momentum West

Momentum West is a regional economic development program for West Central Wisconsin which includes Dunn, Chippewa, Eau Claire, Polk, St. Croix, Barron, Clark, Rusk, Pierce, and Pepin Counties in Wisconsin. Sites listed in the program for the Village of Osceola are the Village of Osceola Industrial Park and L.O. Simenstad Airport.

The Regional Business Fund, Inc.

The Regional Business Fund, Inc., (RBF, Inc.) is a non-profit economic development corporation whose purpose is to promote business and economic development in west central Wisconsin. The RBF, Inc. offers loan funds to business that expand within the region, diversify the economy, add new technology and create quality jobs and capital investment in the region. Below are descriptions of loan programs available through the RBF, Inc.

1.) FACADE LOAN PROGRAM

The Downtown Facade Loan Program provides financial assistance to encourage property and business owners in core downtowns to revitalize downtown commercial buildings within towns, cities, and villages of west central Wisconsin. Eligible activities include: facade renovation; exterior lighting, doors, and graphics; signage, windows, and awnings; other facade or landscape improvements.

2.) BUSINESS REVOLVING LOAN FUND

The Business Revolving Loan Fund (RLF) is a flexible source of loan funds for commercial and industrial projects. The purpose is to encourage the creation of quality jobs and to increase the tax base. Eligible activities include: acquisition of equipment, machinery, furniture and fixtures, and new working capital.

3.) MICRO LOAN FUND

The Micro Loan Fund Program provides small loans to startup, newly established, or growing small businesses. The key objective is to assist business owners, who have traditionally had difficulty accessing debt financing, by affording them another alternative to obtaining credit. Eligible activities include: new working capital; inventory purchases and supplies; acquisition of equipment, machinery, furniture and fixtures; leasehold improvements; building renovation and rehabilitation; real estate acquisition; natural disaster recovery.

4.) TECHNOLOGY ENTERPRISE FUND

The Technology Enterprise Fund (TEF) is a "quasi-equity", or a patient debt, revolving loan fund that provides creative financing to new and emerging technology companies. Any business engaged in the activities of research, development or manufacture of advanced products or materials for use in factory automation, biotechnology, chemicals, computer hardware, computer software, defense, energy, environmental, information, life sciences, manufacturing, medical, pharmaceuticals, photonics, robotics, subassemblies and components, test and measurement, telecommunications, and transportation. An extensive Chart of Qualified High-Technology Businesses will determine technology eligibility and can be viewed here. Eligible activities include: Working capital used in the research and development, testing, and/or commercialization of a product process or service and Equipment and other fixed asset purchases that are essential in the research and development of an innovative technology.

Polk County Economic Development Corp.

The purpose of the Polk County Economic Development Corporation is to encourage and promote economic development and capital investment in Polk County in order to create and retain jobs, enhance the county's tax base and facilitate positive, sustainable economic growth. The EDC website includes county and municipal economic profiles, facts and figures on the cost of living, taxes and population estimates.

Osceola Industrial Development Corp.

The Osceola Industrial Development Corporation (OIDC) markets industrial and commercial properties that are available in the Village of Osceola. The OIDC provides market information and coordinates program and financing opportunities.

Mainstreet Program

The Wisconsin Main Street Program is a comprehensive revitalization program designed to promote the historic and economic redevelopment of traditional business districts in Wisconsin. The Main Street Program was established in 1987 to encourage and support the revitalization of downtowns in Wisconsin communities. Based on a model created by the National Trust for Historic Preservation, the Wisconsin Main Street Program advocates restoration of the historic character of downtown while pursuing traditional development strategies such as marketing, business recruitment and retention, real estate development, market analysis, and public improvements. The Program is based on the use of four elements:

- Organization involves building a Main Street framework that is well represented by civic groups, merchants, bankers, citizens, public officials, and chambers of commerce. Everyone must work together to renew downtown. A strong organization provides the stability to build and maintain a long-term effort.
- Design enhances the attractiveness of the business district. Historic building rehabilitations, street and alley clean-ups, colorful banners, landscaping and lighting all improve the physical image of the downtown as a quality place to shop, work, walk, invest in, and live. Design improvements result in a reinvestment of private and public dollars into the downtown.
- Economic Restructuring involves analyzing current market forces to develop long-term solutions. Recruiting new businesses, creatively converting unused space for new uses, and sharpening the competitiveness of Main Street's traditional merchants are examples of economic restructuring activities.
- Promotion creates excitement downtown. Street festivals, parades, retail events, and image development campaigns are some of the ways Main Street encourages consumer traffic in the downtown. Promotion involves marketing an enticing image to shoppers, investors, and visitors.

6.8 **GOALS AND OBJECTIVES**

Goal 1: Provide an adequate Workforce Supply

Objectives:

- 1) Meet with businesses to assess workforce supply needs
- 2) Work with Osceola School District, WITC, UW-River Falls, and other educational providers to promote Education offerings that meet the business needs

Goal 2: Proactively pursue economic development opportunities

Objectives:

- 1) Work with Osceola Industrial Development Corp, Osceola Main Street, Osceola Chamber of Commerce, Polk County EDC, Momentum West to develop strategies
- 2) Create a cohesive program for local economic development (Chamber of Commerce, OIDC, and Village)
- 3) Investigate opportunities for expansion of current businesses and development of new businesses
- 4) Proactively market land and building opportunities in the Village
- 5) Develop programs to encourage/support start up businesses and/or business incubator

Goal 3: Support Economic Development that foster small town character

Objectives:

- 1) Evaluate opportunities to expand the downtown area through redevelopment
- 2) Develop program to target specific businesses that compliment or that fill gaps
- 3) Utilize zoning and or incentives to achieve a balance between tourism and local commerce
- 4) Ensure adequate access to and parking for businesses
- 5) Develop marketing plan that encourages purchasing from local businesses

Goal 4: Promote the redevelopment of environmentally contaminated sites

Objectives:

- 1) Identify existing brownfield sites
- 2) Work with property owners to determine future plans for properties
- 3) Seek Brownfield funding to plan for redevelopment. reuse and remediate contamination
- 4) Market sites to targeted businesses and industries
- 5) Provide incentives for redevelopment of brownfield sites

Goal 5: Encourage businesses to locate in areas that have the necessary infrastructure in place

Objectives:

- 1) Promote availability of land and incentives for existing industrial parks*
- 2) Maintain contacts with owners of industrially zoned land regarding availability*
- 3) Develop incentives to encourage businesses to locate and stay in the Village of Osceola*
- 4) Evaluate and promote development of infill sites*

ELEMENT 7: INTERGOVERNMENTAL COOPERATION

7.1 INVENTORY OF EXISTING PLANS AND AGREEMENTS

7.2 POLICIES AND RECOMMENDATIONS

7.3 GOALS AND OBJECTIVES

7.1 INVENTORY OF EXISTING PLANS AND AGREEMENTS

MATRIX OF INTERGOVERNMENTAL AGREEMENTS IN PLACE AND DISCUSSED	Village of Osceola	Osceola School District	Town of Farmington	Town of Osceola	Town of Alden	Village of Dresser	City of St. Croix Falls	Polk County	St Croix County	NOTES
Intergovernmental Cooperation										
Comprehensive Plan										
Comp plan grant application										
Comp plan development										should meet to review conflicts in comprehensive plans
Extraterritorial Zoning										have previously discussed with Town of Farmington
Airport Land Use Zoning										under development
Boundary agreements										
Emergency Management										adopted Polk County All Hazards mitigation plan
Ambulance services										
Mutual aid agreements										Unity Area, St. Croix Valley, Lakes Region, Regions Hospital
Fire services										
Mutual aid agreements										Village of Somerset, City of Shaker, D/O/G, WIDNR
Library support										
ACT 150 reimbursement										
Municipal Court										
Police										
Mutual aid agreements										National Park Service
Public Works										
Equipment / Services										Street sweeper
Road maintenance										
Mutual aid agreements										
Cooperative purchasing / bidding										
Utility services										
Sewage Treatment										
Mutual aid agreements										
Stormwater management										
Transportation planning										
Tourism development										
Joint Senior Center / services										
Joint Recreational district										

**OSCEOLA COMMUNITY MATRIX
ISSUES, OPPORTUNITIES, PARTNERS**

Issues / partners	Village of Osceola	Osceola School District	Town of Farmington	Town of Osceola	Town of Alden	Village of Dresser	Polk County	Commerce	DATCP	WisDOT	DNR	National Park Service	Main St / Chamber	Hospital	UW - River Falls	Standing Cedars	Art Barn	Osceola Ind. Dev. Corp.	Downtown businesses	Ind. Park businesses	Wild River YMCA	Lions Club	Seniors	Library	Historical Society	Fair Board	Churches	Scouts	Womens Club	St. Croix Scenic Coalition	MN Transportation Museum
Intergovernmental Cooperation																															
Comprehensive Plan																															
Joint planning grant application	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Comp plan development	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Extraterritorial Zoning	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Boundary agreements	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Joint Police agreement	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Joint Municipal Court	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Joint Library support	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Joint Senior Center / services	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Joint Recreational district	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Lake Access / Beaches	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Youth activities	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Ambulance services	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Fire services	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Cooperative public works	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Mutual aid agreements	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Cooperative purchasing / bidding	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Contracted planning	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Utility services	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Stormwater management	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Transportation planning	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Bypass study Osceola / WisDOT	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
STH 243 / 35 CTH M intersection	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	
Tourism development	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	

X = it is already in place

7.2 INTERGOVERNMENTAL POLICIES AND RECOMMENDATIONS

Look for methods to expand cooperative agreements with surrounding towns. Strive to maintain good working relationships with the units of government that the Village of Osceola interacts with.

7.3 GOALS AND OBJECTIVES

Goal 1: Maximize service deliveries and value

Objectives:

- 1) *Meet with local governments at least annually to review existing intergovernmental agreements*
- 2) *Discuss other opportunities to consolidate and / or cooperate*
- 3) *Evaluate opportunities to reduce costs through:*
 - a) *joint purchasing and ownership*
 - b) *cooperative purchasing*
 - c) *trading services*
- 4) *Improve / increase services and increase effectiveness / efficiency of service*
 - a) *consolidation*
 - b) *staff sharing*
 - c) *joint facilities*
 - d) *joint/special purpose districts*
 - e) *Intergovernmental service agreements*

Goal 2: Coordinate implementation of comprehensive plans with adjacent communities

Objectives:

- 1) *Meet annually to discuss issues of concern or conflict identified in the comprehensive plans*
- 2) *Evaluate the need for the following tools to aid in the implementation of the plan*
 - a) *Extra-territorial Zoning agreement with neighboring Towns*
 - b) *Boundary / Revenue Sharing agreement with neighboring towns*
 - c) *Provide for future transportation corridors and parks through adoption of an Official Map*

Goal 3: Actively meet to evaluate existing and investigate other intergovernmental agreement possibilities

Objectives:

- 1) *Meet annually to review existing agreements*
 - a) *Ambulance*

- b) Court*
 - c) Police*
 - d) Fire*
 - e) Public Works*
 - f) Utilities*
- 2) Meet annually to discuss other potential opportunities for consolidation/cooperation/contracting*
- a) Joint Library*
 - b) Senior Center/services*
 - c) Economic Development*
 - d) Tourism Development*
 - e) Recreational facilities*

ELEMENT 8: LAND USE

- 8.1 LAND USE INVENTORY AND ANALYSIS**
- 8.2 OPPORTUNITIES FOR REDEVELOPMENT**
- 8.3 EXISTING AND/OR POTENTIAL LAND USE CONFLICTS**
- 8.4 PROGRAMS AND RECOMMENDATIONS**
- 8.5 GOALS, OBJECTIVES, AND POLICIES**

8.1 LAND USE INVENTORY AND ANALYSIS

Current Land Uses and Amounts:

Agriculture	282.500 acres
Residential	224.909 acres
Commercial	141.982 acres
Industrial	130.327 acres
Undeveloped	219.960 acres
Productive Forest Lands	321.770 acres

20-year Land Use Acreage Amounts:

Table 8.1

Land Use Type	1987 Acres	1998 Acres	2007 Acres	% change '87-'07	%change '87-'98
Agricultural	723	246	197	-72.8	-19.9
Residential	20	72	266	1230.0	269.4
Commercial	108	124	114	5.6	-8.1
Industrial	43	89	131	204.7	47.2

TRENDS IN:

Land Supply:

Many lots are currently available for development within the Village of Osceola. During several meetings, there was discussion and marking made on several maps in order to ensure that future land for residential development was available in the amount that trends indicate will be needed. Below in Figure 8.2 is the number of lots available in the Village of Osceola currently and their status in development.

Figure 8.2

Subdivision	PLATTED - NO CONSTRUCTION	CONSTRUCTED - VACANT	PRELIMINARY PLAT	TOTAL
Pheasant Run	0	49	73	122
Gateway	0	210	0	210
Sunset Meadows	19	7	50	76
Smith Addition	0	1	0	1
Hidden Hollow	0	4	0	4
Summit	0	0	271	271
TOTAL	19	271	394	684

Source: Village of Osceola

Land Demand:

Again, due the recent downturn in the economy, the demand for land has dropped because people have less discretionary income to purchase a home or land. Many of the land purchases in the area have been for second homes or for cheaper commuter residences. Osceola is a popular Village and remains a top destination for commuters to the Twin Cities, even though the demand for development of properties for this commuting demographic may have slumped recently.

Land Prices:

Out of Town: \$2000-\$3000/acre for land agricultural land
\$3000-\$6000/acre for wooded acre

In Town: lots \$15,000 to \$70,000

Land prices have dropped substantially due to the slumping economy. The trend is recent and expected to stay this way until the economy turns around.

In the past 24 months, according to Edina Realty's website, 90 homes were sold in the Village of Osceola. The average price of homes sold was just over \$183,300. The range of values in homes sold over that time period is \$715,000 down to \$30,000. These figures were gathered in the spring of 2009.

8.2 OPPORTUNITIES FOR REDEVELOPMENT

Falls Trailer Park – In 2002 a flood damaged the trailers in the portion of Falls Trailer Park north of Osceola Creek. This parcel was purchased by the Village using hazard mitigation funds from FEMA and is now a park area. The remaining portion of Falls Trailer Park consists of 1.85 acres along the south side of Osceola Creek and is higher than the 100-year flood elevation. There are currently 17 trailers in the Park. Due to its location adjacent to the downtown area and to the Creek and park areas, the site is an opportunity for residential or mixed-use redevelopment.

Former Osceola Medical Center – In 2008 Osceola Medical Center moved from its original location on River St. to a new location on STH 35 south of downtown Osceola. The 75,000 sq. ft. building, which formerly housed the hospital, clinic, and nursing home is situated on the bluff overlooking the St. Croix River. The site is roughly 4.3 acres. This property is zoned commercial and is situated one block west of STH 35 in downtown Osceola. With the limited availability of land overlooking the St. Croix River and the restrictions on the height and size of future developments, the property is a unique opportunity for commercial, residential, or mixed-use redevelopment.

Former Federated Cooperative – In 2005 Federated Coop relocated from its original location on Depot St. to a new location in the Village south of downtown on STH 35. The former site is zoned industrial and is located adjacent to the historic Osceola Depot which is owned by the Osceola Historical Society. The Minnesota Transportation Museum offers train rides from the Depot during the summer and fall. The site has a rail siding and could be redeveloped for industrial use or for a historic use that would take advantage of the number of visitors riding the train.

Osceola Oil - This property served as a bulk oil transfer site for Osceola Oil Company. Currently there are five older buildings located on the 1.75 acres site that are being utilized for small businesses or storage. The site is located south of downtown Osceola in a I-1 (light industrial) zoning district. The location on Zindaus Street has good visibility from STH 35.

Former Osceola Lumber – This 0.8 acre site is located on Second Ave. one block east of Chieftain St. in downtown Osceola. The former office building is currently occupied by the Open Cupboard. The property is zoned for commercial use and is an opportunity to enlarge the downtown through new construction, expansion of the existing grocery store, or a combination of the two. The property is adjacent to and overlooks the portion of Mill Pond Park that flows along Osceola Creek.

Depot Road – This 7.7 acre site, which consists of two parcels, is located at the southwest corner of Depot St. and STH 35. Currently an auto repair facility and a vacant building are located on the site. A portion of the acreage is not developable due to springs and seeps. The parcel abutting STH 35 is zoned highway commercial and the other parcel is zoned part commercial and part industrial. The site has visibility from STH 35 and CTH M and has considerable traffic on Depot Street during the summer season from the tourist train.

Former Osceola School site – In 2002 the Redevelopment Authority of the Village demolished the former school that was on this site. In 2006 S&C Bank constructed a bank building and Metroplains Development constructed a 24-unit senior apartment building. A portion of the site (1.1 acres) situated between the senior apartments and Oakey Park is available for development. The site can be increased in size with the purchase of a house and lot adjacent to the site.

There are several key opportunities for redevelopment within the Village that are not necessarily site specific. One main opportunity is to make a direct connection to the St. Croix River. Options to do this would be to have a public area that has views of the river and the valley. Another would be to get the trail down to the river in public holding. An additional opportunity is to develop a boat landing of some type on the Wisconsin side of the river within Village limits.

8.3 EXISTING AND/OR POTENTIAL LAND USE CONFLICTS

- Gravel pit in Farmington on the Village of Osceola's southern border
- Airport noise and height limitation zoning
- Number of wetlands and floodplains within Village (as a limitation to development, but could be an asset in preserving wild corridors within the Village)
- Future proposed bypass (could be issues with the DOT, surrounding Towns, development not in line with DOT plans, Town Plans, and/or Village Plans)
- Potential conflicts along borders with adjoining towns
- Scenic Riverway regulations on future development, especially downtown (height limitations and other visual limitations to the viewscape from the St. Croix River.)

8.4 PROGRAMS, RECOMMENDATIONS, AND FUTURE LAND USE

Programs

Transfer of Development Rights

Purchase of Development Rights

Conservation Subdivision Regulations

Managed Forest Law (MFL)

Forest Crop Law

Conservation Reserve Program (CRP)

Zoning Regulations

Subdivision Regulations

Development Regulations

See Village Ordinances

Currently, the Wisconsin Department of Transportation is proposing a bypass around the Village. This proposal presents a number of options pertaining to the Village of Osceola's future land use plans

The extension to the new middle school allows for gravity sewer to potentially extend to the Village of Dresser's southern limits.

2 to 3 lots per acre would provide enough lots to cover the anticipated population growth.

The proposed Stillwater Bridge would have a marked affect on the Village of Osceola. The bridge development would open up a new corridor for commuters and tourists to have more direct access to the area.

Future Land Use Map

Explanation of the future land use map. The Village of Osceola had previously gone through an exercise for their proposed zoning districts. This process yielded a proposed zoning districts map. This map was the basis for the Preferred Future Land Use Map for the Village of Osceola. Detailed below are the proposed zoning districts.

PROPOSED ZONING DISTRICTS

R-1RE RURAL ESTATE SINGLE-FAMILY RESIDENTIAL DISTRICT

District Intent. The R-1RE District is intended to provide for rural estate type housing on very large lots as set forth in the Village of Osceola Comprehensive Plan and components thereof. It preserves and enhances the rural estate character of the district and surrounding areas and the attractiveness associated with such areas. The R-1RE District may also be used as a transitional district located between districts of higher and lower intensity levels such as the A and R-1E Districts. For existing lots of record with existing dwelling units located thereon and which lots of record and dwelling units are existing at the time of the adoption of this Ordinance, the R-1RE District is intended to be served by on-site soil absorption sewage disposal systems, holding tanks, and/or private wells on an interim basis until such time as public sanitary sewer service and/or public water supply facilities are made available. Any lots created in the R-1RE District after the adoption of this Ordinance shall be served by public sanitary sewer service and public water supply facilities if available.

R-1E ESTATE SINGLE-FAMILY RESIDENTIAL DISTRICT

District Intent. The R-E District is intended to provide for low to medium density single-family estate type housing on large lots as set forth in the Village of Osceola Comprehensive Plan and components thereof. The R-E District regulations are intended to preserve and enhance an estate character of surrounding areas and the attractiveness associated with such areas. The options in the R-E District promote open space and natural resource base protection. The R-E District is intended to be served by public sanitary sewer and water supply facilities if available

R-1S SUBURBAN SINGLE-FAMILY RESIDENTIAL DISTRICT

District Intent. The R-S District is established recognizing the importance of providing suburban size single-family residential areas and lots with larger minimum building bulk requirements as set forth in the Village of Osceola Comprehensive Plan. The R-S District is intended to permit the continuation of the existing pattern of residential development and accommodate existing developed areas of the Village that have been zoned under earlier R-1 District zoning requirements. The options in the R-1S District promote open space and natural resource base protection. The R-1S District is intended to be served by public sanitary sewer and water supply facilities.

R-1U URBAN SINGLE-FAMILY RESIDENTIAL DISTRICT

District Intent. The R-U District is intended to provide for single-family residential development on lots of record within the original plat of the Village existing at the time of the adoption of the Ordinance codified under this title. The R-U District is intended to be served by public sanitary sewer and water supply facilities.

R-2T DUPLEX/TOWNHOUSE RESIDENTIAL DISTRICT

District Intent. The R-2T District is intended to establish and preserve two-family residential dwelling districts and low density townhouse areas in the Village. The R-2T District permits two-family and attached townhouse residential development in a manner that is consistent with the Village of Osceola Comprehensive Plan and components thereof. The R-2T District is further intended to provide affordable housing opportunities for moderate income residents, employees of local businesses, and residents on fixed incomes, and other persons preferring two-family residential and attached townhouse dwelling living. The development options in the R-2T District promote open space and natural resource base protection. The R-2T District may be used as a transitional district between the less dense single-family residential zoning districts and the higher density multifamily districts. The R-2T District is intended to be served by public sanitary sewer and water supply facilities.

R-2 SUBURBAN TWO-FAMILY RESIDENTIAL DISTRICT

District Intent. The R-2 District is intended to preserve small lot existing two-family residential dwelling districts in the Village. The R-2 District permits two-family residential development in a manner that is consistent with the Village of Osceola Comprehensive Plan and components thereof. The R-2 District is further intended to provide affordable housing opportunities for moderate income residents, employees of local businesses, and residents on fixed incomes, and other persons preferring two-family residential dwelling living. The R-2 District shall only be applied to areas of development existing as of the effective date of the Ordinance codified in this title. This District is intended to be applied only to existing areas that either abut or contain an intermix or incompatible land uses and which may be in need of redevelopment and/or revitalization. The R-6 District is intended to be served by public sanitary sewer and water supply facilities.

R-3M MEDIUM DENSITY MULTIPLE-FAMILY RESIDENTIAL DISTRICT

District Intent. The M-3M District is intended to establish and preserve medium density, multi-family residential districts in the Village. The M-3M District permits medium density, urban type, multi-family residential development in a way that is consistent with the Village of Osceola Comprehensive Plan and components thereof. Areas of open space are to be provided in the R-3M District. The R-3M District may be used as a transitional district between the less dense R-2 Districts and other higher intensity commercial or institutional zoning districts with the provision of adequate landscape bufferyards. The R-3M District is the most dense of the residential district types. The R-3M District is intended to be served by public sanitary sewer and water supply facilities.

R-3L LOW DENSITY MULTIPLE-FAMILY RESIDENTIAL DISTRICT

District Intent. The R-3L District is intended to establish and preserve low density, multi-family residential districts in the Village. The R-3L District permits low density, urban type, multi-family residential development in a way that is consistent with the Village of Osceola Comprehensive Plan and components thereof. Areas of open space are to be provided in the R-3L District. The R-3L District may be used as a transitional district between the less dense R2 Districts and other higher intensity R-3M, commercial, or institutional zoning districts with the provision of adequate landscape bufferyards. The R-3L District is the least dense of the multiple-family residential district types. The R-3L District is intended to be served by public sanitary sewer and water supply facilities.

NONRESIDENTIAL ZONING DISTRICTS**CBD CENTRAL BUSINESS DISTRICT**

District Intent. The CBD District is intended to provide for the continuation of the Village of Osceola's traditional central business district. The existing commercial activities are of a general nature and have been characterized by on-street parking and loading and structures that abut the street right-of-way or have small setbacks. While it is intended that the existing businesses be continued at their present level of service, it is also intended that new buildings located in the CBD District--to the extent possible--be required to provide for off-street parking and loading areas. The requirements of the CBD District are further established to maintain the traditional central business district characteristics of the Village of Osceola "downtown." The CBD District provides for an arrangement of retail trade and service uses as well as other uses that are compatible in intensity, function, and operation. The CBD District is designed to prevent land and structures in the CBD District from becoming nonconforming as they would if placed under different, more suburban-oriented, zoning classifications. The CBD District also provides for the minor infilling of vacant or redevelopment areas within the CBD District consistent with this planned and the established character of the Village of Osceola "downtown." It is not intended to create additional CBD Districts of this type elsewhere in the community. The CBD District is intended to be served by public sanitary sewer and water supply facilities.

C-1 NEIGHBORHOOD BUSINESS DISTRICT

District Intent. The C-1 District is intended to establish and preserve areas for commercial facilities for the convenience of persons residing in nearby residential areas and is, thus, limited in its functions to accommodating the basic day-to-day shopping and service needs of the residents living in the adjacent areas. Buildings constructed in the C-1 District may be clustered on parcels of land under individual or multiple ownership. The C-1 District provides for an arrangement of retail trade establishments that are compatible in function and operation. The C-1 District is intended to be compatible with surrounding land uses of a lesser intensity. The C-1 District is further intended to minimize the potential undesirable impacts of such commercial uses on the surrounding residential neighborhoods which they serve. The C-1 District is generally located away from the Village's central business district and provides amenities such as increased open space and off-street parking and loading facilities to make the commercial uses more compatible with the character of adjacent residential districts. The character of the C-1 District is pedestrian-oriented. The C-1 District is intended to be served by public sanitary sewer and water supply facilities.

C-2 COMMUNITY BUSINESS DISTRICT

District Intent. The C-2 District is intended and designed to accommodate the needs of a much larger consumer population than served by the C-1 District. The C-2 District is intended to provide for relatively large groupings of retail sales and customer service establishments which offer a wide range of goods and services in a community-serving shopping area. It is further intended that the C-2 District be applied in locations which abut or front, and have access to, either directly or via frontage roads, heavily traveled major arterial roadways. While the C-2 District is also intended to be vehicular traffic oriented, vehicular access points are intended to be limited and the C-2 District is not intended to foster the design of "strip" shopping areas. The C-2 District is characterized by business establishments that have on-site parking for customer automobiles combined with a pedestrian-oriented shopping environment. Buildings constructed in the C-2 District may be clustered on parcels of land under individual or multiple ownership. The C-2 District is intended to provide for an arrangement of retail trade establishments which are compatible in function and operation. Such businesses shall provide adequate on-site parking and loading areas. The various other requirements of the C-2 District are established to increase its compatibility with surrounding areas consistent with the Village of Osceola Comprehensive Plan and components thereof. The C-2 District is intended to be served by public sanitary sewer and water supply facilities.

BP BUSINESS PARK DISTRICT

District Intent. The BP District is intended to provide for the development of the attractive grouping of office, light manufacturing, light industrial development uses, and limited ancillary service uses in a campus setting which serve the needs of the occupants of the BP District. Uses in the BP District are intended to be of a limited intensity and would provide an aesthetically-pleasing, well-landscaped environment. The BP District is further intended to provide for ample off-street parking and loading areas and landscape planting

and screening of adjacent land uses of a lower intensity. The BP District is further intended to be applied to those areas of the Village identified for business park development by the adopted Village of Osceola Comprehensive Plan and components thereof. The BP District is also intended to accommodate those industrial or business parks under unified design and ownership. The area and bulk requirements of the BP District are intended to permit moderate intensity development in such a manner that enhances and protects the character of the Village. Because of their high trip generation rates, the BP District is intended to be located adjacent to arterial streets and highways. The BP District is intended to be served by public sanitary sewer and water supply facilities.

I-1 LIGHT INDUSTRIAL DISTRICT

District Intent. The I-1 District is intended to provide for manufacturing and industrial and related uses of a limited nature and size and is intended to exclude those industries that may be dangerous or generate a high degree of noise, smoke, traffic or air or water pollution or that would otherwise create a public or private nuisance.

I-2 GENERAL INDUSTRIAL DISTRICT

District Intent. The I-2 District is intended to provide for manufacturing and industrial development of a more general and less restricted nature than in the I-1 District in those areas where the relationship to surrounding land use would create fewer problems of compatibility and would not necessitate as stringent regulatory controls. Such districts should not normally abut directly upon residential districts nor be less than 10 acres in area.

PI INSTITUTIONAL DISTRICT

District Intent. The PI District is intended to eliminate the ambiguity of maintaining, in unrelated use districts, areas which are under public or public-related ownership and where the use for public, or quasi-public purpose, is anticipated to be permanent. The PI District is further intended to apply to those lands where existing or proposed federal, state, or local government activities are conducted, and to major public and private educational, religious, and other nonprofit organization facilities. The various requirements of the PI District are established to increase its compatibility with the character of the Village as set forth in the Village of Osceola Comprehensive Plan and components thereof. The area and bulk requirements of the PI District are intended to permit moderate intensity development in such a manner that enhances and protects the character of the Village. The PI District is intended to be served by public sanitary sewer and water supply facilities.

PR PARK AND RECREATION DISTRICT

District Intent. The PR District is intended to provide for areas where the park and recreational needs, both public and private, of the populace can be met without undue disturbance of natural resources and uses of other adjacent zoning districts. The PR District is further intended to include both public and private open space (including stormwater retention/detention areas) and recreation facilities. The various requirements of the PR District are established to increase the compatibility of park and recreational uses with the

character of the Village as set forth in the Village of Osceola Comprehensive Plan and components thereof. The area and bulk requirements of the PR District are intended to permit development that enhances and protects the open space character of the PR District. The PR District is intended to be served by public sanitary sewer and water supply facilities.

A AGRICULTURAL HOLDING DISTRICT

District Intent. The A District is intended to provide for, maintain, preserve, and enhance agricultural lands historically utilized for crop production and the raising of livestock. The A District is intended to avoid the premature conversion of agricultural land to scattered urban and/or suburban uses and to thereby protect the lands contained therein from premature urban and/or suburban development until the orderly transition of those lands into urban and/or suburban uses is required. A District lands are generally best suited for smaller farm units, including horse farming, hobby farming, orchards, and other similar agricultural-related activity. The A District is further intended to allow the continuation of agricultural and related uses as interim land uses in those areas that are committed to urban and/or suburban development in the adopted Village of Osceola Comprehensive Plan and components thereof but which are not yet ripe for such development. The A District is intended to be served by on-site soil absorption sewage disposal systems, holding tanks, and private wells on an interim basis until such time as public sanitary sewer service and public water supply facilities are made available.

HPO HISTORIC PRESERVATION OVERLAY DISTRICT

District Intent. The HPO District is intended to provide for the protection and preservation of those structures whose historic or architectural interests are valuable contributions to the character and charm of the Village or areas of the Village. Such structures and areas are hereby deemed to represent a community asset justifying the public regulation of such structures and areas to ensure their preservation. It is further intended that the HPO District be used to protect the historic community character of such structures and districts. The purpose of the HPO District is to affect and accomplish the protection, enhancement, and perpetuation of improvements and of districts that represent or reflect elements of the Village's cultural, social, economic, political, and architectural history; safeguard the Village's historic and cultural heritage, as embodied and reflected in such landmarks and historic districts; stabilize and improve property values; foster civic pride in the beauty and noble accomplishments of the past; protect and enhance the Village's attractions to residents, tourists, and visitors for education, pleasure, and general welfare; serve as a support and stimulus to business and industry; and strengthen the economy of the Village.

PLANNED UNIT DEVELOPMENT OVERLAY DISTRICTS

General Intent. The PUD Districts are intended to be created, pursuant to Section 62.23(7)(b) of the Wisconsin Statutes as amended, to foster developments that will: derive maximum benefit from coordinated area site planning, diversified location of structures, mixed compatible uses that result in the provision of a safe and efficient system for

pedestrian and vehicular traffic, attractive recreation and landscaped open spaces, economic design and location of public and private utilities and community facilities; and ensure adequate standards of construction and planning. The unified and planned development of a site, in single or corporate ownership or control at the time of application, may be permitted in a PUD District with one (1) or more principal uses or structures and related accessory uses and structures. The regulations within a PUD District need not be uniform throughout the individual PUD District except those types of intensity standards set forth in this Division shall be followed unless otherwise specifically approved by the Village. The PUD overlay can be utilized within R-2 and R-3 Residential Districts.

TRADITIONAL NEIGHBORHOOD OVERLAY DISTRICTS

General Intent. The Traditional Neighborhood Districts (TND) are intended to allow the optional development and redevelopment of land in Village of Osceola consistent with the design principles of traditional neighborhoods. A traditional neighborhood: is compact, designed for the human scale, provides a mix of uses including residential, commercial, civic, and open space uses in close proximity to one another within the neighborhood, provides a mix of housing styles, types, and sizes to accommodate households of an ages, sizes, and incomes, incorporates a system of relatively narrow, interconnected streets with sidewalks, and bikeways that offer multiple routes for motorists, pedestrians, and bicyclists and provides for the connections of those streets to existing and future developments, retains existing buildings with historical features or architectural features that enhance the visual character of the community, incorporates significant environmental features into the design; and is consistent with the Village of Osceola Comprehensive Plan and components thereof. The TND overlay can be utilized within R-1U, R-2, and R-3 Residential Districts.

AIRPORT OVERLAY DISTRICT

General Intent. The intent of the airport overlay zoning districts is to protect the aerial approaches to the Airport by regulating, restricting and determining the use, location, height, number of stories and size of structures and objects of natural growth near the airport. As the name implies, these districts are laid over the underlying, or base, zoning districts in the Airport affected area to tackle specific issues that are not addressed in the underlying zoning districts.

WELLHEAD PROTECTION

General Intent. The intent of the wellhead protection zoning overlay is to protect the water supply for the Village since groundwater wells are the only source for drinking water. Certain land use practices and activities can seriously threaten or degrade groundwater quality. The wellhead protection overlay institutes land use regulations and restrictions protecting the municipal water supply of the Village and promote the public health, safety and general welfare of the residents.

8.5 **GOALS AND OBJECTIVES**

Goal 1: Land Uses should promote a strong, sustainable economy

Objectives:

- 1) *Ensure sufficient land is allocated for manufacturing / industrial / office uses to provide the employment base needed for future growth and to minimize the need for longer commutes to work.*
- 2) *Promote development / redevelopment in the downtown core as a means to allow people to live, work, shop, and recreate in a relatively compact area*
- 3) *Minimize infrastructure and community service costs by encouraging development and redevelopment in areas currently serviced by municipal services*
- 4) *Provide an adequate supply and utilize the existing supply of land to meet residential needs*
- 5) *Fully utilize existing land base to meet the land use needs*
- 6) *Minimize sprawl into bordering agricultural and undeveloped land so adequate lands are available for local food and energy production*

Goal 2: Land uses should respect the natural, cultural, and agricultural resources

Objectives:

- 1) *Recognize that the natural resources and setting (including the groundwater, urban forest, natural plant communities, etc.) define the quality of life in Osceola*
- 2) *Preserve the cultural, natural, and historical sites that contribute to the identity of the community*
- 3) *Preserve the natural resources by promoting infill development and redevelopment on suitable land within the Village's service area*
- 4) *Consider the visual impacts (architecture, design, signage, and landscape) in evaluating proposed development*
- 5) *Maintain adequate agricultural lands to support local food and energy production*

Goal 3: Land uses should foster a small town atmosphere

Objectives:

- 1) *Maintain the downtown core as a place of commerce and gathering for the community*
- 2) *Ensure commercial and high-density residential development along main arterials or highways fit with the small-town, rural character of the Village*

- 3) *Development at the entrances of the Village should fit small town character*
- 4) *Provide an adequate supply of housing types*
- 5) *New neighborhoods should be walkable*
- 6) *Provide for an adequate system of bicycle and pedestrian paths that supports non-motorized connections throughout the community*
- 7) *Recognize the social and cultural needs for public open space, parks, community facilities, and other uses that are important for maintaining and enhancing the quality of life.*
- 8) *Promote high-quality design and building sizes that relate to existing buildings in the community*

LAND USE

- AIRPORT
- COMMERCIAL
- MANUFACTURING
- MIXED USE
- MOBILE HOME
- MULTI-FAMILY
- PARK
- PUBLIC INSTITUTION
- SINGLE FAMILY
- TRANSPORTATION
- UTILITY
- VOA

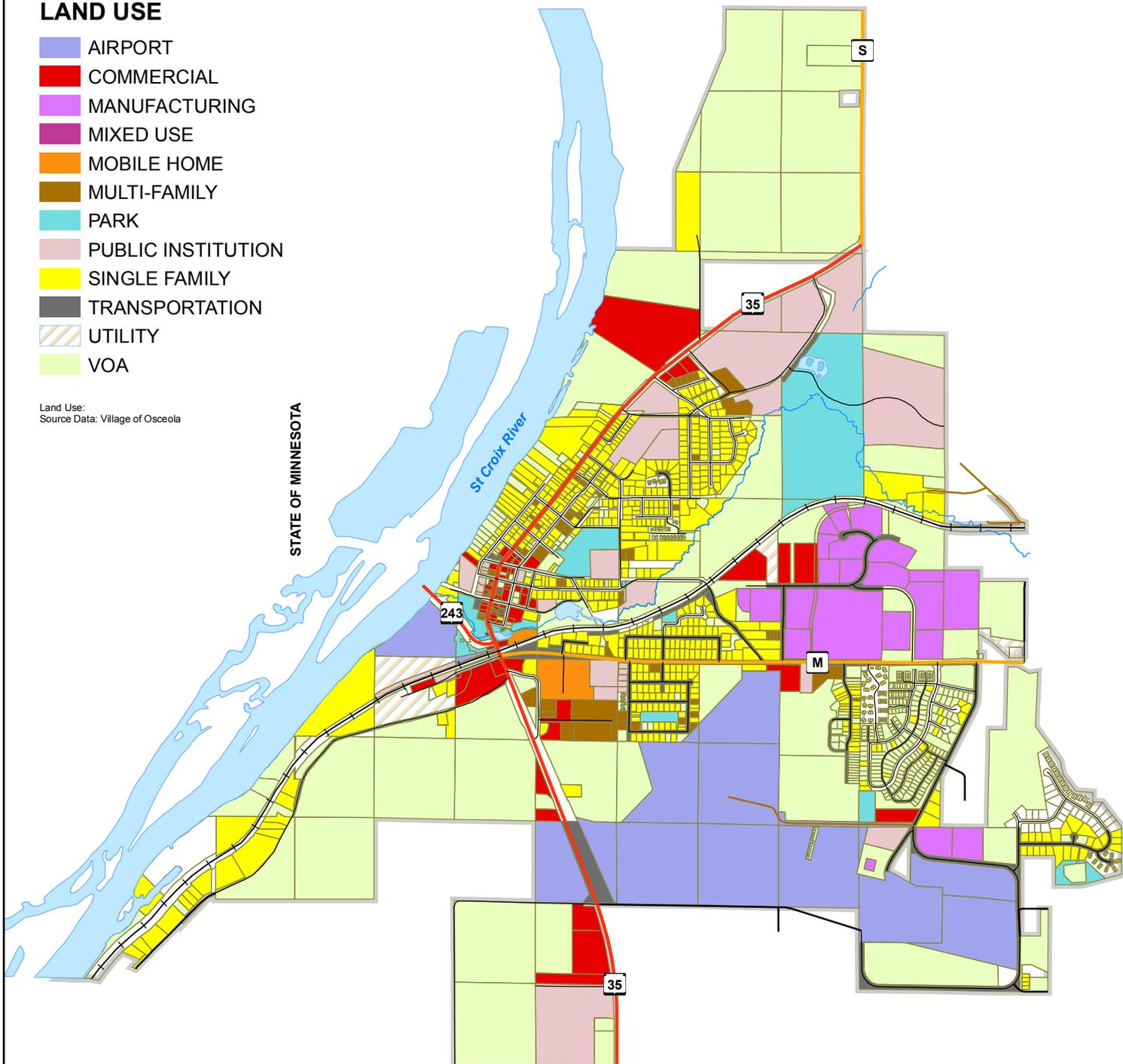
Land Use:
Source Data: Village of Osceola

STATE OF MINNESOTA

TOWN OF OSCEOLA

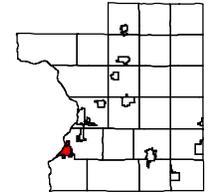
TOWN OF OSCEOLA

TOWN OF FARMINGTON



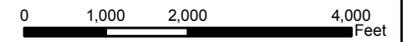
MAP 8-1 LAND USE

Village of Osceola Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- + RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- VILLAGE BOUNDARY



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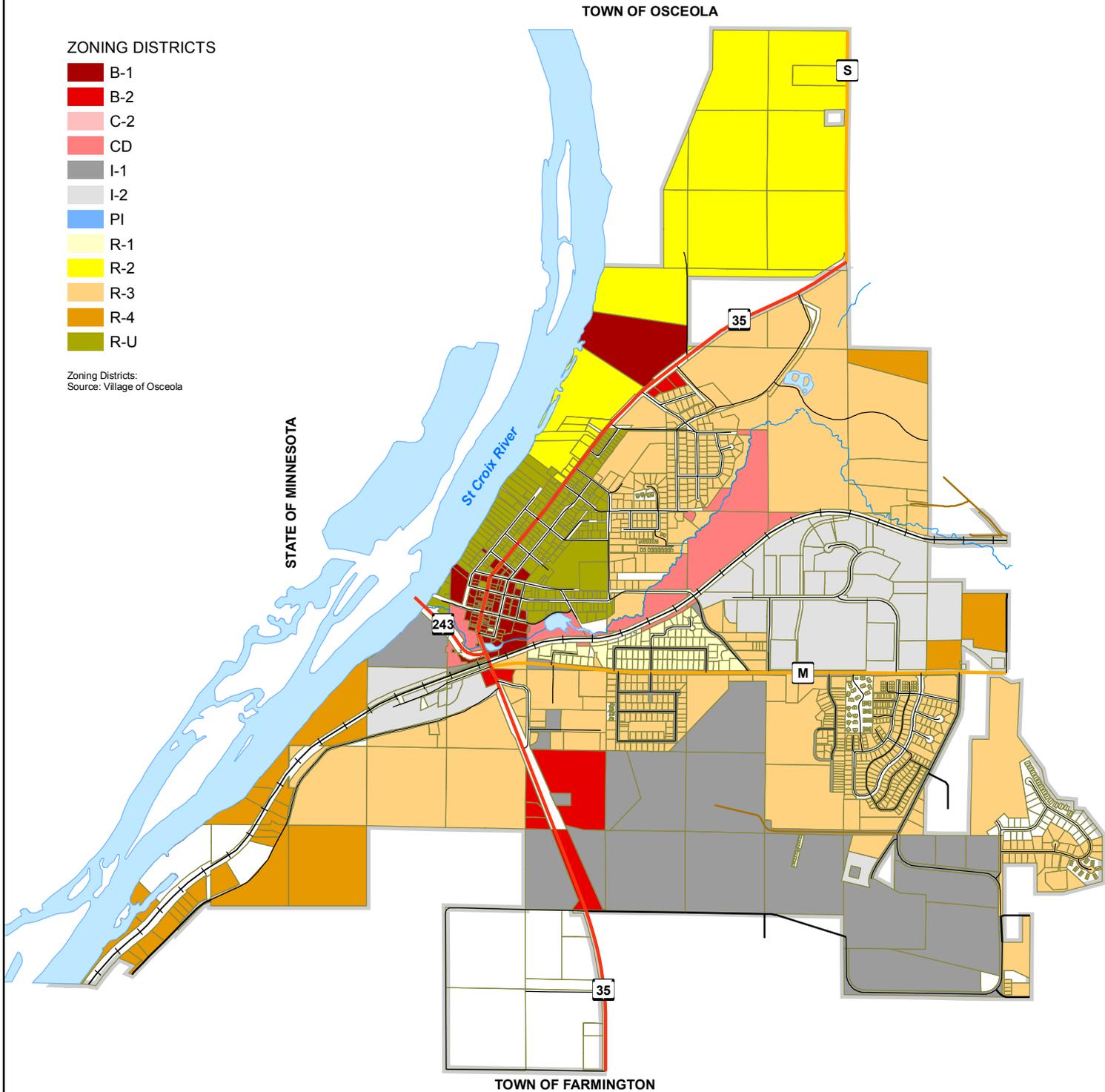


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ZONING DISTRICTS

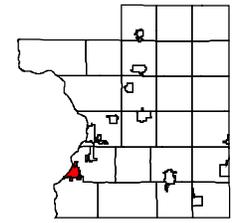
- B-1
- B-2
- C-2
- CD
- I-1
- I-2
- PI
- R-1
- R-2
- R-3
- R-4
- R-U

Zoning Districts:
Source: Village of Osceola



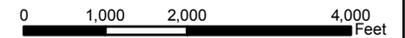
MAP 8-2 EXISTING ZONING DISTRICTS

Village of Osceola
Polk County
Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- VILLAGE BOUNDARY



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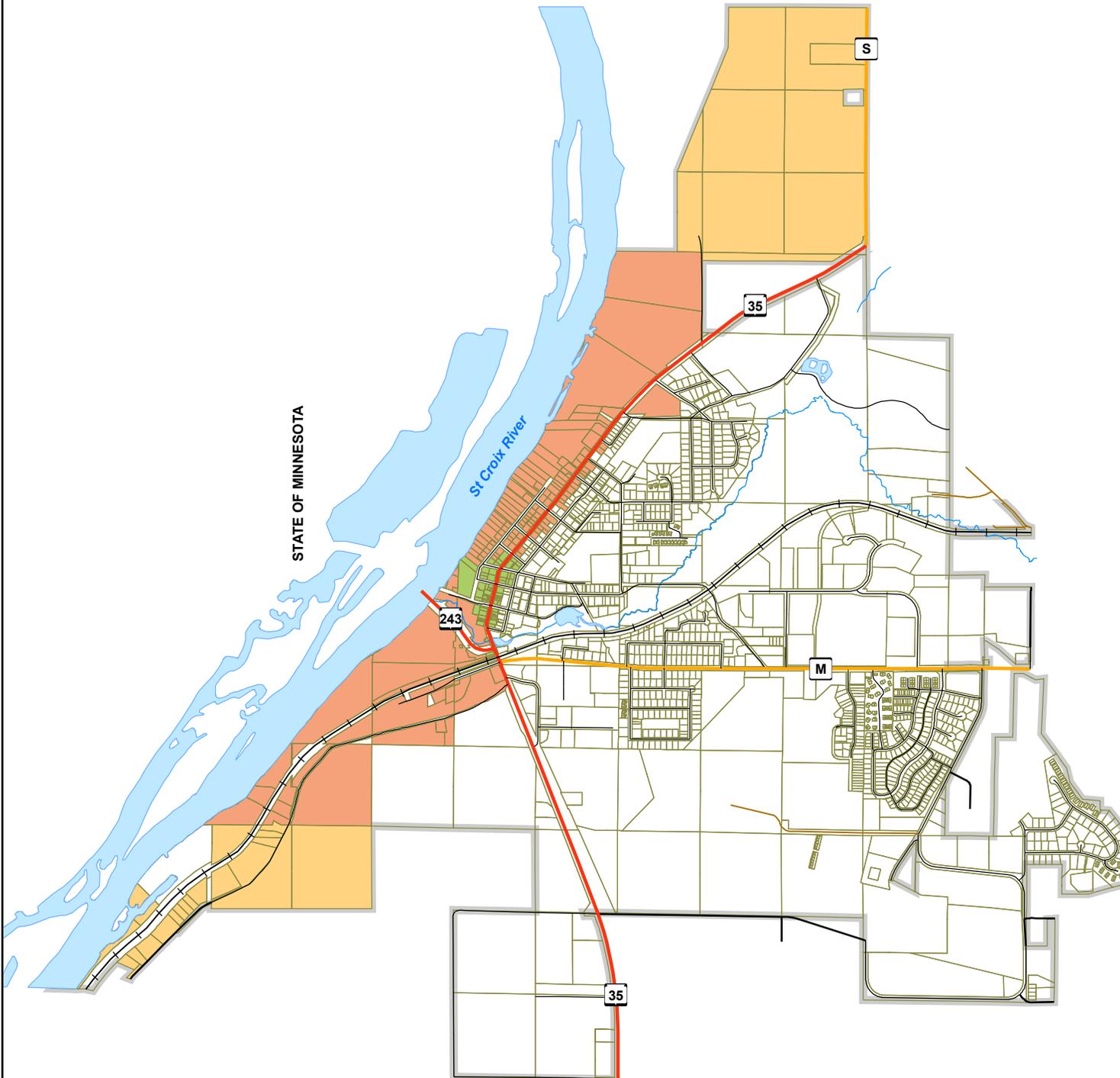


11/26/08

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TOWN OF OSCEOLA

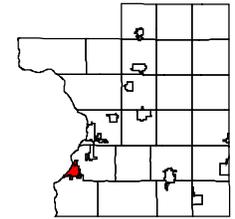
STATE OF MINNESOTA



TOWN OF FARMINGTON

MAP 8-3 ST CROIX DISTRICT MANAGEMENT ZONE

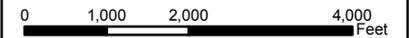
Village of Osceola
Polk County
Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- CONSERVATION MANAGEMENT ZONE
- RIVERTOWN MANAGEMENT ZONE
- SMALL TOWN HISTORIC MANAGEMENT ZONE
- VILLAGE BOUNDARY

District Source: Village of Osceola



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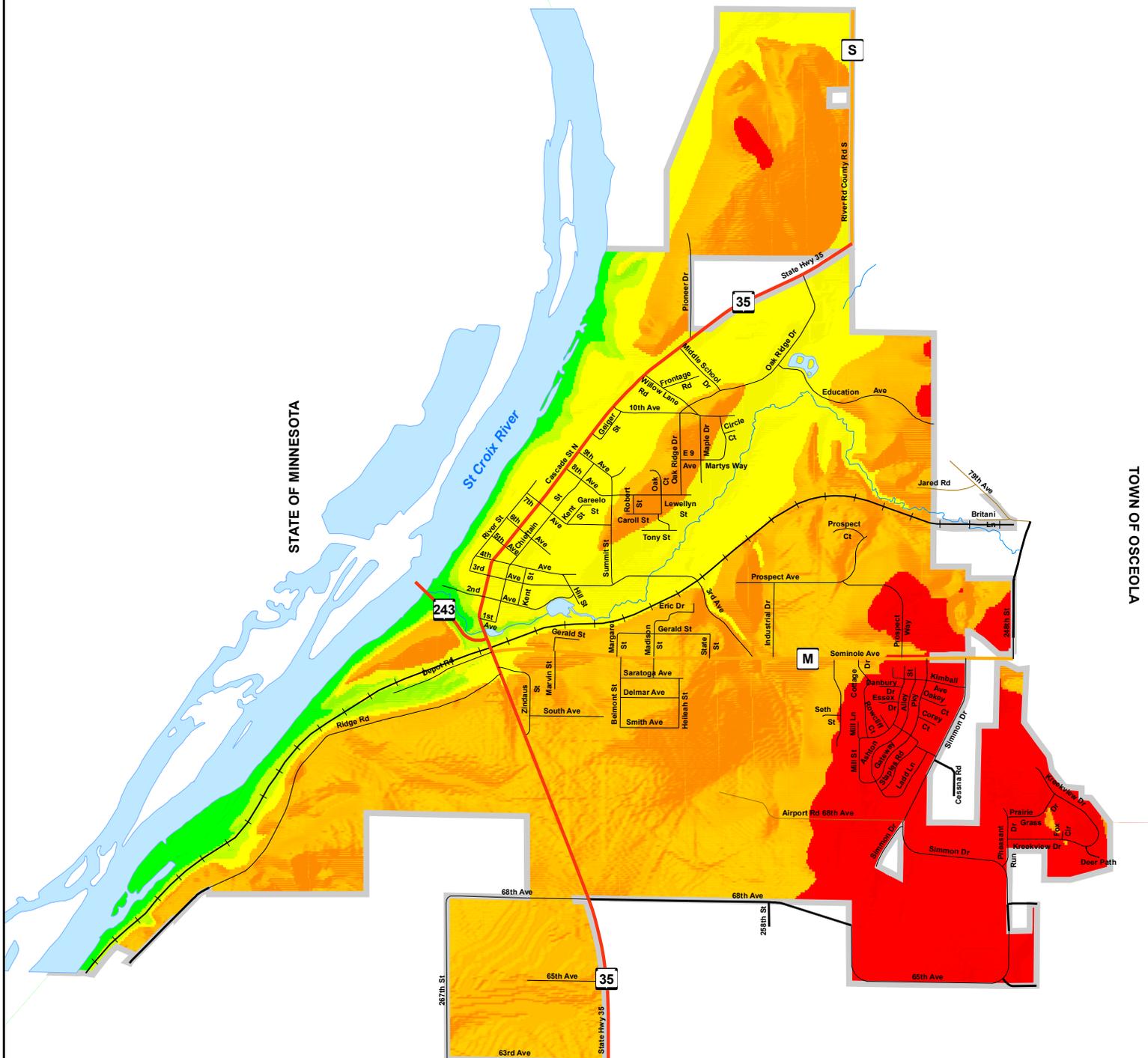


12/31/08

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TOWN OF OSCEOLA

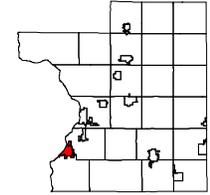
STATE OF MINNESOTA



TOWN OF FARMINGTON

MAP 8-4 ELEVATION

Village of Osceola Polk County Wisconsin



Polk County

- 679' - 750'
- 750.1' - 800'
- 800.1' - 850'
- 850.1' - 900'
- 900.1' - 950'
- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY

TOWN OF OSCEOLA

Elevation Data Source:
USGS National Elevation Data 10 Meter





COUNTY OF POLK
Est. 1853
WISCONSIN

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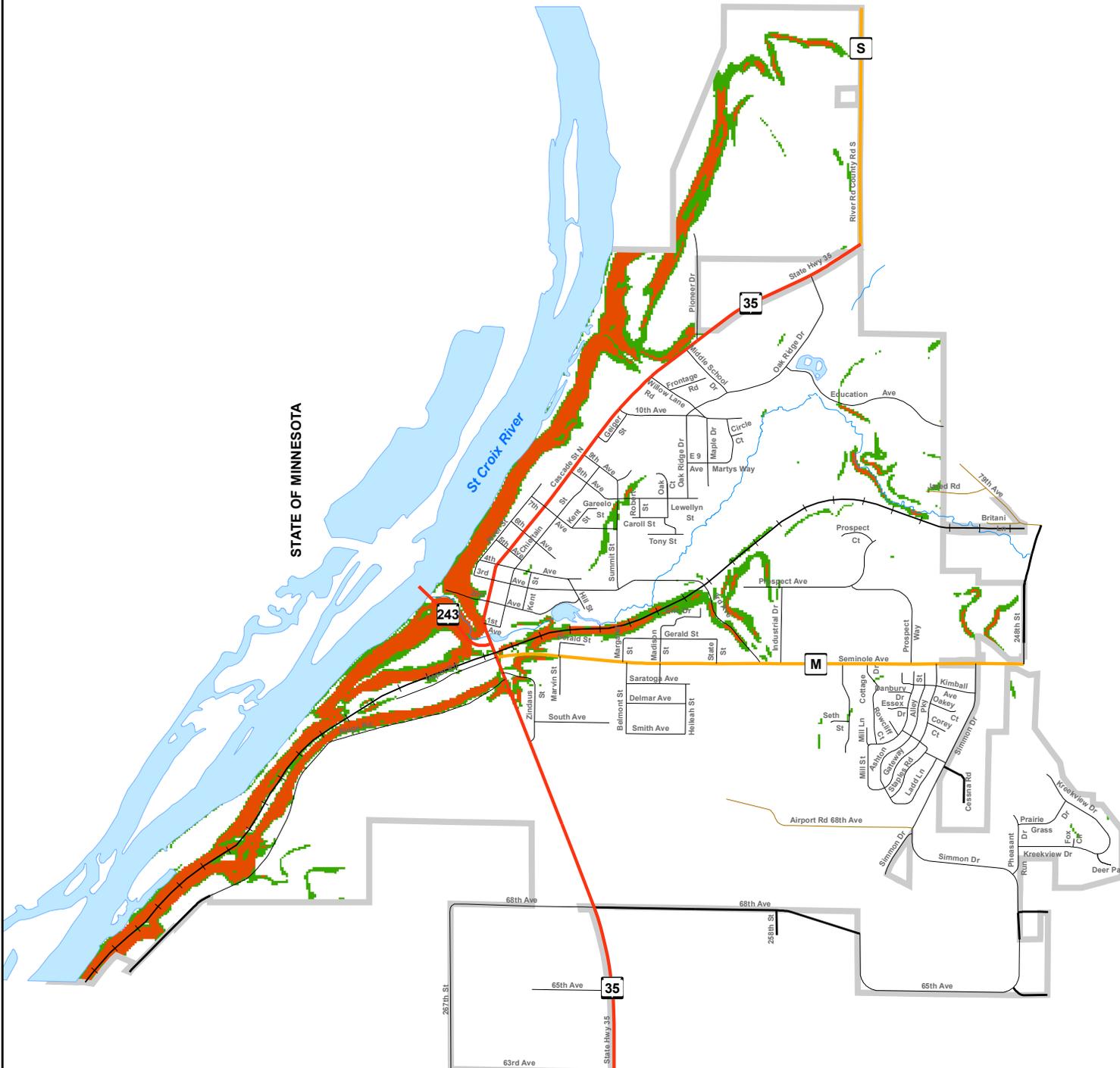
7/7/09



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TOWN OF OSCEOLA

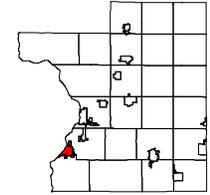
STATE OF MINNESOTA



TOWN OF FARMINGTON

MAP 8-5 PERCENT SLOPE

Village of Osceola
Polk County
Wisconsin



Polk County

- 0 - 12 PERCENT
- 12.01 - 20 PERCENT
- > 20 PERCENT
- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- RAILROAD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY

TOWN OF OSCEOLA

Percent Slope Source:
USGS DEM 10 Meter



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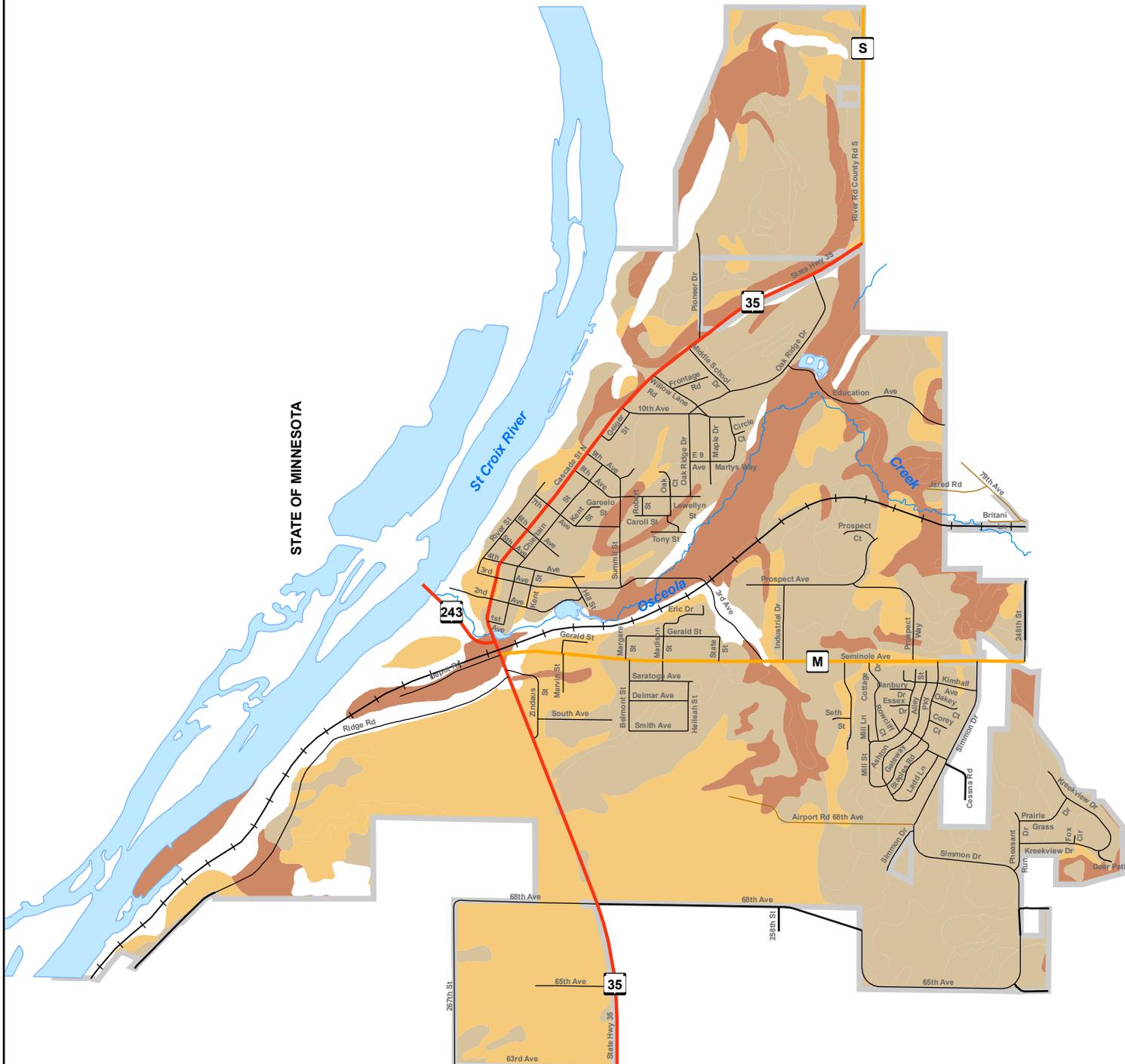
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TOWN OF OSCEOLA

STATE OF MINNESOTA

TOWN OF OSCEOLA

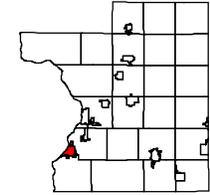
TOWN OF FARMINGTON



MAP 8-6

LIMITATIONS TO DWELLINGS WITH BASEMENTS

Village of Osceola Polk County Wisconsin



Polk County

Soils Class

- SLIGHT
- MODERATE
- SEVERE

Source:
Natural Resources Conservation Service
(NRCS)
Soil Survey Geographic
(SSURGO) Database

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- VILLAGE BOUNDARY



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PROPOSED ZONING

- B-2
- C-2
- CBD
- I-1
- I-2
- PI
- PR
- R-1E
- R-1RE
- R-1S
- R-1U
- R-2
- R-3
- R-3L
- R-3M
- UNK

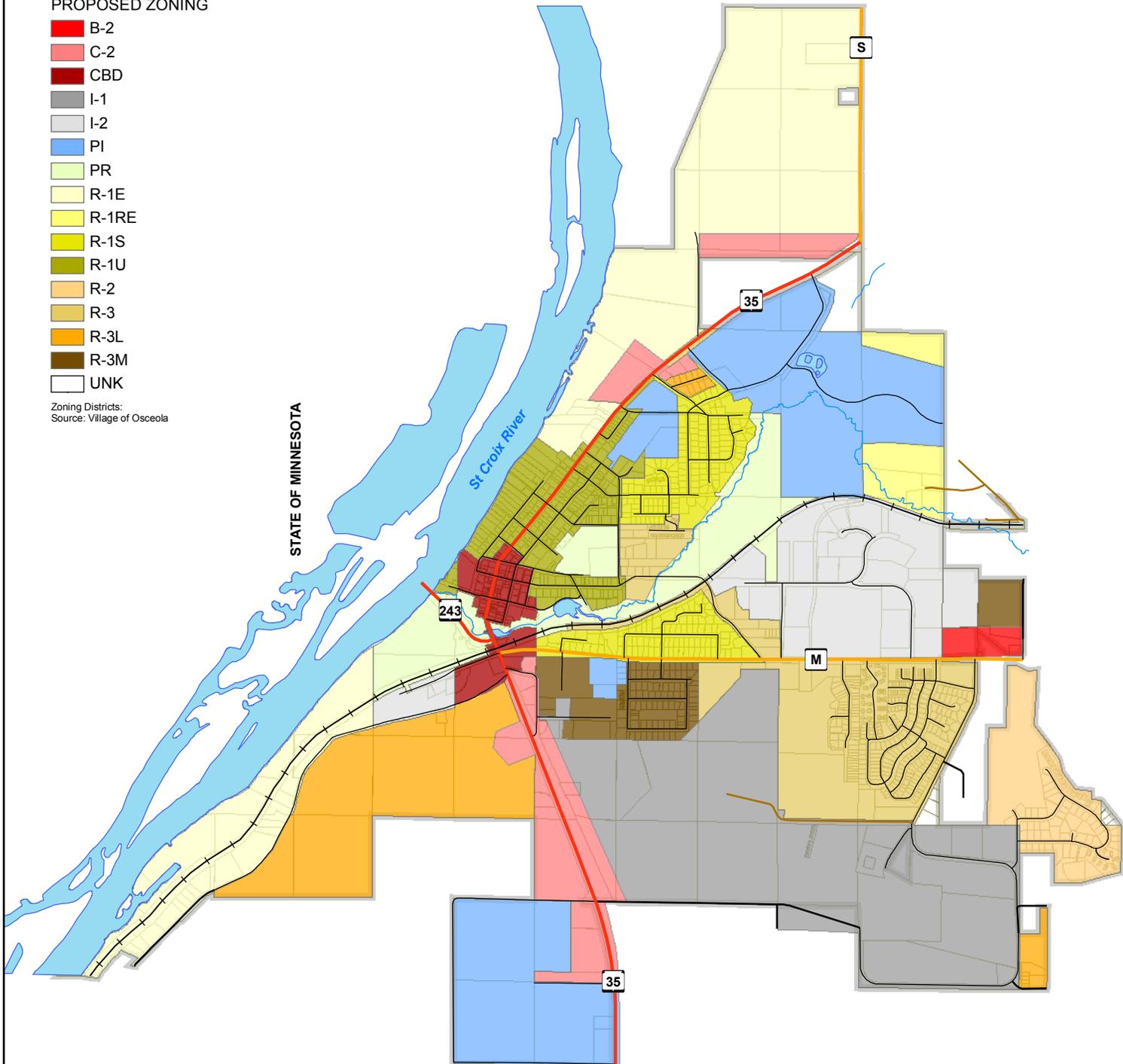
Zoning Districts:
Source: Village of Osceola

TOWN OF OSCEOLA

STATE OF MINNESOTA

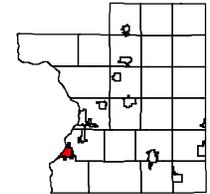
TOWN OF OSCEOLA

TOWN OF FARMINGTON



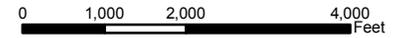
MAP 8-7 PROPOSED ZONING DISTRICTS

Village of Osceola Polk County Wisconsin



Polk County

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- VILLAGE BOUNDARY



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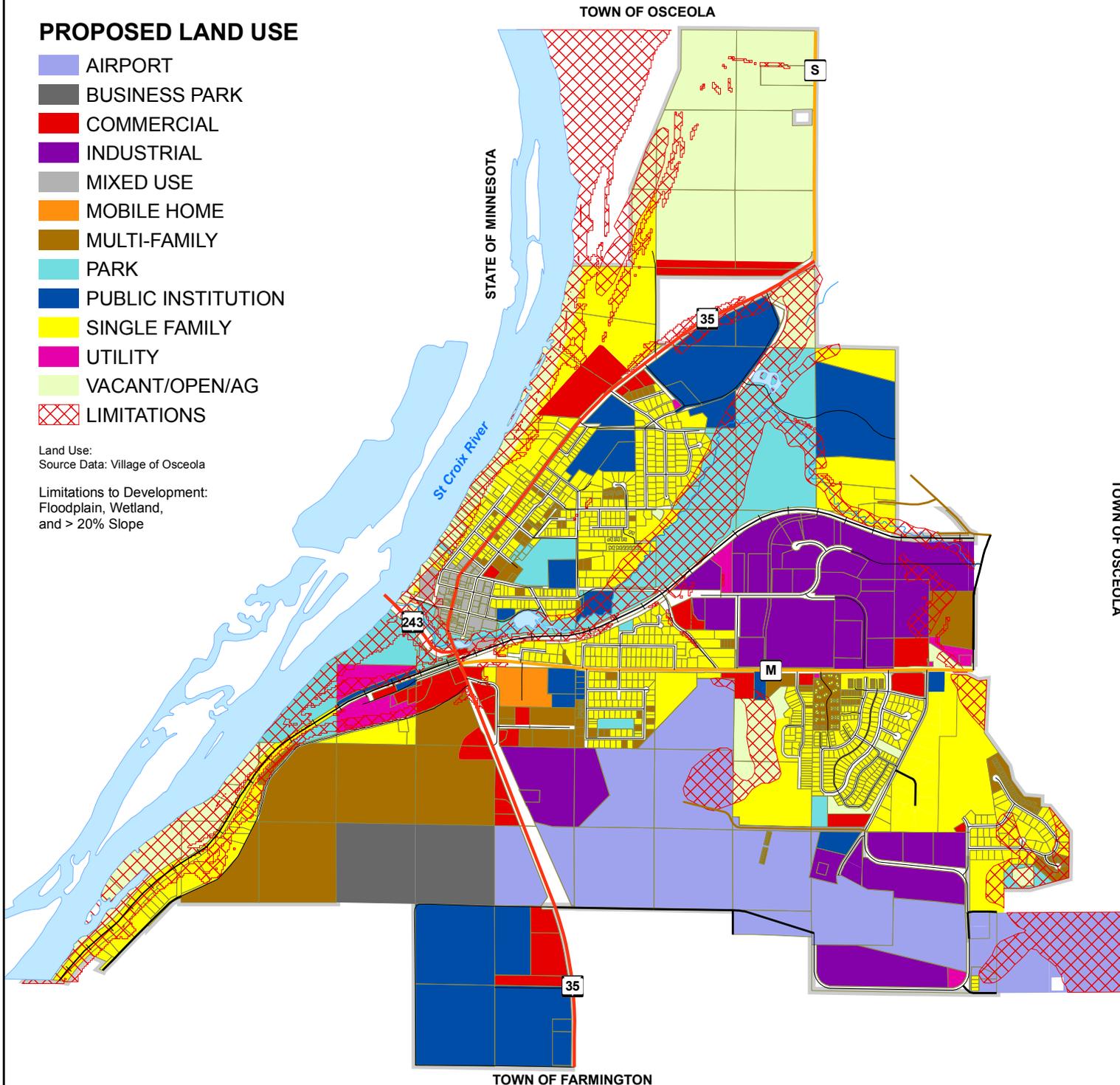
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PROPOSED LAND USE

- AIRPORT
- BUSINESS PARK
- COMMERCIAL
- INDUSTRIAL
- MIXED USE
- MOBILE HOME
- MULTI-FAMILY
- PARK
- PUBLIC INSTITUTION
- SINGLE FAMILY
- UTILITY
- VACANT/OPEN/AG
- LIMITATIONS

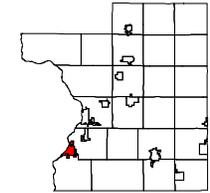
Land Use:
Source Data: Village of Osceola

Limitations to Development:
Floodplain, Wetland,
and > 20% Slope



MAP 8-8 PREFERRED FUTURE LAND USE

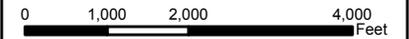
Village of Osceola
Polk County
Wisconsin



Polk County

TOWN OF OSCEOLA

- STATE HIGHWAY SHIELD
- COUNTY HIGHWAY SHIELD
- STATE HIGHWAY
- COUNTY ROAD
- TOWNSHIP ROAD
- VILLAGE ROAD
- PRIVATE ROAD
- RAILROAD
- HYDRO STREAM
- HYDRO BODY
- PARCELS
- VILLAGE BOUNDARY



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IX. IMPLEMENTATION ELEMENT

9.1 IMPLEMENTATION RECOMMENDATIONS

Housing:

Goal 1: Encourage home ownership by providing opportunities for affordable housing

Implementation Ideas:

- 1) Promote programs for affordable housing**
- 2) Work with business community to identify need and promote programs**
- 3) Work with lenders and developers**

Goal 2: Provide adequate opportunities for growing senior population to age in place

Implementation Ideas:

- 1) Work with providers**
- 2) Pursue development or redevelopment opportunities**
- 3) Pursue homecare service opportunities**

Goal 3: Provide programs to prevent premature deterioration of aging housing stock

Implementation Ideas:

- 1) Re-evaluate minimum housing code**
- 2) Establish residential historic district**
- 3) Provide incentives for reinvestment**
- 4) Evaluate incentives for historically appropriate restoration**

Goal 4: Provide a mix of housing stock for all income levels

Implementation Ideas:

- 1) Evaluate options for development or redevelopment**
- 2) Provide for increased density in proximity of downtown**
- 3) Provide for non-vehicular accessibility to goods, services, and work**

Goal 5: Protect neighborhood character

Implementation Ideas:

- 1) Evaluate and modify programs to encourage pedestrian and environmentally friendly layout**
- 2) Evaluate programs to provide for architectural compatibility**

Goal 6: Support programs that encourage energy efficiency and conservation in new and existing housing

Implementation Ideas:

- 1) Educate public and promote existing programs such as Focus on Energy and West Cap weatherization**
- 2) Promote existing and develop new programs to encourage residential reinvestment**

Transportation:

Goal 1: Provide transportation options that are pedestrian and environmentally friendly

Implementation Ideas

- 1) Adopt a "Complete Streets" program to provide a transportation system that allows for safe and efficient movement of motor vehicle, bicycle, and pedestrian traffic within the community**
- 2) Encourage the development of a trails system that pedestrians and bicyclists can use to travel to all parts of the village and to connect to regional trails**
- 3) Monitor the need to provide transportation for the elderly and disabled residents of the village**
- 4) Review existing Village ordinances and standards as needed to implement the recommendations of this plan**
- 5) Utilize project designs that reduce non-point source pollution**
- 6) Encourage tree plantings along Village streets**
- 7) Provide adequate lighting on Village streets**

Goal 2: Ensure a transportation system that is adequate to support economic growth

Implementation Ideas

- 1) Develop an annual capital improvements program with a 5-year time horizon that is integrated with the other elements of the Village's Comprehensive Plan**
- 2) Consider adopting an Official Map Ordinance to reserve adequate rights-of-way for future or reconstructed streets and pedestrian and biking trails**
- 3) Continue to use the WISLR program to help prioritize needed street improvements**
- 4) Work with local businesses and industries to determine transportation needed and ensure adequate access to major arterials.**

Goal 3: Develop options for non-traditional transportation

Implementation Ideas

- 1) **Consider all mass transit alternatives**
- 2) **Monitor the need to provide transportation for the elderly and disabled residents of the village**

Utilities and Community Facilities

Goal 1: Maintain buildings, equipment, and facilities adequate to meet the needs of the Village

Implementation Ideas

- 1) **Maintain buildings, equipment, and facilities to maximize performance**
- 2) **Assess needs and develop priorities for additional space, equipment, and facility needs.**
 - a) **Police**
 - b) **Fire**
 - c) **Aging**
 - d) **Library**
 - e) **Village Garage**
 - f) **Village Hall**
 - g) **Airport**
 - i) **Upgrade airport lounge**
 - ii) **update airport overlay ordinance**
- 3) **Implement Outdoor Recreation Plan recommendations**

Goal 2: Utilities and Infrastructure operated efficiently and cost effectively

Implementation Ideas

- 1) **Ensure that sewer system and wastewater treatment plant are maintained and operated to maximize performance**
- 2) **Provide quality water to the residents of the Village**
 - a) **Abandon or rehabilitate Well #3**
 - b) **Evaluate the need for treatment to reduce mineral content of water supply**
- 3) **Evaluate opportunities for consolidation / expansion**

Goal 3: Promote conservation of natural resources and generation of energy to provide for increased economic activity and a sustainable future

Implementation Ideas

- 1) **Evaluate the creation of a stormwater utility to provide funding for operation and maintenance**
- 2) **Evaluate programs to increase energy efficiency and conservation in municipal buildings**
- 3) **Evaluate opportunities to reduce costs through the generation of energy**

- 4) Utilize the recommendations that come from the 25 x 2025 grant the Village received

Agricultural, Natural, and Cultural Resources

Goal 1: Preserve and enhance the natural resources of the Village of Osceola

Implementation Ideas

- 1) Review setbacks and land uses near streams, wetlands, floodplains, and steep slopes
- 2) Pursue opportunities to restore native habitats and control populations of invasive species
 - a) Restore savannah at Schillberg Park
 - b) Restore trout habitat in Osceola Creek
 - c) Control invasive species on Village owned properties and road rights-of-way
- 3) Utilize native species in design of new projects
- 4) Review ordinances and regulations to protect groundwater supply
 - a) Review wellhead protection ordinance
 - b) Review on-site stormwater treatment requirements for new developments
 - c) Implement Best Management Practices for treating stormwater
 - d) Provide for adequate maintenance of the stormwater system
- 5) Coordinate planning efforts with Town of Osceola, Town of Farmington, Polk County, State of Minnesota, school districts, National Park Service, hospital, and other major land owners

Goal 2: Protect historic character of the community of the Village of Osceola

Implementation Ideas

- 1) Support the existing local, State, and National historic districts
 - a) Continue utilization of façade loans and grant programs
 - b) Support additional program to encourage preservation of historic character
- 2) Review existing Historic Preservation Committee guidelines for historic districts
- 3) Evaluate opportunities to protect additional historic character through the creation of additional historic districts
- 4) Support efforts of Osceola Historical Society, Polk County Historical Society, and other history groups to preserve Osceola's history

Goal 3: Provide parks, open space and recreational facilities to serve all existing and future residential uses.

Implementation Ideas

- 1) **Implement recommendations in the Village's Outdoor Recreation Plan**
- 2) **Update the Village's Outdoor Recreation Plan as required**
- 3) **Coordinate with recreation facility planning with School Districts, Osceola Medical Center and other property owners.**

Economic Development

Goal 1: Provide an adequate Workforce Supply

Implementation Ideas

- 1) **Meet with businesses to assess workforce supply needs**
- 2) **Work with Osceola School District, WITC, UW-River Falls, and other educational providers to promote Education offerings that meet the business needs**

Goal 2: Proactively pursue economic development opportunities

Implementation Ideas

- 1) **Work with Osceola Industrial Development Corp, Osceola Main Street, Osceola Chamber of Commerce, Polk County EDC, Momentum West to develop strategies**
- 2) **Create a cohesive program for local economic development (Chamber of Commerce, OIDC, and Village)**
- 3) **Investigate opportunities for expansion of current businesses and development of new businesses**
- 4) **Proactively market land and building opportunities in the Village**

Goal 3: Support Economic Development that foster small town character

Implementation Ideas

- 1) **Evaluate opportunities to expand the downtown area through redevelopment**
- 2) **Develop program to target specific businesses that compliment or that fill gaps**
- 3) **Utilize zoning and or incentives to achieve a balance between tourism and local commerce**
- 4) **Ensure adequate access to and parking for businesses**
- 5) **Develop marketing plan that encourages purchasing from local businesses**

Goal 4: Promote the redevelopment of environmentally contaminated sites

Implementation Ideas

- 1) **Identify existing brownfield sites**

- 2) **Work with property owners to determine future plans for properties**
- 3) **Seek Brownfield funding to plan for redevelopment. reuse and remediate contamination**
- 4) **Market sites to targeted businesses and industries**
- 5) **Provide incentives for redevelopment of brownfield sites**

Goal 5: Encourage businesses to locate in areas that have the necessary infrastructure in place.

Implementation Ideas

- 1) **Promote availability of land and incentives for existing industrial parks**
- 2) **Maintain contacts with owners of industrially zoned land regarding availability**
- 3) **Develop incentives to encourage businesses to locate and stay in the Village of Osceola**
- 4) **Evaluate and promote development of infill sites**

Intergovernmental Cooperation

Goal 1: Maximize service deliveries and value

Implementation Ideas

- 1) **Meet with local governments at least annually to review existing intergovernmental agreements**
- 2) **Discuss other opportunities to consolidate and / or cooperate**
- 3) **Evaluate opportunities to reduce costs through:**
 - a) **joint purchasing and ownership**
 - b) **cooperative purchasing**
 - c) **trading services**
- 4) **Improve / increase services and increase effectiveness / efficiency of service**
 - a) **consolidation**
 - b) **staff sharing**
 - c) **joint facilities**
 - d) **joint/special purpose districts**
 - e) **Intergovernmental service agreements**

Goal 2: Coordinate implementation of comprehensive plans with adjacent communities

Implementation Ideas

- 1) **Meet annually to discuss issues of concern or conflict identified in the comprehensive plans**
- 2) **Evaluate the need for the following tools to aid in the implementation of the plan**

- a) **Extra-territorial Zoning agreement with neighboring Towns**
- b) **Boundary / Revenue Sharing agreement with neighboring towns**
- c) **Provide for future transportation corridors and parks through adoption of an Official Map**

Goal 3: Actively meet to evaluate existing and investigate other intergovernmental agreement possibilities

Implementation Ideas

- 1) **Meet annually to review existing agreements**
 - a) **Ambulance**
 - b) **Court**
 - c) **Police**
 - d) **Fire**
 - e) **Public Works**
 - f) **Utilities**
- 2) **Meet annually to discuss other potential opportunities for consolidation/cooperation/contracting**
 - a) **Joint Library**
 - b) **Senior Center/services**
 - c) **Economic Development**
 - d) **Tourism Development**
 - e) **Recreational facilities**

Land Use

Goal 1: Land uses should promote a strong, sustainable economy

Implementation Ideas

- 1) **Provide adequate accessibility for local industries to major arterials entering and leaving the Village**
- 2) **Coordinate transportation improvements with the Towns of Osceola and Farmington, Polk County, MNDOT, and WISDOT**
- 3) **Encourage economic development in areas that are compatible with adjacent land uses**
- 4) **Work to ensure that adequate land is available to support industrial and commercial growth**
- 5) **Review existing Village ordinances and standards as needed to implement the recommendations of this plan**
- 6) **Reinforce the downtown as the center of commerce**
- 7) **Encourage growth of home-based businesses where compatible with neighborhood**

Goal 2: Land uses should respect natural resources

Implementation Ideas

- 1) **Ensure that the environmental and aesthetic qualities for the community are considered when planning for future development**
- 2) **Protect environmentally sensitive areas such as floodplains, drainage ways, wetlands, and wooded areas from development**
- 3) **Map environmentally sensitive area and wildlife habitat areas and utilize the baseline information in review of future developments and projects**
- 4) **Minimize the impact of the new transportation improvements on existing development and the community's natural resources**
- 5) **Provide parks, open space and recreational facilities to serve all existing and future residential uses**

Goal 3: Land uses should foster a small town atmosphere

Implementation Ideas

- 1) **Reinforce the downtown as the center of local commerce**
- 2) **Develop programs to protect / enhance existing housing stock**
- 3) **Adopt a "Complete Streets" program to provide a transportation system that allows for safe and efficient movement of motor vehicle, bicycle, and pedestrian traffic within the community**
- 4) **Encourage the development of a trails system that pedestrians and bicyclists can use to travel to all parts of the village and to connect to regional trails**
- 5) **Protect existing residential neighborhoods from intrusion by incompatible or undesirable land use activities**
- 6) **Encourage future residential development in areas that can be served efficiently and economically with public utilities and community facilities and services**
- 7) **Review zoning codes to implement desired land use map**

9.2 COMPREHENSIVE PLAN AMENDMENTS AND UPDATE

The Village of Osceola should regularly evaluate its progress toward completing the tasks outlined in the Action Plan above. It may be determined that minor changes are needed to maintain the effectiveness and consistency established within the plan. These changes can be made through an amendment only after careful evaluation. The amendments must be adopted in the same manner that the original Comprehensive Plan was adopted. The Village of Osceola did not set an exact time frame for update other than the mandatory 10 year update. The Plan Commission did emphasize that they would like to review and update the Comprehensive Plan when the census data is

much more current (i.e. less than 3 years old). Sec. 66.1001, Wis. Stats. requires that the comprehensive plan be updated at least once every ten years. An update requires revisiting the entire planning document and often includes a substantial re-write of the text, updating of the inventory and tables and/or changes to maps.

9.3 PLAN CONSISTENCY

The plan has been reviewed by the Village of Osceola Plan Commission and the County Planner to ensure that the plan has internal consistency. Future updates to the plan should be reviewed to make certain that the updates are consistent with the rest of the Comprehensive Plan.

9.4 METHODS FOR IMPLEMENTING THE PLAN

The purpose of the Comprehensive Plan is to be a guiding document for decision making at the Village. The Village Board, along with other Village governing committees, should follow the directions laid out in this plan. This plan should be utilized in making decisions regarding changes to regulations, development proposal compatibility, and other future decisions.

**RESOLUTION NO. 07-13
VILLAGE OF OSCEOLA
POLK COUNTY, WISCONSIN**

**APPROVING A PUBLIC PARTICIPATION PLAN FOR THE
VILLAGE OF OSCEOLA COMPREHENSIVE PLAN**

WHEREAS, the Osceola Village Board has approved a 30-month timeline to generate the Village of Osceola Comprehensive Plan which conforms with Wisconsin Planning statutes § 66.1001; and

WHEREAS, the Wisconsin Planning statute § 66.1001(4)(a) requires that a public participation plan be approved by the Village Board at the commencement of the comprehensive planning process; and

WHEREAS, it is the desire of the Osceola Village Board that the public participation process for the Village of Osceola Comprehensive Plan provide reasonable opportunities for effective citizen input and involvement throughout the planning process; and

WHEREAS, development and adoption of a comprehensive plan will assist with the guiding and accomplishing of coordinated, adjusted and harmonious development of the Village which will, in accordance with existing and future needs, best promote public health, safety, morals, order, convenience, prosperity or the general welfare, as well as efficiency and economy in the process of development; and

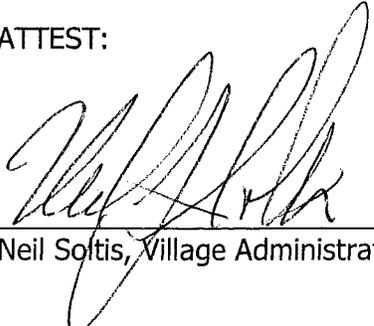
WHEREAS, the Village of Osceola Plan Commission collectively reviewed and recommended approval of the public participation plan at their October 2, 2007 meeting; and

WHEREAS, the Village Board reviewed the public participation plan on October 9, 2007; and

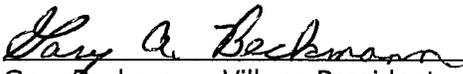
NOW, THEREFORE, BE IT RESOLVED by the Village Board of the Village of Osceola that the public participation plan for the Village of Osceola Comprehensive Plan is approved.

DATED this 9th day of October, 2007.

ATTEST:


Neil Sotlis, Village Administrator

APPROVE:


Gary Beckmann, Village President

INTRODUCTION

The purposes of this Public Participation Plan are:

- To ensure that members of the Village of Osceola community have various opportunities to contribute to the development of the Comprehensive Plan,
- To ensure that residents and plan participants remain informed during the development of the Comprehensive Plan, and
- To meet the requirements of Wisconsin's Comprehensive Planning Legislation (Wis. Stat. § 66.1001(4)(a)).

STATUTORY REQUIREMENTS

(Ch. 66.1001(4)(a) Wis. Stats.)

"The governing body of a local government unit shall adopt written procedures that are designed to foster public participation, including open discussion, communication programs, information services, and public meetings for which advance notice has been provided, in every stage of the preparation of a comprehensive plan. The written procedures shall provide for wide distribution of proposed, alternative or amended elements of a comprehensive plan and shall provide an opportunity for written comments on the plan to be submitted by members of the public to the governing body and for the governing body to respond to such written comments."

OBJECTIVES

- Ensure that all planning decisions are open to public comment;
- Produce better planning decisions;
- Support and add credibility to all Village decision-making processes;
- Provide many different types of opportunities for public involvement to increase the number of participants
- Provide opportunities to disseminate information about the Plan and process to all segments of the Village; and,
- Strengthen the relationship between decision makers and citizens

The Village of Osceola has designated the Plan Commission to lead the comprehensive planning effort and public involvement in it.

The Village of Osceola will utilize a variety of methods to involve citizens at differing levels – from passive to active – developed by the Community, Natural Resource and Economic Development Program Area at the University of Wisconsin-Extension.

- Public awareness of the comprehensive planning process and opportunities to participate in the process will be generated through the use of news releases and mass media.
- Public education will provide citizens with balanced and objective information to assist them in understanding issues and alternatives for addressing them. Public meetings will be held as one approach to providing education.

- Public input is an important part of participatory efforts. Feedback at public meetings will be critical in assessing needs and providing input on alternatives developed to address them.
- Public decision-making interaction will permit the public to contribute to the decision-making process before the proposed planning tasks or products are submitted to the Plan Commission.

The following activities have been developed to encourage public participation. It is possible that additional opportunities for public participation may be identified and made available during the planning process.

PUBLIC PARTICIPATION ACTIVITIES

Listed below are the various methods that will be used by the Village to obtain public participation.

AWARENESS AND EDUCATION

Public Education meeting

Public education meetings will be conducted to ensure that residents have sufficient subject matter background to participate fully and effectively in the comprehensive planning process. The first meeting will be conducted in advance of the community-wide survey. Additional meetings will be held throughout the process when necessary to improve citizen understanding of an issue or to provide technical information necessary to understand an issue.

Media

Public Relations Program: Representatives from the Village of Osceola will meet with the staff of local newspapers on a regular basis to update them on the status of the comprehensive planning process. The Village of Osceola will produce press releases and other public information pieces at key points to facilitate widespread awareness and education of events and overall plan creation progress. Representatives from the Village of Osceola will also make themselves available for presentations to local civic organizations over the course of the planning process to gain their feedback on the analysis and recommendations in the comprehensive plan.

Internet: A comprehensive plan section will be added to the Village of Osceola's web site that will provide information on the status of the planning process. The Community-wide survey and drafts of completed elements will be made available on the site for residents to read. An email link will be provided for residents to submit their comments to the Plan Commission. Dates of the Plan Commission meetings will be posted on the web site. The Polk County Planning Division's website will contain a link to the Village's website as well as pertinent documents.

This information may include the project schedule, meeting notes and agendas, draft plan elements and reports, maps, photographs and survey results.

Newsletters: The Village of Osceola will ask local organizations with existing newsletters to report the comprehensive planning information and schedules of the Village in their newsletters.

Public Postings

Displays: A display will be set up in one or more public spaces, such as the post office, library or downtown storefront window. The posted information may include the project schedule, meeting notes and agendas, draft plan elements and reports, maps, photographs and survey results.

PUBLIC INPUT

Surveys

Community-wide Survey: The Village Staff and County Planner will work with the University of Wisconsin – River Falls Survey Research Center to design a mail-based survey that aims to engage a broad spectrum of the Village population. The survey will elicit values and ideas of the community as they pertain to the elements of the comprehensive plan. A previous survey was completed in 1997 and will be incorporated into the new survey to find how opinions have changed over the past 10 years. A full report, developed by the Survey Research Center, will be used to analyze the responses received. The report will be made available to the public at the Village Hall or on the web site for comments.

Youth Survey: In 1995 a Youth Survey was completed. It asked eighth through twelfth grade students about their views of the community. The Village Staff and County Planner will work together to design a new youth survey, similar to the 1995 survey. This opportunity can also be used to elicit youth participation in other public participation activities, such as open houses and focus groups.

Public Postings

Suggestion Box: A suggestion box (physical and/or web-based) will be used to collect anonymous comments throughout the planning process.

Focus Groups

The Commission may form focus groups to more efficiently undertake the nine elements of the comprehensive plan. The focus groups will consist of at least one member of the Commission and any additional interested persons. Their meetings will be a series of interactive round-table discussions that concentrate on a detailed examination of specific issues, themes or Plan elements. The Commission member will report the focus group findings to the Commission on a regular basis, as determined by the Commission.

PUBLIC DECISION-MAKING

Community Advisory Committee (CAC)

The Village of Osceola CAC will collect, analyze and disseminate information to the Village of Osceola Plan Commission. The CAC will be used to identify issues and opportunities and will assist in the development of the comprehensive plan. Their initial activity will be to draft overall goals and objectives of the Comprehensive Plan to be used in the Issues and Opportunities element. They will also provide a vital link between the planning process and the citizenry at large. Members of the CAC will be asked to play a proactive role in the community outreach process throughout the planning process. There will be approximately five to seven members on the CAC. These members may include, but are not limited to, Planning Commission members, stakeholders, business owners and interested citizens.

Plan Review Meetings

All meetings on the Comprehensive Plan shall be open to the public and posted pursuant to Wis. Stat. § 985.02(2).

Plan Review Meeting #1: The results from the surveys as well as the CAC-drafted goals and objectives will be presented to the Village Board and Plan Commission. Input will be sought to ensure that direction of the Comprehensive Plan is consistent with current policies of the Village.

Plan Review Meeting #2: An initial progress report will be presented to the Village Board and Plan Commission as to the development of the Comprehensive Plan. The components of each element will be reviewed and input will be sought.

Plan Review Meeting #3: A second progress report will be presented to the Village Board and Plan Commission as to the further development of the Comprehensive Plan. The updates to the components of each element will be reviewed and input will be sought.

Public Hearing

The Plan Commission will host a public hearing of the draft Comprehensive Plan to provide further opportunity for individuals to testify about the Plan. The format of the presentation will include (1) a summary of the purpose and need for the Plan, (2) planning process and public involvement, (3) the primary components of the nine required plan elements, (4) the recommended future land use map and (5) comments received during the 30-day comment period.

The public notice announcing the required public hearing on the plan shall be published as a class 1 notice, pursuant to Wis. Stat. § 985.02(1), at least 30 days prior to the hearing. The class 1 notice shall include the following:

- date, time and place of the hearing,
- a summary of the Draft Village of Osceola Comprehensive Plan,

- the name of the Village representative who may provide additional information regarding the Plan, and
- where and when a copy of the recommended Comprehensive Plan may be viewed prior to the hearing, and how a copy of the plan may be obtained.

The Village of Osceola Draft Comprehensive Plan shall be made available for viewing by the general public at the same time as the hearing notice is published. Copies of the recommended plan shall be available on the Village website, Polk County website and physical location(s) to be determined. Members of the public who wish to obtain a hard copy of the recommended Plan may submit a written request and pay duplication costs.

After the notice of the public hearing has been published, those wishing to submit written comments on the plan may do so until one week prior to the public hearing. Written comments on the recommended Plan shall be submitted to the CAC, the Plan Commission, and the Village Board. Written comments received prior to the public hearing will be addressed at the hearing and will be weighted equally to oral testimony. A review of the proposed revisions of the Draft Village of Osceola Comprehensive Plan will be completed at the public hearing. All approved revisions will be posted in the meeting summary and included in the official minutes of the public hearing.

Prior to adoption, the Comprehensive Plan will require recommendation by the CAC and Plan Commission. Additionally, all criteria established by the Wisconsin Department of Administration for Comprehensive Plans will be met.

After the public hearing is completed, the Village Board will take action on adopting the comprehensive plan by ordinance. Future amendments to the Village of Osceola Comprehensive Plan will follow the same procedure.

In accordance with State Statute 66.1001(4), one copy of the adopted plan (or future amendments to the plan) shall be sent to the following:

1. Every governmental body that is located in whole or in part within the boundaries of the Village of Osceola.
2. The clerk of every governmental unit that is adjacent to the Village of Osceola.
3. The Wisconsin Land Council.
4. The Wisconsin Department of Administration.
5. The West Central Wisconsin Regional Planning Commission.
6. The Village of Osceola Public Library.

SUMMARY TABLE

The public participation activities in the Village of Osceola Public Participation Plan are summarized in the following table:

Method	Public Awareness:	Public Education:	Public Input:	Public Interaction:
	Village communicates to citizens	Village provides information and education to the public	Citizens communicate to the Village	Enable effective dialog between citizens & Village
News releases and mass media	High	Moderate		
Websites	Moderate	High	Possible	
Displays and exhibits	High	High		
Community-wide survey			High	
Focus group			High	
Citizen Advisory committee			High	Low-Moderate
Public Hearing		Moderate	High	

The table was based on a similar table developed by the Community, Natural Resource and Economic Development Program Area of the University of Wisconsin-Extension.

ESTIMATED TIMELINE

PUBLIC PARTICIPATION SCHEDULE	2007			2008												2009	
	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC	JAN	FEB
Comprehensive Planning website page	█																
Public Participation Plan Adoption	█																
Public Education Meeting		█															
Community-wide Survey		█															
Youth Survey		█															
Establish Citizen Advisory Committee		█															
Establish Focus Groups			█														
Displays/Suggestion Box				█													
Plan Review Meeting #1						█											
Plan Review Meeting #2												█					
Plan Review Meeting #3																█	
Public Hearing																	█

**VILLAGE OF OSCEOLA
PLAN COMMISSION RESOLUTION #09-02
RECOMMENDING APPROVAL OF THE
COMPREHENSIVE PLAN OF THE
VILLAGE OF OSCEOLA, WISCONSIN**

WHEREAS, §66.1001(4), Wisconsin Statutes, establish the required procedure for a local government to adopt a comprehensive plan, and §(2) identifies the required elements of a comprehensive plan; and

WHEREAS, the Village of Osceola Planning Commission has the authority to recommend that the Village Board adopt a "comprehensive plan" under §66.1001(4)(b); and

WHEREAS, the Village has prepared the attached document (named *Village of Osceola Comprehensive Plan 2009-2029*), containing all maps and other descriptive materials, to be the comprehensive plan for the Village under §66.1001, Wisconsin Statutes; and

NOW, THEREFORE, BE IT RESOLVED that the Planning Commission of the Village of Osceola hereby recommends the adoption of the *Village of Osceola Comprehensive Plan 2009-2029* as the Village's comprehensive plan under §66.1001(4); and

BE IT FINALLY RESOLVED that the Planning Commission hereby recommends that the Village Board adopt an ordinance , which will constitute its adoption of the *Village of Osceola Comprehensive Plan 2009-2029* as the Village's comprehensive plan under §66.1001.

Resolution adopted: November 3, 2009



Kathleen Demulling, Village President

ATTEST: 

Neil Soltis, Village Administrator

ORDINANCE #09-15
VILLAGE OF OSCEOLA COMPREHENSIVE PLAN

**AN ORDINANCE TO ADOPT THE COMPREHENSIVE PLAN OF THE
VILLAGE OF OSCEOLA, WISCONSIN.**

The Osceola Village Board, Village of Osceola, Polk County, Wisconsin does ordain as follows:

Section 1. Pursuant to section 59.69(2) and (3) of the Wisconsin Statutes, the Village of Osceola, is authorized to prepare and adopt a comprehensive plan as defined in section 66.1001(1)(a) and 66.1001(2) of the Wisconsin Statutes.

Section 2. The Village Board of the Village of Osceola, Wisconsin, has adopted written procedures designed to foster public participation in every stage of the preparation of a comprehensive plan as required by section 66.1001(4)(a) of the Wisconsin Statutes.

Section 3. The Village has held at least one public hearing on this ordinance, in compliance with the requirements of section 66.1001(4)(d) of the Wisconsin Statutes.

Section 4. The Plan Commission of the Village of Osceola, by a majority vote of the entire commission recorded in its official minutes, has adopted a resolution recommending to Village Board the adoption of the document entitled "Village of Osceola Comprehensive Plan" containing all of the elements specified in section 66.1001(2) of the Wisconsin Statutes.

Section 5. The Village Board of the Village of Osceola, Wisconsin, does, by enactment of this ordinance, formally adopt the document entitled, "Village of Osceola Comprehensive Plan " pursuant to section 66.1001(4)(c) of the Wisconsin Statutes.

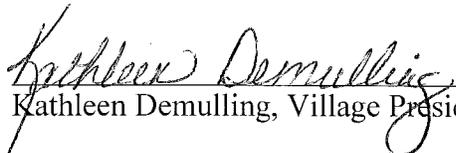
Section 6. This ordinance shall take effect upon passage by a majority vote of the members-elect of the Village Board and published as required by law.

Adopted by the Village Board of the Village of Osceola, Polk County, Wisconsin, this 10th day of November, 2009.

Attest:



Neil Soltis, Village Administrator/Clerk



Kathleen Demulling, Village President

Date Published: November 18, 2009